

Tiered Rate Methodology Rate Case

Tiered Rate Methodology  
Initial Proposal

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May 2008

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TRM-12-E-BPA-01





# Tiered Rate Methodology

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**TIERED RATE METHODOLOGY DEFINITIONS**

1  
2 **Augmentation.** A component of Tier 1 System Resources; BPA power purchases or resource  
3 acquisitions necessary to achieve an annual energy load-resource balance. The amount of  
4 Augmentation included in Tier 1 System Resources is subject to the limits of Augmentation  
5 established in this TRM. See section 3.2.

6 **Average System Cost (ASC).** The rate charged by a customer for BPA's purchase of power  
7 from that customer under section 5(c) of the Northwest Power Act. ASC is the quotient of  
8 contract system costs divided by contract system load.

9 **Average System Cost Methodology or ASC Methodology.** The methodology, as may be  
10 amended or superseded, used to determine ASC, as developed by BPA pursuant to  
11 section 5(c)(7) of the Northwest Power Act.

12 **Balancing Authority Area.** The collection of generation, transmission, and loads within the  
13 metered boundaries of a Balancing Authority (formerly called "control area"). The Balancing  
14 Authority maintains load-resource balance within a Balancing Authority Area. The Balancing  
15 Authority is responsible for integrating resource plans ahead of time, maintaining load-  
16 interchange-generation balance within a Balancing Authority Area, and supporting  
17 interconnection frequency in real time.

18 **Balancing Power Purchases.** BPA market power purchases or resource acquisitions made for  
19 periods within a year in which the output of the Federal system (including Augmentation) is  
20 insufficient, or is forecast to be insufficient, to meet BPA's loads and any other system  
21 obligations. See section 3.3.

22 **Behind-the-Meter Resources.** Generating resources situated such that the output of the  
23 resource flows directly to serve customer load without flowing through a BPA meter.

24 **Billing Determinant.** For a particular product or service, the amount of that product or service  
25 for which a customer is billed.

## Definitions

1 **CHWM Contract.** A Regional Dialogue Contract that contains a Contract High Water Mark  
2 (CHWM), allowing the customer to purchase power at tiered rates.

3 **Composite Cost Pool.** The Tier 1 Cost Pool that is the cost basis for the Composite Customer  
4 Rate.

5 **Composite Customer Charge.** The product of a customer's Tier 1 Cost Allocator (TOCA)  
6 multiplied by the Composite Customer Rate. This charge is the means of recovering the costs  
7 allocated to the Composite Cost Pool and applies to customers purchasing the Load Following,  
8 Block, and Slice/Block products. See section 5.1.

9 **Composite Customer Rate.** The rate that recovers the costs allocated to the Composite Cost  
10 Pool. This rate is expressed in dollars per one percent share of service from Tier 1 System  
11 Resources. See section 5.1.4.

12 **Conservation Adjustment.** The final step taken to determine the CHWM: BPA adjusts the  
13 preliminary CHWM for credited conservation. See Attachment D.

14 **Contract Demand Quantity (CDQ).** The historical quantity of demand that is subtracted from  
15 the Customer System Peak (CSP) as part of the process of determining the customer's Demand  
16 Charge Billing Determinant. See section 5.3.2.

17 **Contract High Water Mark (CHWM).** The amount used to define each customer's access to  
18 Tier 1-priced power, expressed in average megawatts. CHWM is equal to the customer's  
19 Eligible Load, proportionately scaled to the firm critical output of Tier 1 System Resources, and  
20 adjusted for credited conservation. The CHWM is specified in each eligible customer's CHWM  
21 Contract. See section 4.2.

22 **Cooling Degree Days (CDD).** A quantitative index that reflects demand for energy to cool  
23 homes and businesses; the summation of positive differences between the mean daily  
24 temperature and 65 degrees Fahrenheit for a specified unit of time.



1 **Cost Allocation Method.** The ratemaking step of assigning costs to Cost Pools in the process of  
2 developing rates for BPA products and services; in the TRM, the basis for setting Tier 1 and  
3 Tier 2 Rates. See section 2.2.

4 **Cost Allocation Table.** The table (Table 2.1 in this TRM) that implements the Cost Allocation  
5 Method. See section 2.2.

6 **Cost Pool.** A group of specific costs defined by the same cost driver(s) and allocated to a  
7 specific product, service, or customer type. See section 2.2.

8 **Customer Charges.** Each Customer Charge is the product of a Billing Determinant multiplied  
9 by a rate. Three Customer Charges for each Rate Period will collect the majority of Tier 1 Costs:  
10 1) a Composite Customer Charge; 2) a Non-Slice Customer Charge; and 3) a Slice Customer  
11 Charge. Each customer will pay its prorated share of each Cost Pool (Composite, Non-Slice, and  
12 Slice). See section 5.1.

13 **Customer System Peak (CSP).** The customer's single highest Heavy Load Hour Tier 1 Load  
14 hourly energy purchase from BPA during each month. See section 5.3.

15 **Demand Charge.** The product of a customer's demand Billing Determinant multiplied by the  
16 applicable Demand Rate. See section 5.3.

17 **Demand Rate.** The rate BPA charges for the demand purchased by the customer. See  
18 section 5.3.3.

19 **Direct-Service Industrial Customers (DSIs).** The industrial customers that contract for the  
20 purchase of power from BPA for direct consumption.

21 **Discretionary Obligations.** Obligations placed on BPA resources that are the result of power  
22 marketing decisions by BPA's Power Services organization or its successor.

## Definitions

1 **Diurnal Flattening Service.** A service that converts a variable or intermittent resource into an  
2 equivalent resource that would generate power in a shape that is flat within each of the 24 Heavy  
3 Load Hour and Light Load Hour periods of a year. See section 8.1.

4 **Eligible Load.** The individual customer load eligible for BPA's determination of the CHWM,  
5 calculated by subtracting Existing Resource amounts from adjusted Measured FY 2010 Load.

6 **Energy Savings.** Any reduction in electric power consumption that is the result of increases in  
7 the efficiency of generation, distribution, or end use.

8 **Existing Resources.** Customer resource amounts BPA uses to calculate a customer's CHWM.  
9 Subject to exceptions identified in the Policy, these resources generally include the customer's  
10 dedicated non-Federal resources declared to serve its load in FY 2010 under its Subscription  
11 Contract and retail consumer resources that the customer dedicates to serve its load under the  
12 CHWM Contract. The resource amounts used to determine each customer's HWMs are  
13 established in a process external to the TRM and are set as shown in Attachment B. These  
14 resource amounts are subject to revision for the purposes of determining Net Requirement and  
15 for resource removal under BPA's 5(b)9(c) Policy as updated for the implementation of the  
16 Policy.

17 **Federal Base System (FBS).** Defined in the Northwest Power Act, section 3(10).

18 **Federal Columbia River Power System (FCRPS).** The integrated power system that includes  
19 the transmission system constructed and operated by BPA and the hydroelectric dams  
20 constructed and operated by the U.S. Army Corps of Engineers and the Bureau of Reclamation  
21 in the Pacific Northwest.

22 **Fiscal Year (FY).** For the Federal Government and this TRM, the period beginning October 1  
23 and ending the following September 30, unless amended by Congress.

24 **Forced Outage Reserves.** An amount of BPA peak generating capability planned to be  
25 available to serve loads during forced outages. See section 8.3.

1 **Forecast Contract High Water Mark (FHWM).** A 2008 forecast of each customer's CHWM,  
2 used as a preliminary planning tool but not included in CHWM Contracts. See section 4.

3 **Forecast Net Requirement.** The forecast of each customer's Net Requirement that BPA  
4 performs in the RHWM Process. The Forecast Net Requirement includes a forecast of each  
5 customer's Total Retail Load and the expected application of Non-Federal Resources. It is not  
6 the determination of a customer's actual Net Requirement.

7 **Forecast Year.** The Fiscal Year ending one full year prior to the commencement of a Rate  
8 Period.

9 **Heating Degree Days (HDD).** A quantitative index that reflects demand for energy to heat  
10 homes and businesses; the summation of negative differences between the mean daily  
11 temperature and 65 degrees Fahrenheit for a specified unit of time.

12 **Implementation Manual.** The *BPA Conservation Rate Credit and Conservation Acquisition*  
13 *Agreement Implementation Manual* (or its successor) released by BPA's Energy Efficiency  
14 organization.

15 **Investor-Owned Utility (IOU).** A privately owned utility organized under state law as a  
16 corporation to provide electric power service and earn a profit for its stockholders.

17 **Irrigation Rate Mitigation.** A BPA fixed percentage rate discount for power purchases at  
18 Tier 1 Rates to utilities that resell power to irrigators during May through September. See  
19 section 10.2.

20 **Load Shaping Charge.** The amount billed a customer for Load Shaping Service, equal to the  
21 product of the Load Shaping Rate and the applicable Billing Determinant. See section 5.2.

22 **Load Shaping Rate.** The rate that recovers the cost for Load Shaping Service and also charges  
23 or credits the customer for differences in actual load compared to the Forecast Net Requirement.  
24 See section 5.2.2.

## Definitions

- 1 **Load Shaping Service.** Management of resources to serve customer loads with monthly/diurnal  
2 shapes that differ from the shape of the firm critical output of Tier 1 System Resources. This  
3 product must be purchased by each customer purchasing the Block product, including the Block  
4 portion of the Slice/Block product, or the Load Following product.
- 5 **Low Density Discount (LDD).** The discount provided by BPA to customers whose retail rates  
6 have been adversely affected by low system densities, as authorized by section 7(d)(1) of the  
7 Northwest Power Act. See section 10.1.
- 8 **Measured FY 2010 Load.** The historical FY 2010 Total Retail Load of a customer.
- 9 **Melded Costs or Rates.** The result of combining the costs of various products or services for  
10 purposes of establishing rates.
- 11 **Net Requirement.** The amount of Federal power that a customer is entitled to purchase from  
12 BPA to serve its consumer load. A customer's Net Requirement is equal to the difference  
13 between its consumer firm loads and the capability of non-Federal generation and power  
14 obtained through contracts that the customer uses to serve those loads, as determined pursuant to  
15 section 5(b) of the Northwest Power Act.
- 16 **New Large Single Load (NLSL).** A large single load as defined in section 3(13) of the  
17 Northwest Power Act and in BPA's NLSL policy. See section 4.2.1.
- 18 **New Publics.** Publicly owned utilities or Federal agencies that apply for service from BPA after  
19 the initial CHWM Contracts are executed. See section 4.2.6.
- 20 **New Resources.** Those dedicated, specific customer, or retail consumer resources or  
21 Unspecified Resource amounts applied to serve customer load after September 30, 2006, and not  
22 used by BPA to calculate a customer's CHWM.
- 23 **New Tribal Utility.** A utility formed by a tribal government, as defined in the Policy, to serve  
24 the retail electric load within its service territory. See section 4.2.6.4.

1 **Non-Federal Power.** Electric power produced at facilities not owned, operated, or contracted by  
2 BPA.

3 **Non-Federal Resources.** Generating facilities or a source of electric power or capability not  
4 owned, operated, or contracted by BPA.

5 **Non-Slice Cost Pool.** The Cost Pool containing costs or credits that are specifically tied to the  
6 operation or administration of the Load Following or Block product, including the Block portion  
7 of the Slice/Block product, and/or the associated CHWM Contract. See section 2.2.3.

8 **Non-Slice Customer Charge.** The product of a customer's Non-Slice TOCA multiplied by the  
9 Non-Slice Customer Rate. The Non-Slice Customer Charge is designed to recover the costs  
10 allocated to the Non-Slice Cost Pool and applies to customers purchasing the Load Following or  
11 Block products, including the Block portion of the Slice/Block product.

12 **Non-Slice Customer Rate.** The rate that recovers costs allocated to the Non-Slice Cost Pool.  
13 This rate is expressed in dollars per one percent share of service from Tier 1 System Resources.

14 **Northwest Power Act.** The Pacific Northwest Electric Power Planning and Conservation Act,  
15 16 U.S.C. § 839, Public Law No. 96-501.

16 **Overhead Cost Adder.** A uniform adder BPA will include in the Tier 2 Cost Pools to account  
17 for non-specific costs of serving load at Tier 2 Rates. See sections 2.2.4 and 6.3.3.

18 **Planning, Tracking, and Reporting System (PTR).** The system used by utilities to report  
19 conservation achievements to BPA.

20 **Point of Delivery (POD).** The point where power is transferred from a transmission provider to  
21 a customer.

22 **Policy.** As used in this TRM, BPA's Long-Term Regional Dialogue Final Policy, published  
23 July 2007, as amended.

## Definitions

1 **Power Services.** The organization, or its successor organization, within BPA that is responsible  
2 for the management and sale of Federal power from the FCRPS.

3 **Publics.** Publicly owned utilities and Federal agencies eligible to purchase requirements power  
4 from BPA.

5 **Rate Case Year.** The Fiscal Year ending prior to the commencement of a Rate Period. The  
6 Rate Case Year immediately follows the Forecast Year and is the year in which the rate case is  
7 conducted.

8 **Rate Period.** The effective period of a particular rate schedule, generally two years; the period  
9 over which a rate is designed to recover its allocated costs.

10 **Rate Period High Water Mark (RHWM).** The amount used to define each customer's  
11 eligibility to purchase power at a Tier 1 price for the relevant Rate Period, subject to the  
12 customer's Net Requirement, expressed in average megawatts. RHWM is equal to the  
13 customer's CHWM as adjusted for changes in Tier 1 System Resources. The RHWM is  
14 determined for each eligible customer in the RHWM Process preceding each rate case. See  
15 section 4.3.

16 **Regional Dialogue Contract.** As stated in the Policy, BPA will offer Regional Dialogue  
17 contracts to all its customers—Publics, Investor-Owned Utilities, and Direct-Service Industrial  
18 Customers—for power service commencing October 1, 2011. These contracts will include new  
19 20-year contracts for publics; RPSAs; and contracts for power service to the DSIs pursuant to  
20 section 5(d) of the Northwest Power Act.

21 **Residential Exchange Program (REP).** The arrangement, based on section 5(c) of the  
22 Northwest Power Act, whereby regional utilities sell BPA an amount of electric power equal to  
23 their residential and small-farm load at their Average System Cost (ASC) in exchange for the  
24 purchase of an equal amount of Federal electric power at the PF Exchange rate, and pass on the  
25 cost benefits to their residential and small-farm consumers in the form of lower retail rates.

1 **Residential Purchase and Sale Agreement (RPSA).** A contract to implement the Residential  
2 Exchange Program between a customer and BPA.

3 **Resource Shaping Charge.** The customer-specific charge or credit that adjusts for the  
4 difference in value between a planned resource energy shape that is flat within each of the  
5 individual monthly/diurnal periods of the year and an equivalently sized flat annual block. See  
6 section 8.2.

7 **Resource Shaping Rate.** The rate that adjusts for the difference in value between a planned  
8 resource energy shape that is flat within each of the individual monthly/diurnal periods of the  
9 year and an equivalently sized flat annual block; equal to the Load Shaping Rate. See  
10 section 8.2.

11 **Resource Support Services (RSS).** The services provided to Federal or non-Federal resources  
12 to deem the resource suitable for serving above-RHWM load of Load Following customers.  
13 RSS also is available in some circumstances to customers purchasing other products. See  
14 section 8.

15 **RHWM Process.** The public process conducted during the Forecast Year prior to each rate case  
16 beginning with the WP-14 rate case, in which RHWMs and above-RHWM loads for each  
17 customer are determined for that rate case. BPA will determine the available output of Tier 1  
18 System Resources in the RHWM Process, including Augmentation needs. BPA also will  
19 calculate each customer's Forecast Net Requirement for the Rate Period for the RHWM Process.  
20 See section 4.3.

21 **Secondary Crediting Service.** A service to allow customers to dedicate to load the entire output  
22 of an Existing Resource that has a firm critical component and a secondary energy component  
23 and receive monetary credits for the value of the secondary component. See section 8.4.

## Definitions

1 **Shared Rate Plan.** A service whereby each participating customer pays a rate calculated by  
2 combining the costs of all participating customers' expected purchases at the Composite  
3 Customer Rate, the Non-Slice Customer Rate, and the Tier 2 Load Growth Rate. See section 7.

4 **Slice Cost Pool.** Costs that are allocated solely to Slice customers, such as Slice Implementation  
5 Expenses. See section 2.2.2.

6 **Slice Customer Charge.** The product of a customer's Slice Percentage multiplied by the Slice  
7 Customer Rate. The Slice Customer Charge is designed to recover the costs allocated to the  
8 Slice Cost Pool and applies to customers purchasing the Slice product.

9 **Slice Customer Rate.** The rate that recovers costs allocated to the Slice Cost Pool. This rate is  
10 expressed in dollars per one percent share of service from Tier 1 System Resources.

11 **Slice Implementation Expenses.** Those costs incurred by BPA for the purpose of implementing  
12 the Slice product.

13 **Slice Percentage.** The percentage share of services from Tier 1 System Resources selected by  
14 the customer for its purchase under the Slice portion of the Slice/Block product contract. See  
15 section 3.5.

16 **Slice True-Up Adjustment.** An annual adjustment to the costs recovered from Slice customers  
17 determined in accordance with the TRM and billed or credited to the customer in accordance  
18 with the Slice contract. See section 9.4.

19 **Subscription Contract.** The power sales agreement for requirements purchases between BPA  
20 and a customer for power deliveries commencing October 1, 2001, and concluding  
21 September 30, 2011.

22 **Super Peak Resource Credit.** The amount of additional capacity provided by a Non-Federal  
23 Resource over the amount of capacity provided by an equivalent amount of energy delivered flat  
24 across the monthly Heavy Load Hour period.



1 **System Shaped Load.** For a Load Following or Block customer, the customer's Tier 1 Load as  
2 forecast by BPA, expressed in the shape of the forecast firm critical energy output of the Tier 1  
3 System Resources in each of the 24 monthly/diurnal periods of the year.

4 **Tier 1 Cost Allocator (TOCA).** The percentage share of the Composite Cost Pool allocated to  
5 each customer purchasing services from Tier 1 System Resources under its CHWM Contract.

6 See section 5.1.2.

7 **Tier 1 Cost Pools.** The Cost Pools that include the costs of Tier 1 System Resources and are the  
8 basis for Tier 1 Rates; Tier 1 Cost Pools are the Composite Cost Pool, Slice Cost Pool, and Non-  
9 Slice Cost Pool.

10 **Tier 1 Costs.** The costs allocated to the Tier 1 Cost Pools, to be recovered through the  
11 application of Tier 1 Rates.

12 **Tier 1 Load.** Customer load BPA serves at Tier 1 Rates.

13 **Tier 1 Rate.** A rate that applies for deliveries of Federal requirements power to meet a  
14 customer's Net Requirement up to its RHWM, reflecting the cost of Tier 1 System Resources.

15 See section 5.

16 **Tier 1 System Resources.** Tier 1 System Resources includes Federal system regulated and  
17 independent hydro projects that BPA markets or is contracted to market; plus designated non-  
18 Federally owned resources that are contracted for or assigned to BPA; plus designated BPA  
19 contract purchases; less designated BPA contract obligations; plus any Augmentation. See  
20 section 3.

21 **Tier 2 Cost Pools.** The collections of Tier 2 Costs, to be recovered by means of the application  
22 of Tier 2 Rates. Each Tier 2 Rate will be based on a corresponding Tier 2 Cost Pool.

23 **Tier 2 Costs.** The costs allocated to serve above-RHWM load purchased from BPA, including  
24 the forecast costs of all power purchases and resource acquisitions.

## Definitions

1 **Tier 2 Rate Alternatives.** The rate options available for customers to select for the purchase of  
2 BPA power to serve their above-RHWM load. See section 6.

3 **Tier 2 Rate.** A rate that applies for deliveries of Federal requirements power to meet a  
4 customer's Net Requirement above its RHWM, reflecting the costs allocated to that service. A  
5 customer may be charged one or more Tier 2 Rates. See section 6.

6 **Tier 2 System Resources.** The specific resources and power purchases whose costs are  
7 allocated to the Tier 2 Cost Pools. See section 3.6.

8 **Tiered Rate Methodology (TRM).** This document: the long-term methodology that  
9 implements the Regional Dialogue Policy construct of tiering BPA's Priority Firm Power rates.  
10 See section 1.

11 **Total Retail Load (TRL).** All measured retail electric power consumption, including electric  
12 system losses, within a customer's distribution system, excluding 1) unmetered loads or  
13 generation; 2) nonfirm or interruptible load as agreed to by BPA and the customer; 3) transfer  
14 loads of other utilities served by the customer; and 4) any loads not on the customer's  
15 distribution system that are not agreed to by BPA.

16 **Transition Period.** The first 3 years of the CHWM Contracts, FY 2012-2014; a transition into  
17 the full implementation of tiered rates. BPA will estimate above-RHWM loads for the  
18 Transition Period in 2009. Based on those above-RHWM estimates, customers will elect to  
19 purchase power from BPA at Tier 2 Rates for at least the first 2 years of the Transition Period or  
20 to self-supply. See section 4.4.

21 **Transition Period High Water Mark (THWM).** The HWM to be calculated in FY 2009 that  
22 will be used to establish a customer's above-RHWM obligation for the Transition Period. See  
23 section 4.4.1.

1 **Transmission Services.** The organization, or its successor organization, within BPA that is  
2 responsible for the management and sale of transmission service on the Federal Columbia River  
3 Transmission System.

4 **Treasury Payment Probability (TPP).** The probability (expressed as a percentage) that BPA  
5 will be able to make all of its planned payments to the US Treasury in a Rate Period in full and  
6 on time.

7 **Unspecified Resources.** Those amounts of power declared by a customer in its Regional  
8 Dialogue Contract to serve its Total Retail Load for which the power amount is not ascribed to a  
9 particular generation resource or power contract.

10 **Weather Normalization.** The process by which the effects of a particular year's temperatures  
11 are removed from the loads of customers.

12 **White Book.** The Pacific Northwest Loads and Resources Study publication BPA issues each  
13 year to help plan for long-term load service for the Federal system and the region. The White  
14 Book provides BPA's projections of retail loads, contract obligations, contract purchases, and  
15 resource capabilities over a 10-year study horizon.

16

17



## 1 BACKGROUND AND PURPOSE

2 Under the Long-Term Regional Dialogue Policy (Policy), BPA will offer 20-year Regional  
3 Dialogue power sales contracts to its Federal agency and publicly owned utility customers  
4 (hereafter jointly referred to as public utility customers or Publics).

5  
6 This Tiered Rate Methodology (TRM) provides for a two-tiered Priority Firm Power (PF) rate  
7 design applicable to firm requirements power service for public utility customers that sign  
8 Regional Dialogue Contracts that provide for tiered rate service (the CHWM (Contract High  
9 Water Mark) Contracts). The TRM establishes a predictable and durable means by which to tier  
10 BPA's PF rate for firm requirements power service, beginning in FY 2012. Tiered rate design  
11 differentiates between the costs of service associated with Tier 1 System Resources and the cost  
12 associated with additional amounts of power needed to serve any remaining portion of public  
13 utility customers' Net Requirement (Tier 2). This TRM specifies how rates will be developed  
14 that ensure to the maximum extent possible that customers purchasing at Tier 1 Rates do not pay  
15 any of the costs of serving other public utility customers' above-Rate Period High Water Mark  
16 (RHWM) load.

17  
18 Determinations of specific rate levels will be made in a manner consistent with the TRM in the  
19 respective Northwest Power Act section 7(i) proceedings, 16 U.S.C. § 839e(i), during the term of  
20 this TRM. BPA will set power rates on a two-year cycle throughout the term of the Regional  
21 Dialogue contracts. If an unexpected financial condition threatens BPA's ability to recover  
22 costs, however, BPA may revise rates within a two-year cycle. A revision of rates resulting from  
23 the application of risk mitigation tools, such as a Cost Recovery Adjustment Clause, also will not  
24 be considered a violation of the two-year rate cycle commitment. A change to the two-year rate  
25 cycle will require a change to this TRM pursuant to section 12, except near the end of the term of  
26 the Regional Dialogue contracts, which does not coincide with two-year rate cycles.

## Section 1

1 Major topics covered in this TRM include:

- 2 1) how costs will be allocated to the PF Tier 1 and Tier 2 Rates (sections 2 and 6)
- 3 2) how to determine the amount of power available at Tier 1 Rates (section 3)
- 4 3) how to determine a customer's eligibility to purchase power at Tier 1 Rates (section 4)
- 5 4) how rates for Tier 1 and Tier 2 sales will be designed (sections 5, 6, and 7)
- 6 5) how rates for Resource Support Services (RSS) will be designed (section 8)
- 7 6) what procedural protections exist for customers for changes to the TRM (sections 12
- 8 and 13)

9

10 The provisions of the TRM are limited to the design and implementation of the PF tiered rates.

11 The TRM does not address issues relating to other BPA rates, including but not limited to the PF  
12 rate applicable to customers that do not sign CHWM Contracts, and it does not bind BPA's  
13 action regarding those other rates.

14

15 RHWMs, determined according to this TRM (section 4.3), are the basis for determining how  
16 much of each customer's Net Requirement purchase from BPA is charged Tier 1 Rates and how  
17 much is charged Tier 2 Rates. Each customer may purchase up to its RHWm, limited by its Net  
18 Requirement, at Tier 1 Rates. To meet its above-RHWm load, a customer may purchase Federal  
19 power or procure Non-Federal Power, or both. To the extent a customer purchases Federal  
20 power for its above-RHWm load, a PF Tier 2 Rate(s) will be applied to the Federal power  
21 service.

22

23 Power products are not determined in this TRM; however, a brief description of the products is  
24 included as Attachment A to facilitate understanding of the rates to be applied to the products.

25

## 2 COST ALLOCATIONS

When BPA sets its rates, it allocates costs to rate pools based on statutory rate directives, and as appropriate, cost causation.

### 2.1 Cost Allocation Principles

The following principles were applied in developing the TRM Cost Allocation Method and are to be used to provide guidance to BPA for addressing circumstances that may arise during the term of the CHWM Contracts for allocating costs that are not specifically addressed in the TRM.

- 1) Tiering is a ratemaking construct implemented through an allocation of costs rather than an allocation of power.
- 2) Tier 1 Costs will be kept separate and distinct from Tier 2 Costs. Tier 1 Costs will be recovered through the Tier 1 Rates. Tier 2 Costs will not be recovered through the Tier 1 Rates except when necessary to ensure BPA's cost recovery during the Rate Period or to conform to court order, or as otherwise provided for in sections 12 and 13.
- 3) Individual Tier 2 Cost Pools are to be kept separate from one another; customers paying the cost of one Tier 2 Cost Pool will not be responsible for paying the cost of another Tier 2 Cost Pool.
- 4) BPA will achieve the separation of costs between Tiers 1 and 2 and among the Tier 2 Cost Pools through the ratemaking process, and the separation will not affect the operation or dispatch of the FCRPS. BPA will use available resources to serve system load in the most efficient and cost effective manner possible, without considering the ratemaking aspects of tiering.

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5) The ratemaking separation of costs between the tiers and among the Tier 2 Cost Pools will not necessarily be the same as BPA’s accounting treatment of the costs because tiering is a ratemaking methodology, not an accounting practice. When differences arise between ratemaking and accounting, the ratemaking allocations determined in accordance with this section should govern BPA’s ratemaking.

6) BPA’s allocation of costs between the Composite and Non-Slice Cost Pools will recognize the types of costs distinct to the type of service each group receives and how they pay for that service. Composite costs will not include the costs of converting resource output into load service, such as Balancing Power Purchases, and the costs of risk mitigation not directly attributable to Slice purchasers. Because Slice customers purchase surplus power directly from BPA through the Slice product, the Composite Cost Pool will not be allocated the revenues and costs of BPA’s surplus marketing, such as secondary revenue credits, costs of wheeling secondary power, and any judgments and settlements related to those transactions. The administrative costs of surplus marketing (primarily staffing costs) will be allocated to the Composite Cost Pool.

Section 3.4 contains additional guidance regarding the allocation of specific resource costs.

**2.2 Cost Allocation Method and Cost Allocation Table**

In each applicable rate proposal, BPA will allocate Tier 1 Costs among three Tier 1 Cost Pools for determining Tier 1 Rates, and Tier 2 Costs to one or more Tier 2 Cost Pools corresponding to each Tier 2 Rate Alternative. The Tier 1 Cost Pools are the Composite Cost Pool, Slice Cost Pool, and Non-Slice Cost Pool. The allocation of costs into Cost Pools is a ratemaking exercise



1 that is performed according to the directives in section 7 of the Northwest Power Act. The  
2 establishment and modification of any allocation will be conducted in a rate proceeding  
3 consistent with the provisions of Northwest Power Act section 7(i). See section 12.  
4

5 The Cost Allocation Table, Table 2.1, shows an example of cost allocations based on the WP-07  
6 power rate case cost categories as a guide for allocating costs in future Rate Periods. All BPA  
7 costs functionalized to the Power function will be included in the Cost Allocation Table.

8 Although Table 2.1 currently contains one Tier 2 Cost category, BPA will add additional Tier 2  
9 categories as additional Tier 2 Rate Alternatives are developed and the associated Cost Pools are  
10 established. See sections 6 and 12. The Cost Allocation Table will conform to BPA's cost  
11 accounting reporting of expenses and may be modified from time to time to incorporate changes  
12 of such reporting. Such modifications will not change the underlying allocation of costs to the  
13 respective Cost Pools, which will form the basis for setting Tier 1 and Tier 2 Rates.  
14

### 15 **2.2.1 The Composite Cost Pool**

16 The Composite Cost Pool will include all Tier 1 Costs or credits functionalized by BPA to the  
17 Power function except for any cost or credit that BPA determines meets the specified criteria for  
18 inclusion in either the Slice Cost Pool or the Non-Slice Cost Pool. The Composite Cost Pool  
19 costs will be allocated to all customers purchasing services from Tier 1 System Resources.  
20

### 21 **2.2.2 The Slice Cost Pool**

22 The Slice Cost Pool will include all Tier 1 Costs or credits that BPA determines are specifically  
23 attributable to the operation or administration of the Slice product, including the Slice portion of  
24 the Slice/Block contract, or the Slice Customer Rate. BPA's administrative costs will not be  
25 specifically assigned to Slice customers; rather, such costs will be assigned to all customers in  
26 the Composite Cost Pool.

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**2.2.3 The Non-Slice Cost Pool**

The Non-Slice Cost Pool will include all Tier 1 Costs or credits that BPA determines are specifically attributable to the operation or administration of the Load Following or Block products, including the Block portion of the Slice/Block product, and/or the associated CHWM Contracts. It also will include any costs or credits specifically assigned by BPA to BPA’s marketing of secondary power, including the wheeling of such energy; the costs or credits of Balancing Power Purchases; the costs or credits arising from risk mitigation (e.g., Planned Net Revenues for Risk); and the costs or credits arising from capacity resource purchases that are incurred for the Non-Slice product. BPA will not specifically assign its administrative costs to Non-Slice customers; rather, such costs will be assigned to all customers in the Composite Cost Pool.

**2.2.4 Tier 2 Cost Pools**

BPA will include in the Tier 2 Cost Pools all costs or credits that are specifically assigned to resources and services that BPA plans for ratemaking purposes to use for serving above-RHWM load. BPA will forecast costs of all power purchases and resource acquisitions used to serve the loads of Tier 2 purchasers and will include them in a Tier 2 Cost Pool. BPA will identify resource costs, including associated capital costs, if any, and any applicable RSS charges. BPA will include a uniform adder, the Overhead Cost Adder, in the Tier 2 Cost Pools to account for non-specific costs of serving load at Tier 2 Rates. BPA will credit the forecast revenue from the Overhead Cost Adder to the Composite Cost Pool, which also is allocated the direct costs of the overhead activities. See section 6.3 for a fuller discussion of costs allocated to Tier 2 Rate pools and section 6.3.3 for discussion of the Overhead Cost Adder.

### 2.3 Inclusion of New Costs or Credits

BPA will allocate new costs or credits not previously included in a Cost Allocation Table used in a prior rate case to the Cost Pools based on the cost allocation principles in section 2.1. BPA will propose an allocation of the new costs and credits to the appropriate Cost Pools in the next regularly scheduled section 7(i) rate proceeding. See section 9.4 for related issues.

### 2.4 Interest Earned on the Bonneville Fund

On the first day of the Slice contract, October 1, 2001, BPA had financial reserves attributed to the Power function of \$495.6 million. All PF customers contributed to the accretion of these reserves. At that time, BPA had some uncertain liabilities and assets arising from disputes over transactions during the California energy crisis; all of these have not yet been resolved on a final basis. However, beginning in FY 2002, Slice customers have not further contributed to the accretion of reserves.

BPA will allocate to the Composite Cost Pool an interest credit based on that pre-FY 2002 level of reserves, \$495.6 million, as adjusted for any eventual resolution of the uncertain assets and liabilities. BPA will allocate to the Non-Slice Cost Pool a credit equal to the total anticipated credit earned on Bonneville Fund balances attributed to the Power function less the amount of interest credit included in the Composite Cost Pool. The credit to the Non-Slice Cost Pool will be negative if the interest credit allocated to the Composite Cost Pool is greater than the total interest credit for a particular year.

BPA may receive funds as collections of outstanding receivables or it may make or receive payments for settlements or judgments pertaining to transactions that occurred before FY 2002. Any amounts of such receipts that have not been shared (e.g., through the Slice True-up) with Slice customers in proportion to the Slice Percentage will be added to the \$495.6 million used for calculating the interest credit included in the Composite Cost Pool. Similarly, any amounts of

## Section 2

1 such payments that have not been proportionally collected from the Slice customers will be  
2 subtracted from the \$495.6 million value. (The “amounts that have ... been shared” and the  
3 “amounts that have ... been proportionally collected” are the gross amounts; i.e., they are equal  
4 to the net size of the payments to or collection from the Slice customers, divided by the Slice  
5 Percentage.) If funds of this type are received by BPA or if payments of this type are made by  
6 BPA, and the entire amounts are proportionally shared with or collected from Slice customers,  
7 the receipts or payments will not result in a change to the \$495.6 million value.

8  
9 It is possible that future circumstances will occur that make it reasonable and fair to make  
10 additional adjustments to the size of the base amount (the \$495.6 million) on which interest  
11 credit is calculated for ratemaking purposes for crediting to the Composite Cost Pool. The  
12 amount of such adjustments will be decided in a rate case.

13

### 3 FEDERAL SYSTEM RESOURCES

BPA will determine the projected amounts of Federal system resource output, contract purchases, and contract obligations necessary for developing tiered rates in accordance with this TRM.

#### 3.1 Tier 1 System Resources Used to Establish RHWM

As shown on Table 3.1, the Federal system resources, contract purchases, and contract obligations used to establish the quantity of power available to be sold at Tier 1 Rates (Tier 1 System Resources) will be comprised of BPA's forecast of the firm critical output of the following: 1) Federal system hydro generation estimates for regulated and independent hydro projects that BPA markets or is contracted to market; plus 2) designated non-Federally owned resources that are contracted for or assigned to BPA; plus 3) designated BPA contract purchases; less 4) designated BPA contract obligations; plus 5) any Augmentation (see section 3.2 for further details). Table 3.1 lists the specific resources, purchases, and obligations that BPA will use in determining the firm critical output of Tier 1 System Resources for use in the RHWM Process for each applicable Rate Period.

##### 3.1.1 Federal System Hydro Generation Forecast

BPA markets the hydro generation from regulated and independent hydro projects. The Federal system regulated hydro projects are owned and operated by either the U.S. Bureau of Reclamation (Reclamation) or the U.S. Army Corps of Engineers (COE). For each Rate Period, BPA will develop a hydroregulation study that will incorporate known reservoir operating assumptions and include information from any agreed-upon or anticipated operations concerning a Federal Columbia River Power System (FCRPS) Biological Opinion (BiOp). BPA's hydroregulation study currently does not model or regulate Federal system independent hydro projects. Although BPA markets the power from independent hydro projects, generation forecast

1 updates are provided by Reclamation, the COE, and other project owners. In the event that a  
2 final BiOp for any future year is not available, BPA will forecast anticipated BiOp operations  
3 during the Rate Period.

4  
5 The regulated and independent hydro projects included as Federal hydro in Tier 1 System  
6 Resources are listed in Table 3.1. The named resources shown on Table 3.1 will not be removed  
7 or added to for the duration of this TRM. The Rate Period forecast of the output of these  
8 resources can change; however, the entire forecast firm critical output of these resources is  
9 committed as Tier 1 System Resources, except for unused RHWM amounts as provided in  
10 section 4.3.

### 11 12 **3.1.2 Designated Non-Federally Owned Resources Forecast**

13 The forecast of designated non-Federally owned resources includes generation from projects that  
14 BPA contracted for the output and other project generation directly assigned to BPA. Forecasts  
15 of output for these designated non-Federally owned resources are typically provided by the  
16 project's owner. If the project owner does not provide a forecast, BPA will provide its own  
17 forecast for these resources for each Rate Period.

18  
19 The designated non-Federally owned resources included as Tier 1 System Resources are listed in  
20 Table 3.1. The named resources on this list will not be removed or added to for the duration of  
21 this TRM. BPA's forecast of the Rate Period output of these resources can change, but the entire  
22 firm critical output of these resources is committed as Tier 1 System Resources, except for  
23 unused RHWM amounts as provided in section 4.3. If BPA's contract for a designated non-  
24 Federally owned resource expires during the term of this TRM, and the contract is renewed, the  
25 contracted resource shall remain in Tier 1 System Resources. If the contract is not renewed, then  
26 the resource will not be replaced as a Tier 1 System Resource.

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### **3.1.3 Designated BPA Contract Purchases**

BPA acquires power under various contractual arrangements to meet its firm load obligations. Such arrangements include 1) power purchases and resource acquisitions; 2) power or energy exchange contracts; 3) capacity or capacity-for-energy exchange contracts; and 4) power purchased or assigned to BPA under the Columbia River Treaty. These designated BPA contract purchases are considered firm resources that are delivered to the Federal system regardless of weather, water, or economic conditions. The designated BPA contract purchases existing on October 1, 2006, that continue past FY 2011 are included as Tier 1 System Resources.

BPA's designated contract purchases included as Tier 1 System Resources are listed in Table 3.1. The named contracts on this list will not be removed or added to for the duration of this TRM. The annual energy available from these contracts can change, but the entire firm energy from these contracts will be committed as Tier 1 System Resources, except for unused RHW amounts as provided in section 4.3. If a contract expires during the term of this TRM, then the contract amount will be set to zero beginning with the month of expiration. If a new contract is executed, including a replacement of an expiring contract, it will not be included as a Tier 1 System Resource.

### **3.1.4 Designated BPA Contract Obligations**

There are a number of obligations that are imposed on BPA by statutes, treaties, memoranda of agreement, court orders, and contracts that require the generation or delivery of power, or forbearance from generating power, in order to support the operation of the FCRPS. BPA's designated contract obligations (the successor to System Obligations as used in the Subscription Slice contract) include the Canadian Entitlement; Reclamation loads; power sales and exchanges existing as of October 1, 2006; real power transmission losses; and other Federal system

1 obligations. In addition, designated BPA contract obligations include, but are not limited to,  
2 contracts pertaining to BPA transmission and reliability services, Resource Support Services,  
3 contract agreements that are load obligations on the Federal system, and other estimated  
4 reductions to Federal system resources that may or may not have specific signed contracts.

5 These contract obligations can change over time and are assumed to be served by Federal system  
6 firm resources regardless of weather, water, or economic conditions. BPA will forecast these  
7 contract obligations for each Rate Period as the amounts of power change through time.

8  
9 BPA's designated contract obligations reduce power available from Tier 1 System Resources;  
10 these specific obligations are listed in Table 3.1. Obligations on this list will not be removed for  
11 the duration of this TRM. However, if there is a cessation of an obligation, the obligation  
12 amount will be set to zero when the obligation expires. Statutory and treaty obligations, as well  
13 as contracts and obligations specified in the "Designated BPA Contract Obligations" section of  
14 Table 3.1, may continue even if the implementing contract expires, and the successor contract  
15 will replace the listed contract. Discretionary Obligations that are shown in Table 3.1 will not be  
16 replaced upon expiration, and new Discretionary Obligations occurring after October 1, 2006,  
17 will not be added to Table 3.1.

### 18 19 **3.1.5 Calculation of the Output of Tier 1 System Resources**

20 BPA will forecast the firm critical output of Tier 1 System Resources by summing the forecasts  
21 of Federal system hydro resources (section 3.1.1), other Federal system resources (section 3.1.2),  
22 and designated BPA contract purchases (section 3.1.3) and subtracting forecasts of designated  
23 BPA contract obligations (section 3.1.4). The netting of forecast Federal system resources  
24 against forecast contract obligations will become BPA's forecast of the firm critical output of  
25 Tier 1 System Resources prior to any Augmentation. This forecast will be based on BPA's most  
26 recently published White Book, or its successor, updated for known changes in river operations



1 and resource availability. Power that BPA can call upon from the WP3 Settlement contracts  
2 (85BP-92185 and 85BP-92186) will be excluded from the forecast of Tier 1 System Resources  
3 firm critical output.

4  
5 The forecast of the firm critical output of Tier 1 System Resources, including Augmentation  
6 (section 3.2), will be completed by August 15 of the Forecast Year for use in the RHW process  
7 and may be modified by the RHW process. This same resource forecast will be the basis for  
8 Tier 1 System Resources in the ensuing rate case but may be revised during the rate case, in  
9 order to ensure cost recovery, for new information that becomes available after the RHW  
10 process. Resource forecasts revised after September 15 will not change the results of the  
11 RHW process, however.

### 12 13 **3.1.6 Changes to Planned Amounts of Federal System Resources**

14 Tier 1 System Resources listed on Table 3.1 will not change for the duration of this TRM, except  
15 as noted below. While the named Tier 1 System Resources will not change, the forecast of the  
16 firm critical output of any particular resource is subject to change. If a resource listed on  
17 Table 3.1 ceases to operate, the output will be set to zero on the table. BPA will not replace the  
18 resource on Table 3.1; the generation output of Tier 1 System Resources will be reduced for the  
19 duration of the TRM or until the resource is available again, and Augmentation will be used as  
20 necessary, subject to Augmentation limits. Modifications to the component resources and  
21 obligations of Tier 1 System Resources are limited as defined in sections 3.1.1, 3.1.2, 3.1.3, and  
22 3.1.4.

23  
24 The term “Tier 1 System Resources” is not synonymous with “Federal Base System (FBS).”  
25 FBS is a term used in the Northwest Power Act to designate 1) the FCRPS hydroelectric  
26 projects; 2) resources acquired by BPA under long-term contracts in force in 1980; and

1 3) replacements in capability of the resources in 1) and 2). FBS will be the first group of  
2 resources used to supply the loads of public body, cooperative, and Federal agency customers  
3 and residential exchange customers. The FBS can and will include both Tier 1 System  
4 Resources and Tier 2 System Resources.

### 6 **3.2 Augmentation of Tier 1 System Resources**

7 In each RHWM Process, BPA will determine the amount of Augmentation to be included in  
8 Tier 1 System Resources. This Augmentation amount will be determined by calculating the  
9 difference between the forecast of annual firm energy to be sold under the Composite Customer  
10 Rate and the forecast annual energy firm critical output of Tier 1 System Resources before  
11 Augmentation is included. This Augmentation amount will be subject to established limits (see  
12 section 3.2.1).

13  
14 If BPA has acquired specific resources for the purpose of Augmentation, the costs of those  
15 resources will be included in the total costs of Augmentation. In each rate case, BPA will  
16 forecast the costs of purchasing any remaining Augmentation included in the firm critical output  
17 of Tier 1 System Resources. The total costs of this Augmentation will be allocated to the  
18 Composite Cost Pool.

#### 20 **3.2.1 Limits to Augmentation for Tier 1 System Resources**

21 Tier 1 System Resources may be augmented beyond the specific resources and contracts  
22 discussed in section 3.1. This Augmentation will be included in the forecast firm critical output  
23 of Tier 1 System Resources and may increase each customer's CHWM (and thereafter, continue  
24 to be reflected in each customer's RHWM). Augmentation amounts included in Tier 1 System  
25 Resources are limited during the term of the TRM. Augmentation for existing publics is limited  
26 to a maximum amount determined necessary in setting the CHWMs, but will not exceed

1 300 aMW. As an additional limit, Augmentation for existing publics used in establishing the  
2 CHWMs will not cause the forecast of firm critical output of Tier 1 System Resources to exceed  
3 7,400 aMW. After determination of the CHWMs, Augmentation for any of the defined purposes  
4 may cause the output of Tier 1 System Resources to exceed 7,400 aMW.

5  
6 Additional Augmentation is allowed to be included in Tier 1 System Resources for New Publics,  
7 DSI sales, and certain U.S. Department of Energy (DOE-Richland) load; these exceptions are  
8 detailed below. Augmentation for these exceptions will not affect the CHWM of other  
9 customers. To the extent such exceptions occur, the costs for this Augmentation will be shared  
10 by all Tier 1 Rate purchasers.

#### 11 12 **3.2.1.1 Augmentation of Tier 1 System Resources for Existing Publics**

13 In its calculation of CHWMs, BPA will establish the maximum amount of Augmentation that  
14 can be added to the forecast of the firm critical output of Tier 1 System Resources for existing  
15 publics. This amount of Augmentation will be between 0 and 300 aMW. To determine the  
16 specific Augmentation, BPA will subtract the forecast of the firm critical output of Tier 1 System  
17 Resources for FY 2012, as forecast by BPA in FY 2011 and prior to any Augmentation, as  
18 specified in section 3.1, from the sum of all customers' Eligible Load established in the CHWM  
19 determination process, as specified in section 4.2.3. The resulting amount of Augmentation is  
20 subject to the following limitations:

- 21 1) If the result is zero or less, the Augmentation amount will be zero.
- 22 2) If the result is greater than zero, then the Augmentation amount is the lesser of the  
23 result or 300 aMW, subject to the limit in 3) below.
- 24 3) The total amount of CHWMs will not exceed 7,400 aMW in the FY 2011 calculation.

1 In each rate case, BPA will forecast the costs of Augmentation for existing publics and allocate  
2 these costs to the Composite Cost Pool.

3  
4 **3.2.1.2 Augmentation for Service to DOE-Richland**

5 DOE-Richland has the right to increase its CHWM by up to 70 aMW in order to serve new  
6 on-site defense materials production and waste processing/disposal loads, if such loads occur. If  
7 such loads are added, BPA will augment Tier 1 System Resources up to 70 aMW, as necessary,  
8 to avoid reducing the HWMs of other customers and will include the forecast costs of this  
9 Augmentation in the Composite Cost Pool.

10  
11 **3.2.1.3 Augmentation for New Publics**

12 BPA may augment Tier 1 System Resources up to 250 aMW for the CHWMs of New Publics  
13 during the term of the Regional Dialogue contracts. Pairing this Augmentation with the CHWM  
14 increases for New Publics will avoid adjusting the HWMs of other customers. Specific amounts  
15 of this 250 aMW are also available for the load growth of New Tribal Utilities. To the extent  
16 that requests for Net Requirement service for New Publics exceed the 250 aMW CHWM limit,  
17 then the New Publics must purchase the remainder of their Net Requirement at Tier 2 Rates  
18 unless they have elected to apply Non-Federal Resources that reduce BPA's obligation for Net  
19 Requirement service. BPA will forecast the costs of Augmentation for New Publics and allocate  
20 these costs to the Composite Cost Pool.

21  
22 Augmentation of Tier 1 System Resources for CHWM additions for New Publics is limited to  
23 50 aMW for each Rate Period, except for amounts provided under the exceptions for small New  
24 Publics and New Tribal Utilities, discussed in section 4.2.6.

#### 1 **3.2.1.4 Augmentation for DSI Loads**

2 BPA is exploring alternatives for providing service benefits to DSIs. If BPA decides to sell  
3 power to the DSIs, BPA may augment Tier 1 System Resources for this service. If so,  
4 Augmentation for such sales will not decrease the Publics' HWMs. See section 10.3 for further  
5 discussion regarding DSI service. If BPA augments Tier 1 System Resources for this DSI  
6 service, BPA will forecast the costs of Augmentation for DSIs and allocate these costs to the  
7 Composite Cost Pool, and Tier 1 Rates will reflect the revenues recovered from the DSIs.

#### 8 9 **3.2.2 Determining Augmentation Amounts for Each Rate Period**

10 BPA will determine the actual amount of Augmentation of Tier 1 System Resources for each  
11 Rate Period in the RHW process. Augmentation amounts determined for each Rate Period  
12 will generally be lower than the allowable amounts, because the RHWs set a cap on power  
13 available for each utility's Tier 1 purchase from BPA in that Rate Period. A utility that loses  
14 load may not be able to purchase its full RHW amount, because its Tier 1 purchase is limited  
15 by its Net Requirement.

16  
17 During the RHW process, BPA will forecast amounts of RHW that exceed customers'  
18 Forecast Net Requirement for the Rate Period. The treatment for this unused RHW amount is  
19 discussed in section 4.3. The Augmentation amounts for sales to DSI customers will be  
20 established in the applicable rate case.

#### 21 22 **3.2.2.1 Rate Treatment for Excess Augmentation Purchases**

23 BPA may acquire resources on a long-term basis during the term of the Regional Dialogue  
24 Contracts as part of Tier 1 System Resources Augmentation needs. In the event resources  
25 acquired on a long-term basis become surplus to supplying the Net Requirements of BPA's  
26 customers in total at Tier 1 Rates, BPA will forecast the remarketing of such surplus. The  
27 forecast revenues from such remarketing will be credited to the Composite Cost Pool. The costs

1 of the acquiring the resources that create the surplus Augmentation will continue to be allocated  
2 Composite Cost Pool.

3  
4 **3.2.2.2 Tier 1 System Resources Not Augmented for Loss of Resource**

5 In the event that there is a loss of a Tier 1 System Resource subsequent to September 15 of the  
6 Forecast Year (the cutoff date for establishing the Tier 1 System Resources and RHWMs for the  
7 following Rate Period), in that Rate Period Tier 1 System Resources will not be augmented for  
8 the loss of the resource. In this instance, any forecast costs of necessary replacement resources  
9 will be included in Balancing Power Purchases for the Rate Period. Loss of that resource, if it  
10 persists, will be recognized in the ensuing rate case in determining Tier 1 System Resources and  
11 the Tier 1 Costs of serving load.

12  
13 **3.2.2.3 Rate Treatment When Augmentation Amounts Are Not Established Prior to**  
14 **the Final Rate Proposal**

15 If Augmentation amounts are not secured by contract purchases prior to the final rate proposal,  
16 BPA will forecast costs for the Augmentation based on expected market prices during the Rate  
17 Period.

18  
19 **3.2.2.4 Source of Forecast Data and Customer Review Rights**

20 The source of the data BPA will use to establish the forecast firm critical output of Tier 1 System  
21 Resources will be the most recently published BPA White Book, or its successor, adjusted for  
22 known and reasonably anticipated changes after publication. During the RHWm Process,  
23 customers will have the right to review the data and assumptions BPA used to forecast the output  
24 of Tier 1 System Resources, to receive clarification of the data and the forecast in general, and to  
25 offer modifications for BPA's consideration.

### 3.3 Balancing Power Purchases

BPA makes market power purchases or resource acquisitions for monthly, diurnal, and hourly periods within a year in which the firm critical output of the Federal system (including Augmentation) is insufficient, or is forecast to be insufficient, to meet BPA's loads and any other system obligations. The costs of market power purchases and resource acquisitions to serve capacity requirements of the Non-Slice customers will be allocated to Balancing Power Purchases. BPA will forecast costs of Balancing Power Purchases and will allocate these costs to the Non-Slice Cost Pool. Tier 1 customers purchasing the Slice product will not receive a share of Balancing Power Purchases and thus will not pay the costs of Balancing Power Purchases.

### 3.4 Allocation of New Federal System Resource Acquisitions

The costs of Federal resource acquisitions made after September 30, 2006, will be allocated to Cost Pools on a Rate Period or longer basis. Once BPA allocates a particular resource's costs to a particular Cost Pool, that resource's costs will remain in that Cost Pool for the duration of the resource purchase or the Regional Dialogue Contract period, whichever ends sooner, with limited exceptions. One exception is when Cost Pool commitments are reduced due to load loss or expiration of customer purchase obligation elections. The other exception is when BPA designates the allocation of the costs of a particular resource as being temporary until loads subscribing to a particular Cost Pool increase. In this instance, BPA may allocate the resource acquisition cost to another Cost Pool on a temporary basis. BPA may allocate costs of a particular resource to more than one Cost Pool.

To ensure cost recovery, BPA will allocate to the Composite Cost Pool costs for energy and capacity resources not fully recovered through the revenues from the obligation for which the costs were incurred. Examples of cost allocations for these Federal resource acquisitions include:

- 1) Energy Augmentation for Existing Publics—costs allocated to the Composite Cost Pool.
- 2) Energy Augmentation for New Publics—costs allocated to the Composite Cost Pool.
- 3) Energy Balancing Power Purchases—costs allocated to Non-Slice Customer Rates in the Non-Slice Cost Pool.
- 4) Energy purchases or acquisitions for Tier 2 loads—costs allocated to Tier 2 Rates.
- 5) Capacity for load following customer service—costs allocated to the Non-Slice Cost Pool.
- 6) Transmission Services capacity obligations—costs allocated to the Composite Cost Pool, offset by revenue from Transmission Services related to the specific obligation being met. The capacity output deemed to be used for a specific Transmission Services obligation would result in a reduction of BPA obligations as defined in section 3.1.4.
- 7) RSS capacity obligations—costs allocated to the Composite Cost Pool, offset by revenue from RSS. The capacity output deemed to be used for an RSS obligation would result in a corresponding reduction of BPA obligations, as defined in section 3.1.4.

### **3.5 Resources Used to Provide the Slice Product**

Resources used to provide the Slice product will be the same set of resources, contract purchases, obligations, and Augmentation amounts BPA uses to determine the firm critical output of Tier 1 System Resources. Tier 1 System Resources are described in sections 3.1 and 3.2 and shown in Table 3.1. BPA will establish rates so that each Slice customer is allocated according to its Slice Percentage the costs and revenue credits allocated to the Composite Cost Pool and the Slice Cost Pool on Table 2.1. BPA will include known and reasonably forecast costs and revenues associated with Tier 1 System Resources in the Composite Cost Pool, which BPA will charge to all Tier 1 customers, including Slice customers. These costs and revenues will be subject to the



1 annual Slice True-Up process, as discussed in section 9.4, along with other costs and revenues in  
2 the Composite and Slice Cost Pools.

3  
4 Each Slice customer will pay a percentage share (equal to the customer's Slice Percentage) of all  
5 costs of Augmentation for existing publics (section 3.2.1.1) included in Tier 1 System Resources.  
6 Each Slice customer will receive a percentage share (equal to the customer's Slice Percentage) of  
7 these Augmentation power purchase amounts as determined in the final rate proposal for the  
8 applicable Rate Period in a flat annual shape. All Tier 1 customers will be charged for the costs  
9 of purchasing Augmentation amounts that are assumed to be in a flat annual shape. These  
10 Augmentation costs will not be subject to the Slice True-Up.

11  
12 BPA also will establish rates so that each Slice customer will pay a percentage share (equal to  
13 the customer's Slice Percentage) of all costs of "specified augmentation" established in this  
14 TRM. "Specified augmentation" for purposes of this TRM means the Augmentation resources  
15 acquired as discussed in sections 3.2.1.2, 3.2.1.3, and 3.2.1.4. For these specific amounts, BPA  
16 will recalculate the Slice Percentage. Each Slice customer will receive a percentage share (equal  
17 to the customer's Slice Percentage) of these Augmentation power amounts as determined in the  
18 final rate proposal for the applicable Rate Period in a flat annual shape. All Tier 1 customers  
19 will be charged for the costs of purchasing Augmentation amounts that are assumed to be in a  
20 flat annual shape. These Augmentation costs will not be subject to the Slice True-Up.

21  
22 If a Slice customer's Slice Percentage is changed from the level forecast in the relevant rate case  
23 due to loss of load, BPA will forecast the value of the related unused Slice RHW power and  
24 include the value in the Slice True-Up. The value will be established based on the forecast  
25 market prices determined in the relevant rate case. This value will not be further trued up to  
26 actual market prices. Through the Slice True-Up, the Slice customers will receive their Slice

1 Percentage share of the forecast value of the unused Slice RHWL power due to Slice customers'  
2 load loss.

3  
4 The Slice Percentage for each customer purchasing the Slice product will be determined by  
5 contract prior to FY 2012 and will not change during the Slice/Block contract period except in  
6 the two following situations.

7  
8 **3.5.1 Reduction in a Customer's Block Amounts and Slice Percentage Due to Load**  
9 **Loss**

10 If BPA's forecast of a Slice/Block customer's TRL indicates that its Forecast Net Requirement  
11 will be below its RHWL, and the Slice customer has exhausted its ability to remove resource  
12 amounts consistent with BPA's 5(b)9(c) Policy, BPA first will reduce forecast power deliveries  
13 under the Block portion of the customer's contract. If after BPA removes the entire forecast  
14 Block portion of power deliveries to the customer, the Slice customer's Forecast Net  
15 Requirement is less than the Slice portion (the customer's Slice Percentage multiplied by the  
16 firm annual output of Tier 1 System Resources), BPA will reduce the Slice Percentage until the  
17 Forecast Net Requirement matches the product of the Slice Percentage and the firm critical  
18 output of Tier 1 System Resources. Any unused amounts of RHWL caused by this reduction  
19 will be treated as forecast unused RHWL, as specified in section 4.3. Any adjustment of the  
20 contract Slice Percentage due to load loss will be based on the annual Net Requirement  
21 determination.

22  
23 **3.5.2 Reduction in a Customer's Slice Percentage Due to Specified Augmentation**

24 A customer's Slice Percentage will be recalculated as part of the RHWL Process when  
25 Augmentation purchases are made for DOE-Richland, for New Publics, and for DSI power sales,  
26 as discussed in sections 3.2.1.2, 3.2.1.3, and 3.2.1.4. Because this specified Augmentation will  
27 increase the firm critical output of Tier 1 System Resources, the Slice Percentages will be

1 recalculated to maintain the same amount of annual average megawatts for each Slice customer  
2 as before the Augmentation. As these specified Augmentation purchases are increased or  
3 decreased on a Rate Period basis, the Slice Percentages will be decreased or increased in a  
4 proportional manner.

### 6 **3.5.3 Effects of Reduction in Slice Percentage**

7 When BPA reduces the Slice Percentages as a result of either of the circumstances set forth in  
8 sections 3.5.1 and 3.5.2, the Slice Billing Determinant (which is equal to the customer's Slice  
9 Percentage established in the CHWM Contract) for the Composite Customer Rate and Slice  
10 Customer Rate also will be reduced.

### 12 **3.6 Federal System Resources Acquired for Tier 2 Service**

13 BPA will acquire the resources necessary to serve customers' above-RHWM load that they elect  
14 to place on BPA (Tier 2 System Resources), the costs of which will be recovered through Tier 2  
15 Rates. These resources may consist of contracts for the output of specific resources, a system  
16 sale from another utility, or market purchases. BPA may use available energy from Tier 1  
17 System Resources for service to Tier 2 customers to the extent any such energy is forecast by  
18 BPA to be available for the Rate Period as a result of unused RHWM amounts. The use of such  
19 energy shall be charged to the Tier 2 Cost Pool at its marginal cost, however, and BPA will  
20 credit the resulting revenue to the appropriate Tier 1 Cost Pools. The appropriate Tier 1 Cost  
21 Pool for firm energy resulting from unused RHWM amounts is the Composite Cost Pool. The  
22 appropriate Tier 1 Cost Pool for secondary energy is the Non-Slice Cost Pool.

1                   **4    ELIGIBILITY TO PURCHASE POWER AT TIER 1 RATES**

2 High Water Marks (HWMs) are measured in annual average megawatts and are the starting point  
3 for determining each customer’s eligibility to purchase power at Tier 1 Rates. BPA will limit the  
4 sum of all HWMs to the planned firm power output of the existing Federal system (as  
5 determined using critical water) as it is currently defined for regional planning purposes, plus a  
6 limited amount of Augmentation. The Augmentation limits are described in section 3.2.1.

7  
8 This section describes the functions of and processes for developing HWMs. It also describes  
9 the FY 2012-2014 Transition Period, under which customers will select their power supplier(s)  
10 to serve their above-RHWM load. If a customer selects BPA to supply any portion of that load,  
11 it will commit to purchase a specific amount of power at a Tier 2 Rate(s). The Tier-2 Rate  
12 design is addressed in section 6.

13  
14 The TRM requires BPA to calculate four HWMs for each public utility customer, as described in  
15 detail in later subsections. A brief overview of the timing and purpose of these HWMs follows:

- 16       1)   **The Forecast Contract High Water Mark (FHWM)** is calculated by BPA before  
17           Regional Dialogue Contracts are signed, to give each customer a preliminary planning  
18           tool to assess the amount of power it may be entitled to purchase at Tier 1 Rates and  
19           how it will serve its future load. The FHWM is calculated outside of a TRM process.
- 20       2)   **The Transition Period High Water Mark (THWM)** is calculated by BPA in  
21           FY 2009 and will be used to establish a customer’s above-RHWM load for all or part of  
22           the Transition Period, depending on the customer’s product choice.
- 23       3)   **The Contract High Water Mark (CHWM)** is calculated by BPA in 2011 and sets  
24           each customer’s initial eligibility for power service priced at Tier 1 Rates. The CHWM  
25           determination process also defines the maximum limit for Augmentation to be included  
26           in Tier 1 System Resources to serve the loads of existing publics at Tier 1 Rates during  
27           the term of the CHWM Contracts. See section 3.2.1 for specific Augmentation limits.

- 1       4)   **The Rate Period High Water Mark (RHWM)** is set by BPA prior to each section 7(i)  
2       rate proceeding and defines a customer's maximum eligibility to purchase power at  
3       Tier 1 Rates for that Rate Period, subject to the customer's Net Requirement limitation.  
4

5   A timeline for BPA's HWM, contract, and relevant rate determinations is included in Table 4.1.  
6

#### 7   **4.1 Existing Resource Amounts**

8   The Non-Federal Resource amounts designated for use in FY 2010 in Exhibit C of customers'  
9   Subscription Contracts as of September 30, 2006, will establish the Existing Resource amounts  
10   used for BPA's HWM calculations, with the following specific exceptions:

- 11       1)   **Renewable Resources.** The output of new renewable resources added during the term  
12       of the Subscription contracts will not be included in the calculation of CHWMs.  
13       2)   **Centralia Resource.** Contingent on the signing of the CHWM Contract and a final  
14       determination under BPA's 5(b)9(c) Policy, the output of the Centralia resource will  
15       not be included in the calculation of CHWMs for Seattle City Light, Tacoma Power,  
16       Snohomish PUD, or Grays Harbor PUD. Consequently, BPA may not decrement due  
17       to the Centralia resource the amount of Federal power those customers can buy from  
18       BPA.  
19       3)   **Grant PUD.** Grant PUD has indicated that it will be recalling from purchasers  
20       hydropower from the Priest Rapids and Wanapum projects. Grant's doing so would  
21       result in a redistribution of resources for Grant and the affected customers for CHWM  
22       purposes. The treatment of the resources for CHWM purposes will be established prior  
23       to BPA signing CHWM Contracts through the Supplemental Record of Decision  
24       (ROD) discussed later in this section.  
25       4)   **Raft River Annexation.** The Unspecified Resources associated with Raft River's  
26       service territory annexation will not be included for CHWM purposes.

1        5) **PURPA Resources.** The PURPA resource amounts used to calculate a customer's  
2        CHWM will be the smaller of the declared output of the resource for FY 2010 in the  
3        customer's Subscription contract or the actual output of the resource applied to serve  
4        the customer's load in FY 2010.

5        6) **Consumer-owned Resources.** Consumer-owned generation amounts will be  
6        established at the time of CHWM Contract signing for each customer. Customers will  
7        identify in their CHWM Contracts what consumer-owned generation amounts they will  
8        apply to serve their Total Retail Load.

9  
10      Additionally, BPA has reviewed the resource declarations in customers' Subscription contracts  
11      and has calculated preliminary resource amounts for each customer based on that review. In  
12      some instances, customer resource data was not provided for FY 2010 or was defective. BPA is  
13      making preliminary determinations where the specific information referenced is not readily  
14      available. Attachment B shows the placeholder table that will be populated with preliminary  
15      resource amounts that will be used for each customer for purposes of calculating its CHWM.  
16      BPA will discuss these numbers with individual customers through a process outside of a TRM  
17      process. After this consultation, BPA will establish the Existing Resource amounts that will be  
18      used for the CHWM calculations. BPA will amend Attachment B with those updated customer  
19      resource amounts. BPA will describe the criteria related to this determination that were not  
20      specifically contemplated in the Policy in a supplemental ROD to the July 2007 Long-Term  
21      Regional Dialogue ROD.

#### 22 23      **4.2 Contract High Water Mark**

24      The calculation of Contract High Water Marks is illustrated in Figure 4.1 and Attachment C.  
25

**4.2.1 Step 1: Determine Measured FY 2010 Load**

1  
2 Within the BPA Balancing Authority Area, BPA's metering infrastructure is capable of  
3 measuring load on an hourly basis at the Point of Delivery (POD) of BPA power to most  
4 customers. For customers within the BPA Balancing Authority Area, their FY 2010 TRL will be  
5 calculated by aggregating the annual load measured at the customer's POD(s), then adding the  
6 measured output of any Behind the Meter Resources. The amount of any FY 2010 wholesale  
7 power transactions, including those made behind the meter (i.e., sales to an adjacent service area  
8 or where the wholesale customer is directly connected to the customer's distribution system) by  
9 the customer will then be subtracted from this load amount.

10  
11 For the remaining customers, including those outside the BPA Balancing Authority Area,  
12 equivalent metered, measured, and verifiable POD load data will be required from customers  
13 where BPA metering is not available. The measured POD load amounts will be aggregated and  
14 then, as described above, will be increased for the output of Behind the Meter Resources and  
15 reduced by the amount of any wholesale power transactions.

16  
17 Two BPA datasets—FY 2010 customer load data, aggregated to a monthly level, and the  
18 customer's historical monthly load data for FY 2005-2009—will be used to weather normalize  
19 the FY 2010 load (see section 4.2.1.2). Customers will be required to provide this historical load  
20 data in cases where BPA metering data is not available.

21  
22 When meter readings are not available due to meter hardware failure or when data is determined  
23 to be invalid due to meter malfunction or calibration/configuration error, BPA will estimate the  
24 erroneous readings in accordance with BPA's Metering Services' Editing and Estimating  
25 Procedures or its successor. Customers will be required to follow equivalent procedures in cases  
26 where meters are not directly available to BPA.

27

1 New Large Single Loads, when served by BPA, are served at a section 7(f) New Resource rate  
2 and not at a section 7(b) PF rate. Therefore, NLSLs will be removed from the Measured  
3 FY 2010 Load for purposes of determining CHWMs. After CHWMs are calculated, if a load  
4 included in a customer's Measured FY 2010 Load is determined to be an NLSL, the customer's  
5 CHWM will be reduced by the NLSL amount.

6  
7 **4.2.1.1 Adjust Measured FY 2010 Load for Anomalies**

8 BPA will adjust the Measured FY 2010 Load data, if appropriate, for load or data anomalies that  
9 materially affect the accurate determination of a customer's CHWM calculation. Such  
10 adjustments could result from a customer or third party request or may be initiated by BPA  
11 independently. This step does not include correcting for meter errors, which is part of the load  
12 data gathering step described in section 4.2.1; nor does it include adjusting for the effect of  
13 atypical weather, which occurs as described in section 4.2.1.2. Notwithstanding any of the  
14 criteria below, BPA reserves the right to reduce a customer's Measured FY 2010 Load to  
15 account for a customer's actions that increase its FY 2010 loads through practices that are  
16 outside of accepted, prudent utility standards and practices or actions that make no economic  
17 sense outside of attempting to establish a larger CHWM than the customer would otherwise  
18 have. This would include, but not be limited to, offering power at low or no cost.

19  
20 BPA will apply the following threshold criteria to determine whether an event qualifies as a load  
21 or data anomaly:

- 22 1) The effect of the event on Measured FY 2010 Load must be material. To qualify as  
23 material, the event must cause a distortion in load data that had the event not occurred  
24 would result in the smaller of a 10 aMW or 10 percent increase or decrease in the  
25 customer's CHWM.



- 1       2)    The event affecting the Measured FY 2010 Load must be a discrete event that occurred  
2           in FY 2009 or FY 2010. BPA will not consider requests for load data adjustments that  
3           combine the effects, negative or positive, of multiple discrete events to attain  
4           materiality. For example, the load loss associated with a gas explosion at a mill cannot  
5           be combined with the load loss resulting from a shopping center fire that occurred  
6           months later in a different town in order to reach the materiality threshold. However, it  
7           is recognized that the load loss associated with a discrete event, such as a levee failure,  
8           could consist of many small loads.
- 9       3)    The load affected must be a verifiable, historical load for which three previous years of  
10          load data is available. If BPA determines that an adjustment to a customer's historical  
11          load amount is appropriate, the adjusted load amount will not exceed the average of the  
12          previous three years. Load that does not occur even though it was expected to occur in  
13          FY 2010 will not qualify as a reason to adjust Measured FY 2010 Load. Accordingly,  
14          for purposes of determining CHWMs, measured load amounts will not be adjusted to  
15          account for a customer's yet-to-be-realized Contracted for/Committed to (CFCT) loads  
16          as defined by section 3(13)(A) of the Northwest Power Act. Requests for load  
17          adjustments to compensate for lost historical load that was not captured in Measured  
18          FY 2010 Load will be considered only if there is substantial evidence that the lost load  
19          will return in FY 2011 and is reasonably projected to exist for the duration of the  
20          CHWM Contract. The determination of whether a load adjustment will be made will  
21          be at BPA's sole discretion.
- 22       4)    BPA will not adjust Measured FY 2010 Load as an anomaly to reflect a full year's load  
23          in the case of a new consumer load that comes on line during FY 2010 or that does not  
24          have verifiable historical load during the previous 3 years. Only the load that was  
25          measured in FY 2010 will be used for calculating a customer's CHWM.

- 1       5) For any load adjustment to be considered, the load distortion must not have been caused  
2           by an action or inaction of the customer. This requirement includes intentional and  
3           unintentional acts and omissions.  
4

5 **4.2.1.2 Adjust Measured FY 2010 Load for Atypical Weather (Weather**  
6 **Normalization)**

7 Following any adjustments for load or data anomalies, BPA will adjust the Measured FY 2010  
8 Load for the cumulative effect on load of atypical weather occurring during the year. Different  
9 normalization methods will be used for non-irrigation loads, such as residential loads, and for  
10 irrigation loads. Non-irrigation loads vary within the year primarily in response to temperature  
11 changes, whereas irrigation loads vary within year and year-to-year primarily in response to  
12 precipitation, the differing water needs of various crops, and the effect of wind on water lost to  
13 evaporation. BPA will separate each customer's Measured FY 2010 Load into non-irrigation  
14 load and irrigation load, weather normalize these loads separately, and then recombine them.  
15 The result, the utility's adjusted, normalized Measured FY 2010 Load, is the load from which  
16 declared Non-Federal Resource amounts will be subtracted. This process is shown in the flow  
17 charts contained in Figure 4.2 for non-irrigation load and Figure 4.3 for irrigation load.  
18

19 For non-irrigation load, BPA will use temperature data obtained from the National Oceanic and  
20 Atmospheric Administration (NOAA) weather station nearest to a utility's POD(s) to weather  
21 normalize the load data for each utility. The differences between daily average and daily actual  
22 temperatures are used to determine cumulative levels of above- and below-average temperatures,  
23 measured in Heating Degree Days (HDD) or Cooling Degree Days (CDD). The HDD and CDD  
24 then will be multiplied by weather coefficient values to result in an electric load adjustment  
25 value (in average megawatts) associated with the non-average temperature conditions. Finally,  
26 the measured base load and the HDD and CDD adjustment values will be combined to obtain the  
27 weather-normalized load.

1  
2 For irrigation load, BPA will use historical load averaging to determine the irrigation  
3 normalization adjustment. BPA will calculate a 5-year average of each customer's irrigation  
4 load for years FY 2006 through FY 2010. BPA then will adjust the FY 2010 irrigation load to  
5 match its calculation of the customer's calculated 5-year average. BPA will quantify customer  
6 irrigation loads primarily through customer reporting. To determine irrigation load, customers  
7 will be required to submit irrigation data based on periodic meter reads. A principal source of  
8 this data will be through customer reporting, using the Financial and Statistical Report (BPA  
9 Form 110) when the needed data is not fully captured in other reports normally submitted to  
10 BPA. The reporting period for irrigation load data will be extended to include the months of  
11 May through September. Customers must submit the report for May through September 2008 by  
12 December 31, 2008, and thereafter provide the annual report by December 31 of each year. For  
13 years prior to 2008, BPA will assess the irrigation data it currently has and request further data  
14 from the customer on a case-by-case basis.

#### 16 **4.2.2 Step 2: Determine Existing Resource Amounts**

17 Except for the addition of consumer-owned resources and PURPA resources, the Existing  
18 Resource amounts, determined as discussed in section 4.1, establish the amounts that will be  
19 used for the CHWM. Each customer will establish how its consumer-owned generation will be  
20 treated under its CHWM Contract at the time of contract signing. PURPA resource amounts will  
21 be the smaller of declared amounts for FY 2010 or actual generation of that resource in FY 2010.  
22 Accordingly, for the CHWM calculation, the amounts of Existing Resources in Attachment B  
23 will be adjusted by the corresponding amounts of consumer-owned generation and PURPA  
24 resources.

1 **4.2.3 Step 3: Preliminary Calculation of CHWMs**

2 After BPA determines each customer's adjusted Measured FY 2010 Load, BPA will subtract  
3 Existing Resource amounts. The result is the Eligible Load for BPA's preliminary determination  
4 of the CHWM. The preliminary calculation of CHWMs has two steps, described in the  
5 following two subsections.

6  
7 **4.2.3.1 Determine Limited Augmentation for Existing Publics**

8 BPA will compare the sum of Eligible Load for all PF purchasers to the forecast firm critical  
9 output of Tier 1 System Resources for FY 2012-2013 (see section 3.1). If the cumulative  
10 Eligible Load is greater than the output of the unaugmented Tier 1 System Resources, BPA will  
11 augment Tier 1 System Resources, subject to the limits stated in section 3.2.1.

12  
13 The limited Augmentation determined in this step will set the maximum amount of  
14 Augmentation for existing publics used in the RHWM Process (see section 4.3).

15  
16 **4.2.3.2 Scale Adjusted Measured FY 2010 Loads to Tier 1 System Resources**

17 BPA will proportionally scale each customer's Eligible Load such that the sum of all customers'  
18 Eligible Load is equal to the forecast output of Tier 1 System Resources. If the sum of the  
19 customers' Eligible Load is greater (less) than the firm critical output of Tier 1 System  
20 Resources after the limited Augmentation, each customer's Eligible Load will be scaled down  
21 (up) in proportion to the shortfall (excess). The result of this scaling process is BPA's  
22 preliminary determination of the customer's CHWM.

23  
24 **4.2.4 Step 4: Conservation Adjustment to Determine CHWM**

25 The final step is adjusting the CHWMs for conservation. The Conservation Adjustment to the  
26 CHWM is made to minimize the disincentive for individual customers to undertake conservation  
27 measures during FY 2007 through FY 2010. Because conservation may reduce a customer's

1 FY 2010 load and consequently its CHWM, BPA will adjust the initial CHWM determination to  
2 account for the amount of eligible conservation each customer has achieved.

3  
4 For BPA to credit conservation toward the Conservation Adjustment, the conservation must be  
5 cost-effective, verified, and achieved from FY 2007 through FY 2010 and have reduced the  
6 customer's load in FY 2010. For calculation purposes, each utility's preliminary CHWM will be  
7 credited 100 percent (1 aMW for each 1 aMW) of customer self-funded conservation savings and  
8 75 percent (0.75 aMW for each 1 aMW) of BPA-funded savings (i.e., through the Conservation  
9 Rate Credit, bilateral contracts, and so forth). The CHWMs, after including any Conservation  
10 Adjustments, then will be adjusted proportionately so that the sum of the CHWMs is equal to the  
11 forecast firm critical output of Tier 1 System Resources used in the prior scaling. The  
12 Conservation Adjustment redistributes the CHWM amounts among customers and does not  
13 change the total CHWM amount calculated in section 4.2.3.2. The result of the Conservation  
14 Adjustment is each customer's final CHWM.

15  
16 Attachment D describes the implementation of the Conservation Adjustment.

#### 17 18 **4.2.5 Publishing and Finalizing CHWMs**

19 After calculating each customer's CHWM according to the procedures in this section, BPA will  
20 publish the CHWMs on its website. A two-week public comment period will follow publication  
21 of the CHWMs, giving stakeholders an opportunity to comment on the individual CHWMs along  
22 with adjustments BPA made to account for data or load anomalies. Following the close of  
23 comment, BPA will work with customers to resolve any issues raised by the comments. Within  
24 two weeks following the close of comment, BPA will republish the CHWMs, which will reflect  
25 any updates or changes. The finalized CHWM for each customer will be incorporated into each  
26 customer's CHWM Contract.

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**4.2.6 CHWM for New Public Utility Customers**

Separate from the CHWMs for existing public utilities, CHWMs also will be created for New Publics that form after the initial CHWM Contracts are executed. CHWMs for New Publics will be limited to 250 aMW in aggregate total during the term of CHWM Contracts, of which only 50 aMW will be added in any single Rate Period, with limited exceptions. The Augmentation associated with the addition of CHWMs for New Publics is discussed in section 3.2.1.3.

Once qualified under BPA’s Standards of Service, a New Public (including New Tribal Utilities) must provide a three-year binding notice before it will be eligible to purchase power using its CHWM. During the intervening period, if necessary to serve load, the New Public may purchase power from BPA at rates that are established for this specific purpose. Details of these rates will be determined in the applicable rate cases.

**4.2.6.1 CHWM for a New Public Formed from an Existing Public Utility**

BPA will adjust the CHWM of an existing utility that has a portion of its load transferred to a New Public. A New Public that forms out of all or part of an existing public utility will receive a share of the existing public’s CHWM. Such an assignment will be proportionate to the New Public’s annexed share of the existing utility’s TRL. The CHWM transferred from the existing public utility will not count toward the aggregate 250 aMW or 50 aMW Rate Period CHWM limits for New Publics.

**4.2.6.2 CHWM for New Publics Formed from an Investor-Owned Utility**

The CHWM for a New Public formed out of all or part of an Investor-Owned Utility will be the New Public’s Forecast Net Requirement for the year deliveries begin, multiplied by the percentage derived by dividing the then-existing CHWMs (not including the portion of the New

1 Public(s) eligible for a new CHWM) by the existing customers' total Forecast Net Requirement  
2 plus amounts of above-CHWM load that the existing customers choose to serve by applying  
3 Non-Federal Resources. The CHWM for the New Public is subject to limits described in  
4 section 4.2.6.3, below.

#### 6 **4.2.6.3 Rate Case CHWM Limit for New Publics**

7 CHWM additions for the initial loads of New Publics, including New Tribal Utilities, are limited  
8 to 50 aMW for each Rate Period, except for amounts provided under the exceptions for small  
9 New Publics and New Tribal Utilities described below. If requests by New Publics exceed the  
10 50 aMW Rate Period limit, BPA will phase in the CHWMs for New Publics by proportionally  
11 reducing the New Publics' individual CHWM requests so that the total CHWM addition for the  
12 Rate Period is capped at 50 aMW. If requests from New Publics, including New Tribal Utilities,  
13 for initial or additional CHWM for a Rate Period exceed the remaining amount of the 250 aMW  
14 aggregate limit, each new request will be proportionately reduced such that the sum of the new  
15 requests equals the amount of the remaining 250 aMW aggregate limit for New Publics. See  
16 section 4.2.6.5.

##### 18 **4.2.6.3.1 Exceptions to Rate Case CHWM Limit**

19 There are two circumstances under which BPA will provide additional CHWM amounts for the  
20 Rate Period that would cause total CHWM additions for a Rate Period to exceed the 50 aMW  
21 limit:

- 22 1) If requests by New Publics exceed the 50 aMW Rate Period limit, BPA will provide  
23 additional CHWM amounts for New Publics whose size is less than 10 aMW and that  
24 otherwise would have had their requests adjusted downward. BPA will provide these  
25 utilities with the additional amount of CHWM needed to make up the difference  
26 between their prorated "phase-in" amount and their original request. These additional

1 amounts will exceed the 50 aMW rate case limit. This exception is limited for the full  
2 period of this TRM to the first five requesting utilities that meet the size threshold and  
3 that would otherwise have had their CHWM prorated downward.

- 4 2) New Tribal Utilities that already have a CHWM may have their CHWM increased to  
5 account for load growth or load they annex, as described in section 4.2.6.4. Any  
6 amounts provided for this purpose would not be subject to the 50 aMW Rate Period  
7 limit, because it is not an addition to serve initial load. Correspondingly, the initial  
8 CHWM amount provided to a New Tribal Utility does not count toward the 40 aMW  
9 limit for load growth, as described below.

10  
11 **4.2.6.4 Rate Case Limit for CHWMs for New Tribal Utility Load Growth**

12 The CHWMs for New Tribal Utilities can be increased over time for load growth and the  
13 expansion of service territory up to a total of 40 aMW. Any such amounts will not count toward  
14 the 50 aMW Rate Period limit but will count toward the 250 aMW aggregate limit for New  
15 Publics. This exception for New Tribal Utilities will expire at the earlier of 1) the end of  
16 FY 2021; or 2) when the overall 250 aMW CHWM limit for New Public Utilities is reached.  
17 New Tribal Utility customers will not face Tier 2 Rates or the need to provide Non-Federal  
18 Resource amounts for this first 40 aMW of load growth unless constrained by the 250 aMW  
19 CHWM limit. They will be exposed to service priced at Tier 2 Rates or the need to provide Non-  
20 Federal Resource amounts, however, as other customers will be, if the amount of power  
21 available from Tier 1 System Resources is reduced and their RHWM becomes lower than their  
22 CHWM through the RHWM calculations.

23  
24 **4.2.6.5 Phasing In CHWM Amounts for New Publics**

25 When competing requests from New Publics exceed the 50 aMW Rate Period limit, New Publics  
26 will have the amount of their CHWM requests over 10 aMW phased in over subsequent rate



1 periods. This is to ensure that access to the contract period limit of 250 aMW is spread broadly  
2 and not used solely by one large New Public. The phase-in would be 33.3 percent for the next  
3 24 aMW and 20 percent for any remaining amounts. The phased-in amounts may be subject to  
4 further reduction on a proportional basis each Rate Period due to the 50 aMW Rate Period limit  
5 discussed in section 4.2.6.3. Residual amounts not provided due to this proportional reduction  
6 will be added to the allowed phase-in amounts as a CHWM request for consideration for  
7 subsequent Rate Periods. See Figure 4.4 for an example of this phase-in.

### 9 **4.3 Rate Period High Water Mark**

10 The RHWM sets the maximum amount of Tier 1-priced power that a customer may purchase  
11 each year of the Rate Period, subject to its Net Requirement. BPA will calculate a RHWM for  
12 each customer in a separate process, the RHWM Process, prior to each rate case beginning with  
13 the WP-14 rate case. The RHWM will be the same for each year of the Rate Period. During the  
14 first Rate Period (FY 2012-2013), BPA will not calculate a RHWM through the RHWM Process;  
15 rather, the CHWM will define the RHWM amount. As described in section 4.4, for the first  
16 (FY 2012-2013) Rate Period the Transition Period method will be used for determining above-  
17 RHWM load. The RHWM will be used for billing purposes during this Rate Period, however.

18  
19 In the RHWM Process, BPA will establish a RHWM for each customer by adjusting the  
20 customer's CHWM to account for changes in the forecast firm critical output of Tier 1 System  
21 Resources (e.g., changing fish-flow requirements, efficiency improvements to generation, or loss  
22 of a generation resource). BPA will determine the available firm critical output of Tier 1 System  
23 Resources, including Augmentation needs, in the RHWM Process as an input to the RHWM  
24 calculation. The available firm critical output is calculated as the average of BPA's forecast of  
25 Tier 1 System Resources for each year of the Rate Period.

## Section 4

1 The RHW Process will change the Augmentation included in Tier 1 System Resources based  
2 on two considerations. First, an increase in the forecast firm critical output of Tier 1 System  
3 Resources will result in an equal decrease in the amount of Augmentation that was set during the  
4 CHWM calculation process until the Augmentation amount is zero. Thereafter, any remaining  
5 forecast increase in the firm critical output of Tier 1 System Resources will result in increased  
6 RHWs. Correspondingly, a decrease in the forecast firm critical output of Tier 1 System  
7 Resources will result in an equal increase in Augmentation, not to exceed the limits set during  
8 the CHWM calculation process, as described in section 3.2. Thereafter, further decreases in the  
9 firm critical output of Tier 1 System Resources will result in decreased RHWs.

10  
11 Second, Augmentation of Tier 1 System Resources may be adjusted for RHW amounts that  
12 customers will not be able to access, based on their Forecast Net Requirements. Because each  
13 customer's eligibility to purchase at Tier 1 Rates will be limited by its annual Net Requirement,  
14 BPA will perform a forecast of Net Requirements for the Rate Period for the RHW Process. In  
15 some instances, BPA's forecast of a customer's Forecast Net Requirement will be lower than the  
16 customer's RHW, in which case the unused RHW amounts represent excess firm critical  
17 output of Tier 1 System Resources on a forecast basis. To the extent possible, BPA will reduce  
18 the Augmentation purchases for existing publics by a corresponding amount during that Rate  
19 Period. If it is necessary to reduce Augmentation power already purchased, the forecast market  
20 value of power equal to the remaining unused RHW amounts will be credited to the Composite  
21 Cost Pool; see section 3.2.2.1.

22  
23 The above-RHW load for each customer is also determined in the RHW Process. As  
24 described in section 6.2, to determine the above-RHW load for each year of the Rate Period,  
25 the RHW for each customer will be subtracted from the amount of its forecast Total Retail  
26 Load, reduced by Existing Resources, for each year of the Rate Period. To the extent that  
27 customers have elected BPA as their provider, their above-RHW loads will be served at Tier 2

1 Rates. A Transition Period method to set above-RHWM load for all or a portion of the  
 2 Transition Period, depending on product choice, will be used for FY 2012-2014 instead of this  
 3 method. See section 4.4.

#### 4.3.1 RHWM Calculation

6 Expressed as a formula, the RHWM will be calculated by BPA for each customer as follows:

$$RHWM = \frac{CHWM}{\sum CHWM} \times TISR$$

9 where:

10  $RHWM$  = Rate Period High Water Mark, expressed in average megawatts

11  $CHWM$  = Contract High Water Mark

12  $\sum CHWM$  = sum of all customers' Contract High Water Marks

13  $TISR$  = forecast output of Tier 1 System Resources, averaged for the Rate Period

#### 4.3.2 RHWM Timing and Transparency

16 The RHWM is an input to the rate case and will be developed by BPA through the separate  
 17 RHWM Process prior to each rate case. See Table 4.1.

18  
 19 BPA will publish the RHWM for each customer, including the determination of the available  
 20 firm critical output of Tier 1 System Resources for the upcoming Rate Period, on its website by  
 21 August 15 of the Forecast Year. A two-week public comment period will follow publication of  
 22 the RHWMs, during which BPA will consider stakeholder feedback. BPA will then work with  
 23 customers to resolve any issues raised by the comments. Following the close of comment, BPA  
 24 will republish the RHWMs by September 30 of the Forecast Year, reflecting any updates or  
 25 changes.

#### 4.4 Transition Period Method for Setting Above-RHWM Loads

The first three years of the CHWM Contract, FY 2012-2014, will be a Transition Period prior to the full implementation of CHWMs and RHWMs. The purpose of the Transition Period method is to establish above-RHWM loads in advance of the first deliveries so customers can decide how to serve that portion of their load. Customers will commit for at least the first two years of the Transition Period either to specific power purchases from BPA at Tier 2 Rates or to self-supply, based on the above-RHWM loads.

BPA's Transition Period method will establish above-RHWM loads but will not define the amount of power that a utility may purchase from BPA or the amount that will be available at Tier 1 Rates. For the Transition Period, the customer's actual CHWM, which BPA will calculate in FY 2011, will set the rights to Tier 1-priced power, and the customer's Net Requirement for each year will set the total amount of BPA requirements power it can purchase.

##### 4.4.1 Calculating the THWM

BPA will use the Existing Resource amounts from Attachment B for both the FHWM calculation and the THWM calculation. For the THWM, BPA will adjust the Existing Resource amounts as necessary to reflect customers' dedication of PURPA and consumer-owned resources to serve their load. Outside of this difference, the only different variables between FHWM and the THWM will be BPA's forecasts of the FY 2010 TRL and the average FY 2012-2013 firm critical output of Tier 1 System Resources. BPA will use an updated 2009 forecast of these variables for the THWM. BPA will calculate the THWM for each customer as follows:

$$\begin{aligned}
 THWM = & \\
 & [ (2010 \text{ forecast } TRL_{2009} - 2010 \text{ nonFederal resources}_{2008}) \\
 & \div \sum(2010 \text{ forecast } TRL_{2009} - 2010 \text{ nonFederal resources}_{2008}) ] \\
 & \times \text{Average of 2012, 2013 TISR}_{2009}
 \end{aligned}$$

1 where:

2 *THWM* = Transition Period High Water Mark, expressed in average megawatts

3 *2010 forecast TRL<sub>2009</sub>* = 2009 BPA forecast of a customer's Total Retail Load for  
4 2010

5 *2010 nonFederal resources<sub>2008</sub>* = Existing Resources; see section 4.1

6 *Average of 2012, 2013 TISR<sub>2009</sub>* = the average of the 2009 forecast Tier 1 System  
7 Resources for FY 2012 and FY 2013 (the first Rate Period)

#### 9 **4.4.2 Establishing Above-RHWM Load and FY 2012, 2013, and 2014 Loads**

10 BPA will establish each customer's above-RHWM load for the applicable year of the Transition  
11 Period in 2009. BPA will set this above-RHWM load by subtracting a customer's THWM from  
12 the difference between a forecast of each customer's TRL and Existing Resources for the  
13 Transition Period years. This method of establishing above-RHWM load differs from the  
14 section 4.2 CHWM-based method primarily in BPA's use of forecast load data rather than the  
15 Measured FY 2010 Load that will be used to establish CHWMs. In addition, this method  
16 excludes the Weather Normalization and Conservation Adjustment steps included in the CHWM  
17 calculation. Expressed as a formula, the above-RHWM load will be calculated by BPA for each  
18 customer as follows:

$$19 \text{ Above-RHWM load} = [(2012, 2013, 2014 \text{ forecast } TRL_{2009}) - \text{Existing Resources} - \\ 20 \text{ THWM}]$$

21 where:

22 *Above-RHWM load* = customer's load above its Rate Period High Water Mark,  
23 expressed in average megawatts

24 *2012, 2013, 2014 forecast TRL<sub>2009</sub>* = 2009 BPA forecast of a customer's Total  
25 Retail Load for each year of the Transition Period  
26

1                    *ExistingResources* = customer resource amounts BPA uses to calculate a  
2                    customer's CHWM; see section 4.1

3                    *THWM* = Transition Period High Water Mark, expressed in average megawatts  
4

5    **4.4.3 2-Year and 3-Year Elections**

6 By November 1, 2009, each customer will be required to elect 1) whether the customer or BPA  
7 or a combination of the two will serve the customer's above-RHWM load during the Transition  
8 Period and 2) specific amounts of power priced at Tier 2 Rates the customer will purchase from  
9 BPA for at least the first two years of the Transition Period.

10  
11 Each customer will make a three-year election as to how it will serve its established above-  
12 RHWM load for the Transition Period. Block and Block/Slice customers will elect any above-  
13 RHWM load amounts that they require BPA to serve with power at Tier 2 Rates for the entire  
14 Transition Period. In contrast, Load Following customers are required to establish specific  
15 amounts for only the first two years of the Transition Period. Specifically:

- 16        1) For a Block or Slice/Block customer, or a Load Following customer that chooses a set  
17        purchase amount to serve its above-RHWM load at Tier 2 Rates, the customer is  
18        obligated to purchase power from BPA at Tier 2 Rates based on the specific customer  
19        elections for each of the three years of the Transition Period.
- 20        2) For a Load Following customer that selects BPA to serve all of its above-RHWM load,  
21        specific purchase amounts of Tier 2-priced power will be fixed and required to be  
22        purchased for only the first two years of the Transition Period, FY 2012-2013. For a  
23        Load Following customer, the Tier 2-priced purchase obligation for FY 2014 will be  
24        determined through what will become the standard approach for establishing above-  
25        RHWM amounts in the RHWM Process. At that time, the Tier 2-priced purchase  
26        obligation for FY 2014 will be the amount that the Load Following customer's Forecast

1 Net Requirement for FY 2014 exceeds its RHWL set for the FY 2014-2015 Rate  
2 Period (after accounting for specific amounts of power at Tier 2 Rates, such as Vintage  
3 Tier 2-priced power the Load Following customer has otherwise elected to purchase, if  
4 applicable).

- 5 3) For FY 2015 and thereafter, the standard method for determining above-RHWL  
6 elections will be as described in section 4.5.

#### 7 8 **4.4.4 Mitigation of Transition Period Forecast Error**

9 Load Following customers are not likely to be significantly harmed or benefited if the above-  
10 RHWL load established in 2009 differs from would have been established according to the  
11 RHWL Process. The Load Shaping Charge will function to make Tier 1 purchasers whole by  
12 charging or crediting them for amounts that are different from what was established through the  
13 Transition Period method. This function is further described in section 5.2. Customers do bear  
14 the risk that the Load Shaping values will likely differ from the amount they pay for the above-  
15 RHWL load, but the risk is balanced, because the difference could be positive or negative.  
16 Resource removal rights or Tier 2 remarketing provisions will mitigate the risk for customers  
17 applying resources or electing to purchase defined amounts of power at Tier 2 Rates.

#### 18 19 **4.5 Determination of Above-RHWL Load after the Transition Period**

20 Following the Transition Period, a customer's above-RHWL load is its RHWL subtracted from  
21 the difference between its forecast TRL and its Existing Resources, as adjusted for PURPA and  
22 consumer-owned resources. The customer's actual Tier 2-priced purchase amount is based on  
23 the election the customer has already made of what portion of its above-RHWL load will be  
24 served by BPA.

## Section 4

1 If a customer has committed to apply Non-Federal Resources to serve all or a part of its above-  
2 RHWL load, it must provide those resources such that its Net Requirement does not exceed the  
3 sum of its RHWL and any purchase obligations for power supplied by BPA at Tier 2 Rates.  
4



## 5 TIER 1 RATE DESIGN

The Tier 1 Rate design described in this section is applicable to customers who sign a CHWM Contract. The Tier 1 Rate structure consists of three elements: Customer Charges; a Demand Charge; and a Load Shaping Charge. Each of these is described below. For a Load Following customer that uses Non-Federal Resources to serve its above-RHWM load, a Resource Shaping Charge also will apply, as described in section 8.2.

### 5.1 Customer Charges

The Customer Charges are defined as the product of a Billing Determinant multiplied by a rate and are designed to collect the majority of Tier 1 Costs. BPA will calculate three Customer Charges for each Rate Period: 1) a Composite Customer Charge that recovers the costs allocated to the Composite Cost Pool and applies to all customers with a CHWM Contract regardless of the product choice; 2) a Non-Slice Customer Charge that recovers the costs allocated to the Non-Slice Cost Pool and applies only to customers with a CHWM Contract purchasing the Load Following or Block products (including the Block portion of the Slice/Block product); and 3) a Slice Customer Charge that recovers the costs allocated to the Slice Cost Pool and applies to customers with a CHWM Contract that purchase the Slice product. Each customer will pay for its prorated share of the costs allocated to each applicable Cost Pool (Composite, Non-Slice, and Slice).

#### 5.1.1 Shaping of Customer Charges during Fiscal Year

Because the proposed rate design may result in within-year cash flow impacts to customers, BPA will, to the maximum extent practicable, accommodate individual customer requests to reshape charges within the Fiscal Year to mitigate adverse cash flow effects on the customer. Such reshaping of charges must recover the same amount of dollars on a net present value basis within the Fiscal Year as would have been recovered without the reshaping. The reshaping of the

1 payments will be accomplished prior to the start of the Fiscal Year as mutually agreed between  
 2 BPA and the customer. Absent agreement, the customer must pay the charge without shaping.

3  
 4 The reshaping of the Customer Charges will take into account the Customer Charges, a forecast  
 5 of Load Shaping Charges, and a forecast of Demand Charges. The reshaping will be  
 6 accomplished by specifying 12 Composite Customer Rates for the individual customer that  
 7 recover, in total, the same amount of dollars on a net present value basis as the constant  
 8 Composite Customer Rates applicable to that Fiscal Year. BPA will accommodate requests to  
 9 reshape Customer Charges as long as the aggregate reshaping requested by customers does not  
 10 adversely impact BPA’s cash flow, as determined solely by BPA, in its discretion.

11  
 12 **5.1.2 Customer Charge Billing Determinants – Tier 1 Cost Allocator (TOCA)**

13 A Tier 1 Cost Allocator (TOCA) will be calculated for each customer for each year of the Rate  
 14 Period. A customer’s TOCA is its Billing Determinant for Customer Charges. Each customer’s  
 15 annual TOCA will be based on the lesser of the customer’s RHW M or the customer’s Forecast  
 16 Net Requirement and is calculated as a percentage of the total of RHW Ms for all customers.

17 Expressed as a formula, the annual TOCA is calculated as follows:

18  
 19 
$$TOCA = \frac{\min(RHWM, Netreq)}{\sum RHWM} \times 100$$

20 where:

21 *TOCA* = customer’s Tier 1 Cost Allocator, expressed as a percentage

22 *RHWM* = customer’s Rate Period High Water Mark

23 *Netreq* = customer’s annual Forecast Net Requirement

24  $\sum RHWM$  = sum of RHW Ms for all customers (expected to be 100 percent of the  
 25 forecast output of Tier 1 System Resources)

1 For most customers, annual TOCAs calculated in the rate case are not expected to change for  
2 billing purposes within a Rate Period; however, a customer's TOCA may need to be adjusted  
3 during the Rate Period. TOCAs will be adjusted for Slice/Block or Block customers if the  
4 annual Net Requirement determination for a customer demonstrates that its annual Net  
5 Requirement is below its RHWm and is different from the Forecast Net Requirement used to set  
6 rates. If so, BPA will adjust the TOCA to correspond with the customer's eligibility to purchase  
7 power from BPA. TOCAs may be adjusted for Load Following customers if unanticipated  
8 changes in a Load Following customer's load create excessive Load Shaping Charges (either a  
9 charge or a credit) that would otherwise result in large end-of-year Load Shaping Charge True-  
10 up payments. These excessive Load Shaping Charges can result if a Load Following customer's  
11 rate case forecast TOCA is noticeably too large or too small when forecasts are updated in  
12 August before the Fiscal Year. In these circumstances, BPA may elect to use its more current  
13 forecast of customer load for setting the customer's TOCA for the year.

### 15 **5.1.3 Slice Customer Billing Determinants**

16 BPA will charge a customer purchasing the Slice/Block product based on three types of TOCA  
17 for each year of the Rate Period. The first, an annual TOCA for the customer's Slice product  
18 purchase, will be applied to the Slice Customer Rate. The second, an annual TOCA for the  
19 customer's Block product purchase, referred to as its Non-Slice TOCA, will be applied to the  
20 Non-Slice Customer Rate. The third, an annual TOCA that combines the customer's Slice and  
21 Block product purchases, will be applied to the Composite Customer Rate. The Non-Slice  
22 TOCA is defined as the customer's TOCA (as defined in section 5.1.2) minus its Slice  
23 Percentage. Expressed as a formula, the Non-Slice TOCA for Slice product purchasers is  
24 calculated as follows:

$$NonSliceTOCA = TOCA - Slice\%$$

where:

$NonSliceTOCA$  = annual TOCA for a customer's Block product purchase

$TOCA$  = customer's Tier 1 Cost Allocator

$Slice\%$  = customer's annual Slice Percentage, also equal to its Slice TOCA

#### 5.1.4 Composite Customer Rate

BPA will charge the Composite Customer Rate to all customers that sign a CHWM Contract.

The Composite Customer Rate will recover all costs BPA allocates to the Composite Cost Pool and will be a dollar per one percent of the forecast firm critical output of Tier 1 System

Resources (see Table 2.1 for a listing of specific cost items in the Composite Customer Rate).

The Composite Customer Rate will not change in the event BPA adjusts a customer's TOCA during a particular Rate Period.

$$CompositeRate = \frac{CompositeCost}{\sum TOCA}$$

where:

$CompositeRate$  = annual rate expressed as a dollar per one percent

$CompositeCost$  = Tier 1 Costs allocated to the Composite Cost Pool

$\sum TOCA$  = sum of TOCAs for all Tier 1 purchasers as forecast in each rate case

#### 5.1.5 Non-Slice Customer Rate

BPA will charge the Non-Slice Customer Rate only to customers purchasing the Load Following or Block products, including the Block portion of the Slice/Block product. Generally, the Non-Slice Customer Rate will collect those costs that the Slice product specifically excludes and will credit forecast net secondary revenues against those costs (see Table 2.1 for a listing of specific items in the Non-Slice Customer Rate). The Non-Slice Customer Rate will recover the costs

1 allocated to the Non-Slice Cost Pool and will be a dollar per one percent of the forecast firm  
 2 critical output of Tier 1 System Resources. The Non-Slice Customer Rate will not change in the  
 3 event BPA adjusts a customer's TOCA during a particular Rate Period.

$$4 \quad \text{NonSliceRate} = \frac{\text{NonSliceCost}}{\sum \text{NSCTOCA}}$$

6 where:

7  $\text{NonSliceRate}$  = annual rate expressed as a dollar per one percent

8  $\text{NonSliceCost}$  = Tier 1 Costs allocated to the Non-Slice Cost Pool

9  $\sum \text{NSCTOCA}$  = sum of TOCAs for Load Following and Block purchasers plus

10 NonSliceTOCAs for Slice purchasers as forecast in each rate case

#### 12 **5.1.6 Slice Customer Rate**

13 BPA will charge the Slice Customer Rate only to customers purchasing the Slice portion of the  
 14 Slice/Block product. Generally, the Slice Customer Rate will collect those costs allocated to the  
 15 Slice Cost Pool (see Table 2.1 for a listing of specific items in the Slice Customer Rate) and will  
 16 be a dollar per one percent of the forecast firm critical output of Tier 1 System Resources. The  
 17 Billing Determinant will be the customer's contractually specified Slice Percentage. The Slice  
 18 Customer Rate will not change in the event BPA adjusts a customer's TOCA during a particular  
 19 Rate Period.

$$21 \quad \text{SliceRate} = \frac{\text{SliceCost}}{\sum \text{SCTOCA}}$$

22 where:

23  $\text{SliceRate}$  = annual rate expressed as a dollar per one percent

24  $\text{SliceCost}$  = Tier 1 Costs allocated to the Slice Cost Pool

25  $\sum \text{SCTOCA}$  = sum of TOCAs for Slice purchasers as forecast in each rate case

1 **5.2 Load Shaping Charge**

2 BPA will charge or credit customers at Load Shaping Rates that are based on the need to shape  
3 the firm critical output of Tier 1 System Resources to the monthly/diurnal shape of a customer's  
4 Tier 1 Load. BPA will apply this charge only to customers purchasing Block (including the  
5 Block portion of the Slice/Block product) or Load Following products. Customers purchasing  
6 the Slice product do not receive this Load Shaping Service. BPA will forecast revenues from the  
7 Load Shaping Charge for inclusion as a credit to the Non-Slice Cost Pool.

8  
9 **5.2.1 Load Shaping Billing Determinants**

10 As part of establishing a Load Shaping Charge, BPA will develop a System Shaped Load for  
11 each customer. A customer's System Shaped Load is its forecast Tier 1 Load, expressed in the  
12 shape of the forecast firm critical output of the Tier 1 System Resources in each of the  
13 24 monthly/diurnal periods of the year. BPA will compare a customer's System Shaped Load to  
14 its actual Tier 1 Load to establish Load Shaping Billing Determinants. During billing periods  
15 when the customer's System Shaped Load exceeds its actual Tier 1 Load, BPA will provide the  
16 customer a credit. Conversely, during periods when the System Shaped Load is less than the  
17 actual Tier 1 Load, BPA will charge the customer.

18  
19 For each Rate Period, BPA's first step in calculating the Load Shaping Billing Determinants will  
20 be to quantify the firm critical output of the Tier 1 System Resources. BPA will forecast the firm  
21 critical output for Tier 1 System Resources for each diurnal Heavy Load Hour (HLH) and Light  
22 Load Hour (LLH) period in each month of the Rate Period (yielding 24 monthly/diurnal energy  
23 values). Once established, these 24 monthly/diurnal values will not be modified for the duration  
24 of the Rate Period.

25  
26 For the second step, BPA will multiply the customer's annual TOCA by the 24 monthly/diurnal  
27 values from the first step. The customer's System Shaped Load represents the amount of energy

1 the customer would receive in each monthly/diurnal period if its forecast Tier 1 Load was in the  
 2 shape of the firm critical output of Tier 1 System Resources.

$$3 \quad \textit{SystemShapedLoad} = \textit{TISRoutput} \times \textit{TOCA}$$

4 where:

5  
 6  $\textit{SystemShapedLoad}$  = customer's forecast load served at Tier 1 Rates, expressed  
 7 in the shape of the forecast firm energy output of Tier 1 System Resources  
 8 for each monthly/diurnal period

9  $\textit{TISRoutput}$  = firm critical output of Tier 1 System Resources for each  
 10 monthly/diurnal period, expressed in kilowatthours, as determined in the  
 11 RHW process

12  $\textit{TOCA}$  = customer's TOCA for that year, or annual Non-Slice TOCA for  
 13 Slice/Block product purchasers

14  
 15 The third step is for BPA to calculate the monthly/diurnal Load Shaping Billing Determinants.

16 To calculate the monthly/diurnal Load Shaping Billing Determinant for a Load Following  
 17 customer, BPA will subtract the customer's System Shaped Load from its actual Tier 1 Load for  
 18 each monthly/diurnal period. For Block customers, the calculation is the same, but the actual  
 19 Tier 1 Load will be its billed contract power purchase.

### 20 21 **5.2.2 Load Shaping Rates**

22 BPA will establish the Load Shaping rates in each rate case. The Load Shaping Rate for each of  
 23 the monthly/diurnal periods during the particular Rate Period (24 monthly/diurnal values) will be  
 24 BPA's forecast of the market price for each monthly/diurnal period during that Rate Period.

1 **5.2.3 Calculating the Load Shaping Charges**

2 BPA will calculate Load Shaping Charges by multiplying the Load Shaping Billing  
3 Determinants by the Load Shaping Rates. If a specific Load Shaping Billing Determinant for the  
4 particular monthly/diurnal period is greater than zero, the result will be a charge on the  
5 customer's bill (actual Tier 1 Load minus System Shaped Load > 0). If a specific Load Shaping  
6 Billing Determinant is less than zero, the result will be a credit on the customer's bill (actual  
7 Tier 1 Load minus System Shaped Load < 0).

8  
9 **5.2.4 True-up of Load Shaping Charge for Load Following Customers**

10 BPA will charge the Load Shaping Charge True-up only to Load Following customers. BPA  
11 will apply the Load Shaping Charge True-up only when a Load Following customer's annual  
12 load (either forecast or actual) is less than its RHWM. The Load Shaping Charge True-up is  
13 designed to avoid crediting or charging a customer at a market-based rate for energy that was or  
14 should have been purchased from BPA at its cost-based Tier 1 Rates.

15  
16 **5.2.4.1 Identifying the Need for a Load Shaping Charge True-up**

17 BPA will subject a Load Following customer to an annual true up of its total annual Load  
18 Shaping Charge after the conclusion of each Fiscal Year when specific circumstances are met.  
19 This true-up will compare BPA's forecast of annual Tier 1 Load for each Load Following  
20 customer with the customer's actual annual Tier 1 Load. There are two situations where there  
21 will be a true-up. The first situation occurs when actual annual Tier 1 Load is less than the  
22 customer's RHWM. In this case, BPA will true up the Load Shaping Charge to reflect that the  
23 customer was charged or credited at the Load Shaping Rate for Tier 1 Loads less than the  
24 customer's RHWM. To the extent actual annual Tier 1 Load is lower because forecast above-  
25 RHWM load did not occur, there will be no true-up.

26



1 The second situation occurs when the Forecast Net Requirement used by BPA to determine the  
2 customer's TOCA is less than the customer's RHWM, but the customer's actual Tier 1 Load is  
3 greater than the original forecast. In this case, BPA will true up the Load Shaping Charge to  
4 reflect that a portion of the Tier 1 Load should have been charged a rate less than the Load  
5 Shaping Rate. BPA will bill the customer the difference between the 1) system weighted  
6 average of the Load Shaping Rates and 2) the Composite Customer Rate plus the Non-Slice  
7 Customer Rate, expressed in dollars per megawatthour, called the Load Shaping Charge True-up  
8 rate (see section 5.2.4.3). This calculation may result in a charge or a credit.

9  
10 At the end of each Fiscal Year, BPA will determine for each Load Following customer its actual  
11 annual Tier 1 Load purchased, based on the customer's monthly bills. BPA will compare a  
12 customer's actual annual Tier 1 Load to its RHWM and to its Forecast Net Requirement used to  
13 determine its TOCA. If the customer's actual annual Tier 1 Load exceeds its RHWM, and its  
14 Forecast Net Requirement is greater than its RHWM, no true up is needed. Under this  
15 circumstance, the customer was not over-charged or under-charged by use of the Load Shaping  
16 Rates.

17  
18 If the customer's actual annual Tier 1 Load is less than its RHWM, then BPA will true up the  
19 Load Shaping Charge payments. Under this circumstance, the customer may have been either  
20 over-charged or under-charged by use of the Load Shaping Rates for the portion of actual annual  
21 Tier 1 Load that was less than its RHWM, and BPA will adjust the customer's Load Shaping  
22 Charge payments using the Load Shaping Charge True-up rate.

23  
24 If the customer's Forecast Net Requirement is less than its RHWM, but its actual annual Tier 1  
25 Load is greater than the original forecast, then BPA will true up a portion of the Load Shaping  
26 Charge payments. Under this circumstance, the customer was over-charged by use of the Load  
27 Shaping Rates for the portion of actual annual Tier 1 Load that was less than the customer's

1 RHWL but above its Forecast Net Requirement, and BPA will adjust the Load Shaping Charge  
 2 payments using the Load Shaping Charge True-up rate.

3  
 4 If the customer's actual annual Tier 1 Load is less than both the RHWL and the Forecast Net  
 5 Requirement, BPA will true up a portion of the Load Shaping Charge payments. Under this  
 6 circumstance, the customer will have received excessive credits through the Load Shaping rates  
 7 unless the load was lower due to forecast above-RHWL load that did not materialize. BPA will  
 8 adjust the Load Shaping Charge payments using the Load Shaping Charge True-up rate for  
 9 amounts not accounted for by above-RHWL load that did not materialize.

10  
 11 **5.2.4.2 Load Shaping Charge True-up Billing Determinant**

12 BPA will use three equations to determine the Load Shaping Charge True-Up Billing  
 13 Determinant. The first equation calculates *AnnualDeviation* and determines whether to use the  
 14 *AboveForecast* equation or the *AboveRHWL* equation next. The equation that calculates  
 15 *AboveForecast* applies only when *AnnualDeviation* is positive. The equation that calculates  
 16 *AboveRHWL* applies only when *AnnualDeviation* is negative.

17  
 18 Using the first equation, BPA will calculate the difference between the energy used to determine  
 19 the customer's annual TOCA and the actual annual Tier 1 Load during the year:

20  
 21 
$$AnnualDeviation = ActualLoad - [TOCA \times TISR]$$

22 where:

23 *AnnualDeviation* = amount of billed energy greater or less than the amount of  
 24 energy that was used to develop the customer's annual TOCA, expressed  
 25 in kilowatthours

26 *ActualLoad* = customer's actual annual Tier 1 Load

1  $TOCA$  = customer's annual Tier 1 Cost Allocator

2  $TISR$  = annual Tier 1 System Resources used to calculate the customer's RHWM,  
3 expressed in kilowatthours

4  
5 If *AnnualDeviation* is positive, then the customer was charged for this energy at the Load  
6 Shaping Rates. BPA will determine if the customer should be subject to the Load Shaping  
7 Charge True-up rate or was appropriately charged the Load Shaping Rates. If the customer's  
8 RHWM is larger than the amount of energy used to develop its TOCA, then a portion of the  
9 energy is subject to the Load Shaping Charge True-up rate. BPA will use the following formula  
10 to determine the amount of energy that is subject to the Load Shaping Charge True-up rate:

11  
12 
$$AboveForecast = [RHWM \times 1,000 \times hours] - [TOCA \times TISR]$$

13 where:

14  $AboveForecast$  = amount of RHWM energy that is greater than the amount of  
15 energy that was used to determine the customer's annual TOCA,  
16 expressed in kilowatthours

17  $RHWM$  = customer's Rate Period High Water Mark

18  $hours$  = total hours in the Fiscal Year (8,760 hours in a non-leap year and  
19 8,784 hours in a leap year)

20  $TOCA$  = customer's annual Tier 1 Cost Allocator

21  $TISR$  = annual Tier 1 System Resources used in calculation of the customer's  
22 RHWM

23  
24 If  $AboveForecast$  equals zero, then no true up is needed, because all Load Shaping energy should  
25 be charged at the Load Shaping Rates. If  $AboveForecast$  is positive, then BPA will refund the  
26 customer the lesser of *AnnualDeviation* or  $AboveForecast$  multiplied by the Load Shaping  
27 Charge True-up rate.  $AboveForecast$  cannot, by definition, be negative.

1  
2 If *AnnualDeviation* is negative, then the customer was credited for this energy at the Load  
3 Shaping Rates. BPA will determine if the customer should be credited at the Load Shaping  
4 Charge True-up rate. The following formula will be used to determine the amount of energy to  
5 be credited at the Load Shaping Charge True-up rate:

$$6 \quad \textit{AboveRHWM} = [\textit{TRL} - \textit{ExistingResources}] - [\textit{RHWM} \times 1,000 \times \textit{hours}]$$

7  
8 where:

9  $\textit{AboveRHWM}$  = amount of above-RHWM energy for a customer, expressed in  
10 kilowatthours

11  $\textit{TRL}$  = RHWM Process forecast Total Retail Load

12  $\textit{ExistingResources}$  = Existing Resources as shown in Attachment B

13  $\textit{RHWM}$  = customer's Rate Period High Water Mark

14  $\textit{hours}$  = total hours in the Fiscal Year (8,760 hours in a non-leap year and  
15 8,784 hours in a leap year)

16  
17 If  $\textit{AboveRHWM}$  is equal to or larger than the absolute value of *AnnualDeviation*, then no true up  
18 is needed. If  $\textit{AboveRHWM}$  is positive but less than the absolute value of *AnnualDeviation*, then  
19 BPA will charge the customer the absolute value of *AnnualDeviation* minus  $\textit{AboveRHWM}$   
20 multiplied by the Load Shaping True-up rate. If  $\textit{AboveRHWM}$  is negative, then BPA will charge  
21 the customer the absolute value of *AnnualDeviation* multiplied by the Load Shaping True-up  
22 rate.  
23

### 5.2.4.3 Load Shaping Charge True-up Rate

BPA will determine the Load Shaping Charge True-up rate in each rate case as the difference between 1) the system weighted average of the Load Shaping Rates and 2) the Composite Customer Rate plus the Non-Slice Customer Rate, expressed in dollars per megawatthour.

In each rate case, BPA will forecast the total Tier 1 energy Billing Determinants (monthly Heavy Load Hours and Light Load Hours differentiated) for all Block (including the Block portion of the Slice/Block product) and Load Following customers for the Rate Period. BPA will then multiply the 24 monthly/diurnal Tier 1 energy Billing Determinants by the monthly/diurnal Load Shaping Rates and sum them, as shown in the equation below.

$$MktR = \sum (LoadShapingRate \times FTIEBD)$$

where:

*MktR* = Total Block and Load Following energy revenue that would be collected if BPA applied the Load Shaping Rates to its Tier 1 energy forecast, expressed in dollars

*LoadShapingRate* = Load Shaping Rate for each monthly/diurnal period, in \$/MWh; see section 5.2.2

*FTIEBD* = forecast of Tier 1 energy Billing Determinants for the Rate Period, in monthly/diurnal megawatthour amounts

BPA also will calculate the Rate Period net allocated costs (total allocated costs reduced by revenues from net secondary sales, Demand Charges, and Load Shaping Charges) for Block and Load Following customers. This is the forecast Tier 1 revenue received from Block and Load Following customers through their Composite and Non-Slice Customer Charges.

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1 
$$BLFRnDLS = NonSliceCost + [CompositeRate \times \sum NonSliceTOCA]$$

2 where:

3  $BLFRnDLS$  = Tier 1 net allocated costs for Load Following and Block purchasers  
4 (including Slice/Block purchasers) net of revenues from net secondary  
5 sales, Demand Charges, and Load Shaping Charges, expressed in dollars

6  $NonSliceCost$  = BPA's Tier 1 Non-Slice Costs

7  $CompositeRate$  = Composite Customer Rate, as described in section 5.1.4

8  $\sum NonSliceTOCA$  = sum of TOCAs for Load Following and Block customers plus  
9 NonSliceTOCAs for Slice customers

10

11 BPA will add the forecast Load Shaping Charge revenue to the forecast Tier 1 revenue received  
12 from Block and Load Following customers through their Composite and Non-Slice Customer  
13 Charges to create net allocated costs for Load Following and Block purchases. This is the  
14 portion of the total net allocated costs that would be collected through an energy charge.

15

16 
$$BLFRnD = BLFRnDLS + LoadShaping$$

17 where:

18  $BLFRnD$  = Tier 1 net allocated costs for Load Following and Block purchasers  
19 (including Slice/Block purchasers) net of revenues from net secondary  
20 sales and Demand Charges, expressed in dollars

21  $BLFRnDLS$  = Tier 1 net allocated costs for Load Following and Block purchasers  
22 (including Slice/Block purchasers) net of revenues from net secondary  
23 sales, Demand Charges, and Load Shaping Charges

24  $LoadShaping$  = forecast Load Shaping revenue

25

26 The amount of revenue calculated for the  $BLFRnD$  will be subtracted from the amount of  
27 revenue calculated for the  $MktR$ . This difference will be divided by the sum of the  $FTIEBD$ .

1 The quotient will equal the Load Shaping True-up rate BPA will charge for the entire Rate  
2 Period.

$$3 \quad LSTU = \frac{[MktR - BLFRnD]}{\sum FTIEBD}$$

4 where:

5  $LSTU$  = Load Shaping True-up rate, expressed in \$/MWh

6  $MktR$  = Total Block and Load Following energy revenue that would be collected  
7 if BPA applied the Load Shaping Rates to its Tier 1 energy forecast

8  $BLFRnD$  = Tier 1 net allocated costs for Load Following and Block purchasers  
9 (including Slice/Block purchasers) net of revenues from net secondary  
10 sales and Demand Charges

11  $FTIEBD$  = forecast of Tier 1 energy Billing Determinants for the Rate Period, in  
12 monthly/diurnal megawatthour amounts

### 13 **5.3 Demand Charge**

14  
15 The Demand Charge is designed to send a price signal to a limited portion of a customer's  
16 overall demand on BPA. The Demand Charge is applicable to customers purchasing Load  
17 Following and Block with Shaping Capacity products. BPA will base the Billing Determinant  
18 on each utility's Customer System Peak (CSP), which is the customer's single highest Heavy  
19 Load Hour Tier 1 Load hourly energy purchase from BPA during each month. After the  
20 customer's CSP is identified for each month, BPA will make the adjustments identified below to  
21 the CSP to calculate the Demand Charge Billing Determinant. The adjustments include a  
22 reduction to the CSP for average Heavy Load Hour energy use for the month and a reduction  
23 based on historical peak use (referred to as Contract Demand Quantity or CDQ; see  
24 section 5.3.2.2).

1 A third reduction will be made to the CSP if a Load Following customer makes a firm resource  
 2 commitment for the Rate Period that is shaped into the super peak period as defined by BPA.  
 3 The super peak period will be either two three-hour periods each day or a single six-hour period,  
 4 all as determined prior to each rate case. The reduction to the CSP for the Super Peak Resource  
 5 Credit is equal to the amount of additional capacity the customer commits to provide during  
 6 super peak hours compared to the amount of capacity that would be provided if the same amount  
 7 of energy was provided flat within the monthly Heavy Load Hour period. This reduction will be  
 8 applied regardless of when the customer’s actual CSP occurs. The total Demand Charge Billing  
 9 Determinant cannot be reduced below zero.

10  
 11 **5.3.1 Demand Charge Billing Determinant**

12 BPA will use four quantities in calculating a customer’s Demand Charge Billing Determinant (or  
 13 billing demand). These quantities are the Customer’s System Peak on BPA (CSP), the average  
 14 Heavy Load Hour energy use each month (aHLH), the customer-specific CDQ (see  
 15 section 5.3.2), and the amount of Super Peak Resource Credit provided above the amount of  
 16 capacity included in the same amount of energy provided flat across the monthly/diurnal Heavy  
 17 Load Hour period. The following formula will be used to calculate a customer’s monthly  
 18 Demand Charge Billing Determinant:

19  
 20 
$$BillingDemand = \max(0, CSP - aHLH - CDQ - SuperPeak)$$

21 where:

22  $BillingDemand$  = Demand Billing Determinant, expressed in megawatts

23  $CSP$  = Customer System Peak, which is the customer’s maximum hourly Tier 1  
 24 Load placed on BPA during the Heavy Load Hours of each month (not  
 25 including peak reduction from the Super Peak Resource Credit)





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1 month in FY 2005, 2006, and 2007 will be the metered Heavy Load Hour Total Retail Load for  
2 the month, less the average annual amount of Existing Resources used to calculate the  
3 customer's CHWM. The Contract CSP for each month will be the highest hourly TRL amount  
4 in the month less the same Existing Resource amount.

5  
6 The Contract CSP for each month will be calculated by averaging the same-month CSPs for  
7 FY 2005, 2006, and 2007 (e.g.,  $[(\text{Jan } 05 \text{ CSP} + \text{Jan } 06 \text{ CSP} + \text{Jan } 07 \text{ CSP})/3]$ ). The Contract  
8 aHLH energy for each month will be calculated by averaging the same-month aHLH energy for  
9 FY 2005, 2006, and 2007. To calculate the Heavy Load Hour load factor for each month, BPA  
10 will divide the Contract aHLH by the Contract CSP for each respective month. BPA will take  
11 into account anomalies such as recovery peaks when calculating a customer's Heavy Load Hour  
12 load factor (a recovery peak may occur after a significant interruption of electric service to a  
13 customer as an unusually large use of energy measured for the first hour immediately following  
14 return to service).

15  
16 BPA will adjust the Heavy Load Hour load factor to assure that some portion of each customer's  
17 demand is on the margin. The adjustment will be accomplished by dividing the Heavy Load  
18 Hour load factor by 91 percent to produce an adjusted Heavy Load Hour load factor. The  
19 adjusted Heavy Load Hour load factor cannot exceed 100 percent.

20  
21 A New Public that forms out of all or part of an existing public utility will receive a share of the  
22 existing public's CDQ. Such an assignment will reflect the new load profiles of the new and  
23 existing utility and will be proportionate to the New Public's annexed share of the existing  
24 utility's TRL, net of any Existing Resources that are either transferred to the New Public by  
25 virtue of the annexation or dedicated by the New Public to serve its load. New Publics that are  
26 formed from an Investor-Owned Utility load will receive monthly adjusted Heavy Load Hour

1 load factors that are calculated using the monthly average adjusted Heavy Load Hour load factor  
2 for all customers as described above.

### 4 **5.3.2.2 Calculating CDQ**

5 BPA will apply the adjusted Heavy Load Hour load factors to the customer's average hourly  
6 Heavy Load Hour energy purchase from BPA used in calculating CHWM for each month to  
7 calculate the customer's CDQ. Once calculated, the CDQ will be included in the CHWM  
8 Contract for use during the contract term. The following formula will be used for each month of  
9 the Fiscal Year.

$$11 \quad CDQ = \frac{aHLH_{2010}}{adjLoadFac} - aHLH_{2010}$$

12 where:

13  $CDQ$  = Contract Demand Quantity, a grandfathered quantity of demand that is  
14 subtracted from a customer's CSP as part of the process of determining the  
15 Demand Charge Billing Determinant, expressed in megawatts

16  $aHLH_{2010}$  = measured FY 2010 Contract aHLH energy used in calculating the  
17 CHWM

18  $adjLoadFac$  = Adjusted HLH Load Factor for each month, as described in  
19 section 5.3.2.1

20  
21 The CDQ for New Publics that are formed from an Investor-Owned Utility load will be  
22 calculated with the average monthly adjusted Heavy Load Hour load factors as described above  
23 and the monthly forecast average Heavy Load Hour energy as determined for calculating the  
24 New Public's CHWM. When New Publics are phased in as described in section 4.2.6.3, the  
25 CDQ will change each Rate Period until the CHWM phase-in process has concluded.

1 **5.3.3 Demand Rate**

2 BPA will base the Demand Rate on the annual fixed cost (capital and O&M) of the marginal  
3 capacity resource as determined in each rate case. BPA will identify the marginal capacity  
4 resource and the fixed costs associated with that resource for each Rate Period based on BPA's  
5 Resource Program and/or costs of BPA's recent capacity additions. If there are no recent  
6 capacity additions or Resource Program-identified capacity resources and costs, BPA will use a  
7 collection of third party sources to inform its determination. These third party sources may  
8 include the Energy Information Administration, EPRI Technical Assessment Guide, the  
9 Northwest Power and Conservation Council, and Integrated Resource Plans of Pacific Northwest  
10 electric utilities. Identification of the marginal capacity resource and the fixed costs associated  
11 with that resource will be proposed by BPA in each rate case. The Demand Rate will be  
12 proportionally shaped to the Heavy Load Hour energy prices set for the Load Shaping Rates.  
13 The shape of the Demand Rate may be subject to a dampening methodology proposed in each  
14 rate case if there proves to be significant Rate Period to Rate Period Demand Rate volatility.

15  
16 **5.4 Product Switching Rates and Charges**

17 BPA may develop rates or charges for a customer that switches products during the term of its  
18 Regional Dialogue Contract. Such rates or charges will be designed to mitigate any cost shifts to  
19 other customers that may arise from the choice to switch products. These rates or charges will be  
20 developed in the applicable rate cases.

21  
22 **5.5 Other Tier 1 Charges**

23 BPA will limit Tier 1 charges to those detailed in this section 5. If BPA wishes to institute a new  
24 charge in addition these charges, it shall propose a change to this TRM in accordance with the  
25 provisions set out in sections 12 and 13. This limitation does not include rate adjustments due to  
26 risk mitigation (e.g., application of a CRAC), new or modified risk mitigation tools, or mid-Rate  
27 Period rate adjustments for cost recovery purposes. This limitation pertains to the core charges

1 of the PF rate design and does not encompass other adjustments, charges, and special rate  
2 provisions (e.g., targeted adjustment charges, unauthorized increase charges, conservation credits  
3 or surcharges), or any other charges allowed under section 12.5.

4

**6 TIER 2 RATE DESIGN**

Consistent with the provisions below, the specific rate designs for BPA’s Tier 2 Rate Alternatives will be determined in future section 7(i) rate proceedings. BPA’s allocation of costs to the Tier 2 Cost Pools associated with the rate alternatives will be guided by this TRM. Tier 2 Cost allocation and rate design will ensure that the Tier 2 Rates will recover the full cost of serving above-RHWM load; the output of Tier 1 System Resources will not be used in a manner that subsidizes the costs of Tier 2 Rate service, as forecast in the applicable rate cases; and no Tier 2 Cost Pool will be responsible for the costs of other Cost Pools.

**6.1 Overall Construct**

Each customer’s product choice will affect the Tier 2 Rate Alternatives available to that customer. In general, a customer electing BPA as its service provider for all or a portion of its above-RHWM load also will agree to pay the incremental costs of resource acquisitions and the purchase power costs BPA allocates to the Tier 2 Rate Alternative selected by the customer. BPA will establish Tier 2 Rates based on the cost of providing a flat annual amount of power. The Tier 2 Rate Alternatives that will be available for above-RHWM service beginning FY 2012 are a Load Growth rate and a Short-Term rate. BPA also expects to develop Vintage Rate Alternatives. Summary descriptions of BPA’s proposed list of initial Tier 2 Rate Alternatives can be found in Attachment E. Over time, BPA may propose in power rate cases to update, modify, eliminate, or add to the Tier 2 Rate Alternatives summarized in Attachment E, subject to BPA’s previous offerings and customer commitments.

**6.1.1 Options for Load Following Customers**

Each Load Following customer must elect how its above-RHWM load will be served during the applicable purchase obligation period. In general, these customers can choose Federal power priced at a Tier 2 Rate; Non-Federal Resources; or some pre-defined combination of the two

1 (e.g., the first 5 aMW of above-RHWM load served at the Short-Term rate, with Non-Federal  
2 Resources covering the remainder, or vice-versa). For BPA service to Load Following  
3 customers at Tier 2 Rates, the available rate choices are the Load Growth rate; the Short-Term  
4 rate; and the Vintage rate(s) (if available). Load Following customers also may establish some  
5 pre-defined combination of these Tier 2 Rates. A customer that elects to have its entire above-  
6 RHWM load served at the Tier 2 Load Growth Rate is also eligible to participate in the Shared  
7 Rate Plan (SRP), if it makes such election by November 1, 2009. See section 7.

### 9 **6.1.2 Options for Block and Slice/Block Customers**

10 Each Block and Slice/Block customer must elect how its above-RHWM load will be served  
11 during the applicable purchase obligation period. These customers can choose between all Non-  
12 Federal Resources or some pre-defined combination of available Tier 2 Rate service (with a  
13 defined take-or-pay commitment) and Non-Federal Resources (determined annually). For Tier 2  
14 Rate service, the available rate choices for Block and Slice/Block customers are the Short-Term  
15 rate and the Vintage rate(s) (if available), or a pre-defined combination of these rates.

### 17 **6.2 Setting Tier 2 Amounts**

18 As described in section 4.3, in the RHWM Process prior to each rate case BPA will set  
19 customers' RHWMs and calculate each customer's above-RHWM load using the customer's  
20 Forecast Net Requirement for the next Rate Period. When a customer's annual above-RHWM  
21 load is forecast to be greater than 8,760 MWh, BPA will require service for the customer's entire  
22 above-RHWM load with Tier 2-priced power, with Non-Federal Resources, or with a  
23 combination. BPA service at Tier 2 Rates for this above-RHWM amount will be a fixed amount  
24 and will not change during the Rate Period. Block and Slice/Block customers will have already  
25 set their amounts of above-RHWM load served at a Tier 2 Rate at the time the fixed amount is  
26 set for Load Following customers.

1  
2 Following is an example for illustrative purposes only. Assume a Load Following customer's  
3 TRL is forecast by BPA to be 100 aMW for both years of the Rate Period, and its RHWMM is  
4 80 aMW. The customer has no Non-Federal Resources. The customer committed to the Tier 2  
5 Short-Term Rate for all of its above-RHWMM load service; therefore, its Tier 2 Billing  
6 Determinant is 20 aMW for both years of the Rate Period. The customer will be billed the Tier 2  
7 Short-Term Rate for 20 MW in each hour of the Rate Period.

8

9 **6.3 Cost Basis**

10 Once BPA has established Tier 2 Billing Determinants for the Rate Period (developed in the  
11 RHWMM Process), BPA will establish Cost Pools for each rate alternative and allocate the  
12 following components to each Cost Pool: projected resource costs and/or projected market  
13 purchase costs, projected Resource Support Services (RSS) costs (if applicable), an Overhead  
14 Cost Adder, resource-specific actual operating costs (if applicable), risk mitigation (if  
15 determined necessary), and the net costs of remarketing excess Tier 2 energy (if determined  
16 necessary). Each Tier 2 Rate alternative will have its own separate Cost Pool. The cost  
17 components included in each Tier 2 Cost Pool will be dependent upon the type of resource costs  
18 included in the pool and will be decided in the appropriate rate case. Section 3.4 contains  
19 additional guidance regarding the allocation of specific resource costs.

20

21 **6.3.1 Cost Component Construct**

22 BPA's intent in determining the costs included in individual Tier 2 Cost Pools is that the costs  
23 and cost of risk that each customer that elects a particular Tier 2 Rate Alternative faces will  
24 reflect BPA's incremental cost of serving the customer and will be comparable to the types of  
25 costs and risks the customer would face if purchasing from a non-Federal source.

26



1 For Tier 2 Rate Alternatives based on block energy purchases from market sources, the costs  
2 allocated to the Cost Pool will include costs that BPA incurs to serve load at a set price with a  
3 combination of forward and spot purchases of block energy from the market. When this type of  
4 Tier 2 Rate is set, BPA may not have actually made all the market purchases to serve the load at  
5 this rate. Consequently, this type of rate may be comprised of both known and projected costs of  
6 the energy from a market purchase, a risk component to cover the expected risks of providing  
7 service at a set forward price (which would take the form of some combination of Planned Net  
8 Revenues for Risk and rate adjustments or true ups), and a BPA Overhead Cost Adder. See  
9 section 6.3.3 for the construct of the Overhead Cost Adder.

10  
11 For non-dispatchable resource Tier 2 Rate Alternatives, the costs allocated to the particular  
12 Tier 2 Cost Pool will include costs BPA incurs to serve load with a purchase of a non-  
13 dispatchable resource. These types of costs include the cost of the resource purchase, any RSS  
14 charges, transaction costs, and a BPA Overhead Cost Adder. Transaction costs might include  
15 transmission and Balancing Authority Area charges for within-hour balancing and may be  
16 known or based on projections that are trued up after the fact. The RSS charges are the same that  
17 would be applied to a customer's purchase of a non-Federal non-dispatchable resource to result  
18 in the power being costed as if it were delivered as a flat annual block. See section 6.3.2 and  
19 section 8 regarding RSS charges. See Attachment F for an example of a Tier 2 Vintage rate  
20 based on a wind resource.

21  
22 For dispatchable resource Tier 2 Rate Alternatives, the costs allocated to the particular Tier 2  
23 Cost Pool will include costs and risks that BPA incurs to serve load with a purchase of a  
24 dispatchable resource, with the customer assuming the operational risks. These types of costs  
25 include projected annual fixed costs (debt service and fixed O&M) of the resource; the expected  
26 fuel and variable O&M costs of the resource, based on its expected operation; a mechanism to  
27 true up the expected fuel and variable O&M costs to actual costs; a mechanism to compensate

1 the customer for any savings from economic dispatch of the resource, including fuel remarketing  
2 proceeds; transaction costs; and a BPA Overhead Cost Adder.

3  
4 A Tier 2 Rate Alternative Cost Pool can include combinations of market purchase and resource  
5 costs described above.

6  
7 **6.3.2 Resource Support Services and Environmental Attributes**

8 Any resources acquired by BPA to serve above-RHWM loads served at a Tier 2 Rate will  
9 include appropriate RSS charges, Resource Shaping Charges (to account for the costs of  
10 converting resource output into flat annual delivery), and Resource Shaping Charge Adjustments  
11 (to recover the cost differential between planned and actual energy output) necessary to price the  
12 service as if the resource output is serving a flat annual load. The application of costs associated  
13 with RSS supplied from Tier 1 System Resources for resources serving loads at a Tier 2 Rate is  
14 to ensure energy neutrality and to compensate the Tier 1 Cost Pools for risk exposure incurred  
15 due to the provision of RSS. The planned costs allocated to the Tier 2 Rate associated with RSS  
16 will be set in each rate case, with a correlated revenue credit included in the Tier 1 Rates. A  
17 customer purchasing under these Tier 2 Rate Alternatives may face adjustments to its charge  
18 each year by the application of the Resource Shaping Charge Adjustment to account for changes  
19 due to actual resource output. These services and charges are discussed in section 8.

20  
21 If a particular Tier 2 Cost Pool includes renewable generation and is not sold with environmental  
22 attributes, then BPA will market any environmental attributes associated with this renewable  
23 generation and credit the forecast revenues to the relevant Tier 2 Cost Pool.

### 6.3.3 Overhead Cost Adder

Each Tier 2 Cost Pool will include an Overhead Cost Adder. This adder is intended to compensate Tier 1 Cost Pools for the general and administrative (overhead) costs associated with BPA's provision of power at Tier 2 Rates. In each rate case, BPA will propose a per-kilowatthour adder to be applied to all power sold at Tier 2 Rates. The adder will be set at a level comparable to typical electricity broker fees rather than an accounting of BPA's actual overhead costs. The costs resulting from the application of the adder will be added to each Tier 2 Cost Pool. The revenues resulting from charging the adder to Tier 2 purchasers will be credited to the Composite Cost Pool.

### 6.3.4 Risk Mitigation

In each rate case, when there is more specificity about the resource and purchase costs allocated to the various Tier 2 Cost Pools, BPA will assess the risks of the resources associated with these costs (e.g., fuel price risk). BPA will propose risk mitigation tools for each Tier 2 Cost Pool, as appropriate, that will be in addition to the Resource Shaping Charge Adjustment (see section 8.2.1). BPA recognizes it may be limited in Tier 2 Rate offerings by the requirement in section 9.2 that Tier 2 risks not increase costs allocated to Tier 1 or require enhancement of Tier 1 risk protections.

### 6.4 Remarketing of Tier 2 Amounts

Depending on a customer's contract type and Tier 2 Rate service election, the customer may have made long-term purchase obligations for Tier 2 Rate service based on forecast load. These amounts of Tier 2-priced purchase obligations may turn out to be greater than the customer's above-RHWM load (not otherwise committed to be served by applying Non-Federal Resources) calculated for future Rate Periods. If so, BPA will remarket excess Tier 2 obligation amounts and credit the proceeds to the specific customer to allow it to receive its Tier 1 Rate service to the maximum extent of its eligibility.

1  
2 Because the amount of power provided to Block and Slice/Block customers is subject to BPA's  
3 annual forecast of Net Requirement, BPA will annually assess the need for remarketing of Tier 2  
4 obligation amounts when the annual Net Requirement amount is determined. These Block and  
5 Slice/Block customers' Tier 2 purchase obligation amounts will be established in advance for at  
6 least each purchase obligation period. In contrast, BPA will set Tier 2 purchase obligation  
7 amounts for most Load Following customers prior to each rate case. When amounts are pre-  
8 established, such as with Tier 2 Vintage rates, however, BPA will assess on a Rate Period basis  
9 the need for remarketing Load Following customers' Vintage rate purchase obligations. In the  
10 appropriate rate case, BPA will establish the transaction costs to be charged to the customer.

11  
12 **6.4.1 Calculating the Remarketed Tier 2 Rate Proceeds**

13 If BPA remarkets any power acquired for Tier 2 Rate service but not taken by a customer, the  
14 proceeds (as established below) will be netted against the customer's monthly Tier 2 charges.  
15 The difference (which could be a credit or a charge) will be assigned to the specific customer.  
16 BPA will value the remarketed energy based on forecast market prices for a flat annual block of  
17 power for the next Fiscal Year according to procedures established in the relevant rate cases.  
18 The value of the remarketed energy will be adjusted for transaction costs, including broker or  
19 other marketing fees, transmission costs, transmission losses, and odd lot remarketing costs;  
20 transaction costs also could include a market price-based risk component.

21  
22 The forecast value of the customer's remarketed amount will be divided by 12 and netted against  
23 each month's billed Tier 2 Rate amount. The customer will still be responsible for any Resource  
24 Shaping Charge Adjustments that apply to the Tier 2 rate purchase obligation amount that BPA  
25 is remarketing. For those customers selecting a Tier 2 Vintage rate sold with environmental  
26 attributes, the environmental attributes associated with the Tier 2 purchase obligation amount

1 (including the amount that is being remarketed) will still be transferred to the customer. An  
2 example of how to calculate remarketed Tier 2 Rate proceeds can be found in Attachment G.  
3 This procedure will be applied whether or not BPA actually remarkets the power or uses it for its  
4 own purposes. There will be no true up to actual revenue BPA receives for disposition of this  
5 power.

#### 6 7 **6.5 Provision for Additional Tier 2 Rate Alternatives**

8 BPA expects to develop Tier 2 Vintage rates that will recover costs of specific resources or  
9 groups of resources acquired based on customer interest and resource availability. BPA will  
10 propose to allocate these specific resource costs to individual Tier 2 Vintage Cost Pools in the  
11 relevant rate case. In the rate case BPA will determine other cost components to be allocated to  
12 each Tier 2 Cost Pool, including costs for the services necessary to convert resource output into a  
13 flat block of power. In addition, BPA will determine in the applicable rate cases whether any  
14 rates or charges should be applied to the customer transferring service from the Tier 2 Short-  
15 Term rate service to the new Tier 2 Vintage rate service to mitigate cost shifts to other  
16 customers.

#### 17 18 **6.6 Rates for Unanticipated Above-RHWM Load**

19 BPA will develop rates in the applicable rate cases for service to unanticipated above-RHWM  
20 loads. Such unanticipated loads could occur for various reasons, such as a delay in the startup of  
21 a new Non-Federal Resource that a customer was expecting to serve its above-RHWM load.  
22

**7 THE SHARED RATE PLAN (SRP)**

BPA will provide Load Following customers with a one-time, limited opportunity to select the Shared Rate Plan (SRP) by November 1, 2009, if they have committed to purchase 100 percent of their above-RHWM load service at the Tier 2 Load Growth Rate. Access to the SRP is limited to a number of customers whose Forecast Contract High Water Mark (FHWM) does not exceed 500 aMW in aggregate total. If there are requests for more than 500 aMW of FHWM for the SRP before November 1, 2009, BPA will stack the requests from smallest (in average megawatts) to largest using FHWMs until the last customer selected has its entire FHWM fit within the 500 aMW limit. This stacking will exclude the largest customers from the SRP, accepting as many smaller customers as can be accommodated.

Under the SRP, each participant will pay the same SRP customer rate as all other SRP purchasers. An SRP purchaser's Billing Determinant will be its share of the total Forecast Net Requirement for all SRP purchasers, called the Shared Rate Cost Allocator (SRCA). BPA will ensure that this rate option does not shift costs to other customers outside of the SRP.

To calculate the rate, BPA will estimate revenues to be recovered from the SRP purchasers by combining the forecast Rate Period revenues associated with SRP participants under the Composite Customer Rate, the Non-Slice Customer Rate, and the Tier 2 Load Growth Rate. Dividing these forecast revenues by 100 yields the SRP customer rate in the form of a dollar per one percent of the SRP costs. Each SRP participant will pay this rate based on its SRCA, which is each SRP participant's Forecast Net Requirement averaged over the Rate Period divided by the sum of all SRP participants' Forecast Net Requirements averaged over the Rate Period. The SRCA will be expressed as a percent on the customer bill, similar to the TOCA.

1 Energy true-ups associated with the Resource Shaping Charge Adjustment for the resources  
2 whose costs are allocated to the Tier 2 Load Growth Rate pool will be shared by all participants  
3 in the SRP based on each participant's SRCA.

4  
5 BPA will continue to calculate and apply the Load Shaping and Demand Charges on an  
6 individual customer basis and in the same manner as for all Load Following customers, i.e.,  
7 using the individual customer's TOCA. The exception is that there will be a special true up for  
8 Load Shaping Charges for customers in the SRP. When a customer purchases less above-  
9 RHW power annually than was projected in the rate case, that customer will not keep the extra  
10 Load Shaping credit and will retain only the equivalent to what it paid for the power through the  
11 SRCA. Any excess will be returned proportionally to all customers in the SRP.

12  
13 As provided in the Tier 1 Rate design, BPA will, to the maximum extent possible, accommodate  
14 individual customer requests to reshape the SRP customer rate within the Fiscal Year to mitigate  
15 the adverse cash flow effects on the customer. See section 5.1.1.

16  
17 The Low Density Discount (LDD; see section 10.1) and Irrigation Rate Mitigation (IRM; see  
18 section 10.2) may need to be applied differently for eligible customers that participate in the SRP  
19 to ensure that they receive comparable treatment to those LDD/IRM-eligible customers that are  
20 not SRP participants. These issues will be resolved in relevant rate cases.

21  
22 In addition, PURPA may require a customer to take a Non-Federal Resource to load. A  
23 customer's participation in the SRP will allow for the application of Non-Federal Resources in  
24 this circumstance.

## 8 RESOURCE SUPPORT SERVICES

Resource Support Services (RSS) are provided for Federal or specific Non-Federal Resources that customers dedicate to serving their regional retail load. These services will be offered under the PF rate schedule to customers purchasing the Load Following product. For eligible Slice/Block and Block customer resources, these services will be offered under the Firm Power Products and Services (FPS) rate schedule. The three services in the RSS package—Diurnal Flattening Service, Forced Outage Reserves, and Secondary Crediting Service—are available only to customers with a CHWM Contract. BPA will develop or modify the design and pricing governing these products in each rate case.

### 8.1 Diurnal Flattening Service

Diurnal Flattening Service (DFS) is available to Federal resources and eligible dedicated Non-Federal Resources. Eligibility is described in the Policy. This service will be applied to Tier 2 System Resources, specific Augmentation resources, and eligible Non-Federal Resources used to serve both above- and below-RHWM load. This service, in conjunction with the Resource Shaping Charge, allows BPA and customers to shape resources into the financial equivalent of a flat annual block.

DFS makes a variable or intermittent resource, or that portion of the resource that is variable or intermittent, equivalent to a resource that is flat within the 24 monthly/diurnal periods of the year. This service allows resources to comport with the Tier 1 Rate design (through the Resource Shaping Charge), which establishes 24 Heavy Load Hour and Light Load Hour shaping rates. This service ensures that the resource has sufficient capacity to serve flat annual benchmark loads above-RHWM load. Because the DFS is applied to only the variable component of the resource(s), coverage of outages in the firm component is not provided through



1 the DFS. An additional service, Forced Outage Reserves (described in section 8.3), is available  
2 for the firm component of a resource.

3  
4 Pricing of the DFS will consist of two charges, one for capacity and the other for energy. BPA  
5 will use the resource's historical scheduled generation and any applicable regional Integrated  
6 Resource Plans to price this service. When historical scheduled generation is not available, BPA  
7 will use historical scheduled generation from a similar resource until historical scheduled  
8 generation becomes available. Groups of resources (i.e., those whose costs are allocated to  
9 specific Tier 2 Cost Pools or Non-Federal Resources serving a single customer's above-RHWM  
10 load) may be aggregated for purposes of pricing the DFS.

## 11 12 **8.2 Resource Shaping Charge**

13 The customer-specific annual Resource Shaping Charge is a charge or credit that adjusts for the  
14 difference in value between a planned resource energy shape that is flat within each of the  
15 24 individual Heavy Load Hour and Light Load Hour periods of the year versus an equivalently  
16 sized flat annual block. For resources provided the DFS, BPA will apply the Resource Shaping  
17 Charge to the 24 monthly/diurnal flat blocks. A customer applying a Non-Federal Resource to  
18 its above-RHWM load that is flat within each monthly/diurnal period of the year but is not flat  
19 between those periods will avoid the DFS charge but will be subject to the Resource Shaping  
20 Charge. A customer applying a Non-Federal Resource to its above-RHWM load that is flat  
21 annually will avoid both the DFS and the Resource Shaping Charge.

22  
23 The Billing Determinant for the Resource Shaping Charge will be the difference between a flat  
24 annual block and the resource's expected monthly/diurnal firm output (flat annual block minus  
25 the resource's firm or expected output). This Billing Determinant may be a positive or a  
26 negative number:

- 1) A resource producing (or expected to produce, if DFS is purchased) less energy than the flat block during any of the 24 monthly/diurnal periods of the year will result in a positive Billing Determinant for that period. When the Billing Determinant is applied to the rate, the Resource Shaping Charge will be the forecast market cost of purchasing power to make up the difference between the diurnally flat energy amount and a flat annual block.
- 2) A resource producing more energy than the flat block during any of the 24 monthly/diurnal periods of the year will result in a negative Billing Determinant for that period. When the Billing Determinant is applied to the rate, the Resource Shaping Charge will be the forecast market value of selling power to reflect the difference between the diurnally flat energy amount and a flat annual block.

BPA will calculate the annual Resource Shaping Charge once for each Rate Period. The Resource Shaping Rate will be equal to the Load Shaping Rate (see section 5.2).

### **8.2.1 Resource Shaping Charge Adjustment**

The Resource Shaping Charge Adjustment is applicable to customers that purchase the DFS and also may be applicable to customers taking Tier 2 service from BPA. The DFS is an energy-neutral service that requires an end-of-month adjustment when a resource produces more or less energy than what was expected when the service was priced. For each monthly/diurnal period, the Resource Shaping Charge Adjustment will compare the expected energy (as forecast in the rate case) to the actual monthly generation of the resource. If a resource produces more than its forecast energy, then a credit is due to account for the excess generation. Conversely, if a resource produces less than its forecast energy, then a charge is due to account for the under-performance. The rates applied to the difference between forecast generation and actual generation will be the forecast market prices BPA uses for the Resource Shaping Charge and the

1 Load Shaping Charge. BPA will compute the Resource Shaping Charge Adjustment and charge  
2 or credit it on the customer's monthly bill.

### 4 **8.3 Forced Outage Reserves**

5 Forced Outage Reserves (FOR) service supplements Operating Reserves Services provided  
6 under the Open Access Transmission Tariff (OATT). FOR may be arranged for when Operating  
7 Reserves expire. Contracts for FOR will establish notification requirements and limits on energy  
8 amounts that will be provided under the product. For outages that do not meet the contract  
9 criteria for FOR, BPA will make a good faith effort to meet a customer's request for power;  
10 prices and duration will be established by mutual agreement at that time.

11  
12 For a resource that has a firm component in its expected output, the quantity of FOR capacity  
13 needed will be the monthly firm capacity multiplied by the resource forced outage rating, as  
14 determined in the contract providing FOR. The rate for the FOR will be developed in the  
15 relevant rate cases during the term of the contract.

16  
17 Forced Outage Reserves Energy (FORE) is energy delivered when the FOR service is requested.  
18 There will be an annual energy limit in megawatthours and a commitment period energy limit.  
19 These limits will be resource-specific. If the limits are exceeded, the FOR service will be  
20 repriced to accommodate additional energy deliveries. The price of the power provided will be  
21 determined in the relevant rate cases.

### 23 **8.4 Secondary Crediting Service**

24 Secondary Crediting is available to Load Following customers only. With this service, Load  
25 Following customers that dedicate the entire output of an Existing Resource (metered or  
26 scheduled hydro) will receive a credit for the amount of energy produced by the resource in

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1 excess of its critical firm output component (either dispatchable or non-dispatchable) as long as it  
2 has both a firm critical component and a secondary energy component. This service is currently  
3 intended to apply to hydro resources but could apply to other resources if secondary energy  
4 amounts are established for them. A customer that elects to take the Secondary Crediting  
5 Service will receive a credit against its PF rate charges for the amount of secondary energy  
6 applied to its load. The method for establishing this credit will be determined in the relevant rate  
7 cases and will account for transaction costs.

8

## 9 RISK MITIGATION

### 9.1 Overview of Risk in the TRM

In each rate case, BPA will define risk mitigation mechanisms and set rates to support BPA's then-current agency financial risk standard(s). The agency financial risk standard(s) is set in BPA's 10-Year Financial Plan, or its successor, subject to any required review in a section 7(i) rate proceeding. Notwithstanding the efficacy of risk mitigation measures individually included in Tier 1 and Tier 2 Rates as described below, BPA's risk assessment in conjunction with a particular section 7(i) rate proceeding may show that Power function risk has not been adequately mitigated pursuant to BPA's risk standards. In that situation, BPA will propose an allocation of the remaining risk and any additional mitigation between the tiers in the applicable rate case and decide the issue in that proceeding.

### 9.2 Risk in Tier 2

The CHWM Contract will include take-or-pay provisions, obligating customers to pay their monthly BPA power bills based on BPA's applicable Tier 1 and Tier 2 Rates. This will reduce the risk of not recovering the cost of power acquired to serve forecast above-RHWM load that does not materialize. Risks in Tier 2 will be assessed both for each Tier 2 Rate Alternative and collectively for all Tier 2 Rate Alternatives in each rate case to determine if the terms and conditions have mitigated risks sufficiently to meet BPA's risk standards. BPA will include in Tier 2 Rates any supplementary risk mitigation necessary to meet BPA's risk standards. Altogether, Tier 2 risk mitigation will be structured so that the risk associated with Tier 2 Rates should not increase the costs allocated to Tier 1 Cost Pools or require any enhancement of Tier 1 risk protection mechanisms beyond what would have been required absent sales at Tier 2 Rates. The costs of risk included in the Tier 2 Cost Pools and the mitigation of such risk are rate case matters and will be addressed in the relevant rate cases.

1 **9.3 Risk in Tier 1**

2 BPA will assess the risks related to the costs and revenues allocated to the Tier 1 Cost Pools and  
3 design risk mitigation measures and set rates for Tier 1 so that the Tier 1 Rates meet BPA’s risk  
4 standard(s). BPA’s current risk mitigation tools include Planned Net Revenues for Risk and cost  
5 recovery adjustment clauses (CRACs). BPA will continue the approach of using true-ups for  
6 Slice risk mitigation, although in modified form. If BPA believes this method causes cost shifts  
7 between Slice customers and non-Slice customers, BPA will address this issue in a section 7(i)  
8 rate proceeding. Risk mitigation for non-Slice products will be determined in each section 7(i)  
9 rate proceeding.

10  
11 **9.4 Slice True-Up**

12 Slice customers (i.e., customers purchasing the Slice product under the Slice/Block contract; see  
13 Attachment A) will have an annual Slice True-Up for expenses and credits in the Composite  
14 Cost Pool (see Table 2.1, Composite section) that is the basis for the Composite Customer Rate.  
15 The expenses and credits in the Slice Cost Pool (see Table 2.1, Slice section) will also be subject  
16 to an annual true up process. The Slice Cost Pool is the basis for the Slice Customer Rate (see  
17 section 5.1.6). The annual Slice True-Up Adjustment will be calculated for each Fiscal Year as  
18 soon as BPA’s audited financial data are available (usually in November).

19  
20 The annual Slice True-Up Adjustment for the expenses and credits in the Composite Cost Pool  
21 will be calculated by subtracting the average Composite Cost Pool forecast costs for the  
22 applicable Rate Period, upon which the Composite Customer Rate is based, from the Composite  
23 Cost Pool actual costs for the applicable Fiscal Year and multiplying the difference by the  
24 customer’s Slice Percentage. The annual Slice True-Up Adjustment for the expenses and credits  
25 in the Slice Cost Pool will be calculated by subtracting the average Slice Cost Pool forecast costs  
26 for the applicable Rate Period upon which the Slice Customer Rate is based from the Slice Cost  
27 Pool actual costs for the applicable Fiscal Year. This amount then will be allocated to each Slice

1 customer, as appropriate, based on the applicable Slice Percentages. The Slice costs are  
2 100 percent allocated to Slice customers. For costs or credits in either Cost Pool that are not  
3 subject to the Slice True-Up, the actual cost will be set equal to the forecast cost or credits. The  
4 costs and credits not subject to Slice True-Up are so designated on the Cost Allocation Table,  
5 Table 2.1. In Table 2.1, the shaded cells under the column headings entitled “Actual Data”  
6 identify those costs and credits not subject to Slice True-Up.

#### 7 8 **9.4.1 New Costs or Credits in the Slice True-Up**

9 In the annual Slice True-Up, BPA will allocate new costs or revenue credits that are not included  
10 in the cost or credit categories on Table 2.1 and that arise or become known after the rates are  
11 developed (i.e., during the Rate Period) to Cost Pools based on the TRM cost allocation  
12 principles and methodology (see section 2.1). Customer challenges to BPA decisions on  
13 assignment of new cost or revenue credits during the Rate Period will be addressed in the next  
14 scheduled rate case. If a different cost assignment than what was implemented by BPA through  
15 the Slice True-Up is adopted, the Slice customers will be compensated or charged based on their  
16 over-payment or under-payment.

#### 17 18 **9.4.2 Verification of Slice True-Up**

19 Slice customers will be charged their allocated share of all actual costs and credits assigned to  
20 the Power function by BPA, except for specific excluded costs (see section 2.2.3). All customers  
21 will have the right to assess, through a verification process, whether BPA has correctly  
22 calculated the amount of each cost that the Slice True-Up calculation is based on. The  
23 verification process will focus strictly on calculation and allocation errors, and will not enable  
24 customers to question or dispute accounting, policy, management, and other similar issues. The  
25 verification process will be facilitated by BPA, following the Slice True-Up Adjustment

1 calculation for the previous Fiscal Year. BPA will work with customers to develop the  
2 verification process.

3  
4 **9.4.3 Composite Cost Pool True-Up**

5 Actual Composite Cost Pool costs minus the forecast average Composite Cost Pool costs (for the  
6 applicable Rate Period upon which the Composite Customer Rate is based) will equal a dollar  
7 amount that may be positive or negative. If the amount is positive, then BPA will apply a charge  
8 to the Slice customer's bill; if the amount is negative, BPA will apply a credit to the Slice  
9 customer's bill. The difference calculated as stated above will be multiplied by the customer's  
10 Slice Percentage to determine the amount that is owed by or credited to that customer, the Slice  
11 True-Up Adjustment Charge for Composite Cost Pool costs.

12  
13 The Composite Cost Pool actual costs will include expenses and revenues accounted for by BPA  
14 in the applicable Fiscal Year, in accordance with Generally Accepted Accounting Principles  
15 (GAAP) or its successor, and in accordance with any resulting changes in BPA's revenue  
16 requirement determination. Such expenses and revenues are those included in the Power  
17 Services' Statement of Revenues and Expenses.

18  
19 The Composite Cost Pool actual costs will include a component (Minimum Required Net  
20 Revenue; MRNR) for the amount in a Fiscal Year by which BPA's actual cash requirements  
21 exceed the total actual non-cash expenses in the Composite Cost Pool. When BPA's actual cash  
22 requirements do not exceed the total actual non-cash expenses in the Composite Cost Pool,  
23 MRNR will equal zero. Any revisions to this MRNR treatment will be proposed by BPA in a  
24 power rate case.



**9.4.4 Slice Cost Pool True-Up**

Actual Slice Cost Pool costs minus the forecast average Slice Cost Pool costs (for the applicable Rate Period upon which the Slice Customer Rate is based) will equal a dollar amount that may be positive or negative. If positive, then a charge will be applied to the Slice customer's bill; if negative, then a credit will be applied to the Slice customer's bill. The difference calculated as stated above will be multiplied by the customer's Slice Percentage divided by the sum of all the Slice Percentages to determine the amount that is owed by or credited to that customer, the Slice True-Up Adjustment Charge for Slice Cost Pool costs.

**9.4.5 Slice True-Up Adjustment Charge**

The Slice True-Up Adjustment Charge for each customer will be a sum of the Slice True-Up Adjustment Charge for Composite costs and the Slice True-Up Adjustment Charge for Slice costs. If the Slice True-Up Adjustment Charge for Composite costs is a charge (adjustment is positive) and the Slice True-Up Adjustment Charge for Slice costs is a credit (adjustment is negative), the two amounts would net against each other to result in a net charge or a net credit as the final Slice True-Up Adjustment Charge.

The final Slice True-Up Adjustment Charge for each customer shall be applied either as a one-month credit (if the adjustment is negative) or as a three-month charge (if the adjustment is positive) spread equally across the three months following the month the Slice True-Up Adjustment Charge is calculated. Slice customers have the option to pay the entire charge in one month.

BPA will provide Slice customers a preliminary estimate of the Slice True-Up Adjustment Charge prior to providing them the Slice True-Up Adjustment Charge based on audited financial data.

Section 9

1 Interest shall be computed and added to the Slice True-Up Adjustment Charge. The interest  
2 period is defined as follows:

- 3 1) If the Slice True-Up Adjustment Charge is a credit to the Slice customer, the period for  
4 interest computation shall begin with the first day of the Fiscal Year in which the Slice  
5 True-Up Adjustment Charge is calculated and end at the due date of the bill that  
6 contains such credit.
- 7 2) If the Slice True-Up Adjustment Charge is a charge payable to BPA, the period for  
8 interest computation shall begin with the first day of the Fiscal Year in which the Slice  
9 True-Up Adjustment Charge is calculated and end at the due date for each of the three  
10 bills in which the Slice True-Up Adjustment Charge appears. For Slice customers who  
11 opt to pay the charge in one month, the period for interest computation shall begin with  
12 the first day of the Fiscal Year in which the Slice True-Up Adjustment Charge is  
13 calculated and end at the due date for the one bill.

14

## 10 OTHER RATE DESIGN

### 10.1 Low Density Discount

In the relevant rate cases, BPA will propose the establishment of long-term Low Density Discount (LDD) stability over multiple Rate Periods (or the contract period) to the extent permitted by section 7(d)(1) of the Northwest Power Act. Section 7(d)(1) requires the Administrator to provide a discount, to the extent appropriate, to customers whose retail rates have been adversely affected by low system densities.

No LDD will be paid on above-RHWM load. This reduces the likelihood of a price preference for BPA service compared to self-supply. However, the Tier 1 LDD will be adjusted based on the customer's TRL such that the customer receives approximately the same benefit it would have received under Melded Rates.

For the post-2011 period BPA will 1) modify the definition of Consumers in the LDD section of the General Rate Schedule Provisions (GRSPs); 2) adapt the LDD to tiered rates; and 3) modify the calculation of LDD for Slice.

#### 10.1.1 Modified Definition of Consumers

Effective October 1, 2011, the definition for Consumers in the LDD section of the FY 2012 GRSPs will be as follows:

Consumers will be the number of consumers, by classification, having a current service connection in December of each year. Residential consumers (seasonal and non-seasonal) should be counted on the basis of the number of residences served. If one meter serves two residences, then two consumers should be counted. If a water heater is metered separately from other appliances on the same premises, the water heater load will not count as a separate consumer.

Security or safety lights, billed to a residential customer, will not be counted as an additional consumer.

1 Seasonal consumers expected to resume service during the next seasonal period  
 2 will be counted during off-season periods as well.

3  
 4 A residence and commercial establishment on the same premises, receiving  
 5 service through the same meter and being billed under the same rate schedule,  
 6 would be classified as one consumer based on the rate schedule. If the same rate  
 7 schedule applies to both the residential and the commercial class, the consumer  
 8 should be classified according to the principal use.

9  
 10 Consumers for Public Street and Highway Lighting should be counted by the  
 11 number of billings, regardless of the number of lights per billing.

12  
 13 **10.1.2 Adapting the LDD to Tiered Rates**

14 Under tiered rates, the Tier 1 LDD for customers experiencing load growth will be adjusted in  
 15 order to provide an LDD benefit equivalent to what it would have been under Melded Rates.

16 The LDD will be based on a customer’s TRL minus Existing Resources. The base discount will  
 17 be determined using the adjusted TRL and the LDD Percentage Discount Table, as published in  
 18 the applicable GRSPs. To reflect an increase or decrease in a customer’s adjusted TRL, the  
 19 percentage discount will be adjusted for application to the customer’s bill. For example, if a  
 20 customer is eligible for an LDD of 5 percent on its adjusted TRL, and its RHWM is 10 aMW and  
 21 its Net Requirement load 11 aMW, then the customer would have its LDD percentage adjusted  
 22 upward to 5.5 percent. The 7 percent cap would also be adjusted upward by the same amount for  
 23 affected customers. All other GRSP criteria to qualify for the LDD would be retained, as  
 24 modified in section 10.1. The formula used to calculate the LDD percentage to be applied to the  
 25 customer’s bill during the Rate Period is:

26  
 27 
$$applicableLDD = eligibleLDD \times \frac{adjTRL}{RHWM}$$

28 where:

29  $applicableLDD$  = LDD percentage to be applied to a customer’s bill

30  $eligibleLDD$  = LDD percentage indicated by the customer’s eligibility factors

1  $adjTRL$  = customer's Total Retail Load, adjusted by Existing Resources

2  $RHWM$  = customer's Rate Period High Water Mark

3  
4 This applicable LDD percentage will apply to all charges for purchases under the Tier 1 Rates  
5 (Customer Charge, Load Shaping Charge, and Demand Charge) of the customer receiving the  
6 LDD. The costs of the Low Density Discount will be allocated to all PF purchasers, including  
7 PF Exchange purchasers through the Composite Cost Pool. The LDD adjustment for customers  
8 experiencing load growth will apply to LDD-eligible Slice customers in a similar manner. The  
9 eligibility requirements of C/M (consumers per mile of line) and K/I (kilowatthour to investment  
10 ratio) will be calculated as in the past and may result in customers formerly or currently eligible  
11 for the discount being disqualified in the future.

### 13 **10.1.3 Calculation of LDD for Slice**

14 As a result of changes in rate design under tiered rates, BPA will modify the method for  
15 calculating the LDD for Slice/Block customers. A Slice/Block customer will have its LDD  
16 dollar benefit calculated by BPA as though it is a Load Following customer. Using the previous  
17 Fiscal Year's load data, an annual LDD dollar benefit amount will be calculated. This amount  
18 will be divided by 12 to derive a monthly LDD credit, which will be applied to the customer's  
19 monthly power bills. There will be no separate Slice and Block LDD benefits calculated. The  
20 LDD percentage will be adjusted for load growth as described in section 10.1.2.

## 22 **10.2 Irrigation Rate Mitigation**

23 Beginning with the FY 2012 Rate Period and continuing through the term of the Regional  
24 Dialogue contract, BPA will propose inclusion of Irrigation Rate Mitigation (IRM) in BPA's  
25 wholesale power initial rate proposals in the form of a fixed percentage discount on the Tier 1  
26 Rates. Eligible irrigation loads will be identified in a customer's CHWM Contract and will not

1 increase during the term of the contract. The discount will not apply to loads served at Tier 2  
2 Rates.

3  
4 In the relevant rate cases, BPA will propose that the fixed IRM percentage will be the effective  
5 reduction in the melded, weighted average of the spring and summer rates caused by the  
6 Irrigation Rate Mitigation Product in the average FY 2007-2009 PF rates (it is estimated to be in  
7 the 30-34 percent range). This discount will be seasonally available to qualifying loads during  
8 May, June, July, August, and September.

9  
10 The CHWM Contract will include a provision acknowledging the IRM as a rate adjustment, the  
11 terms of which will be determined in rate proceedings and subject to BPA's GRSPs. The  
12 contracts also will specify qualifying irrigation loads. A section 7(i) rate proceeding will  
13 establish the amount of the IRM discount to be applied to qualifying irrigation loads for the  
14 relevant Rate Period. Any discount, if adopted by the Administrator, will be included in the  
15 applicable GRSPs. All costs of IRM will be allocated to all PF purchasers, including PF  
16 Exchange purchasers, through the Composite Cost Pool.

17  
18 BPA will include in the FY 2012 proposed GRSPs the following basis for IRM eligibility. To  
19 qualify for the IRM discount, the customer must meet one of the following criteria:

- 20 1) The customer must have participated in BPA's FY 1997-2001 Summer Seasonal  
21 Product.
- 22 2) The customer must have participated in BPA's FY 2007-2011 Irrigation Rate  
23 Mitigation Product.
- 24 3) At least 75 percent of the customer's Total Retail Load must be placed on BPA starting  
25 October 1, 2011; the customer's irrigation rate schedule sales, May through September  
26 in FY 2002-2004, divided by its TRL for FY 2002-2004, is at least 5 percent, or if less

1 than 5 percent, the average megawatthour use for May through September in FY 2002-  
2 2004 (15 months/3 years) is 7,500 megawatthours or more.

3  
4 Eligibility will be determined twice. The first time will be at the time of signing of the CHWM  
5 Contract in calendar year 2008 and will be for existing Irrigation Rate Mitigation Product  
6 customers and qualifying Summer Seasonal Product customers. The second eligibility  
7 determination will be made 90 days after the issuance of the TRM ROD, for new eligible  
8 customers. Their CHWM Contracts will be amended to reflect the eligible kilowatthour  
9 amounts.

10  
11 For a Slice/Block customer, BPA will apply the percentage reduction to the lesser of the  
12 customer's monthly Block purchase at Tier 1 Rates or the qualifying irrigation kilowatthours  
13 specified in its CHWM Contract. If a Slice/Block customer's RHWM is less than its CHWM  
14 and the reduction reduces the customer's Block amount, the Regional Dialogue Contract Block  
15 amount will be used for applying the "lesser of" test. No other charges or billing determinants  
16 will be affected.

17  
18 There will be a true up process at the end of the irrigation season to ensure that the customer  
19 experienced the full amount of irrigation load stated in the CHWM Contract. If a customer's  
20 May to September measured irrigation load is less than the amount of load eligible for  
21 mitigation, a true-up will be owed to BPA at end of the irrigation season. The details and  
22 requirements of the true up will be developed in the applicable rate cases and included in the  
23 GRSPs for each applicable Rate Period.

24  
25 BPA will require participating customers to implement cost-effective conservation measures on  
26 eligible irrigation systems in their service territories, as described in the GRSPs. The  
27 conservation measures may be eligible for future BPA conservation programs, although the

1 eligibility of particular measures and the amount of BPA support will be determined in  
2 applicable rate cases.

3  
4 **10.3 Direct-Service Industry Service**

5 BPA is exploring a number of approaches intended to provide service benefits to the DSIs after  
6 FY 2011, including a financial mechanism similar to the existing FY 2007-2011 DSI contract  
7 that would provide the region with known, capped costs. Costs of such a financial mechanism  
8 will be allocated as BPA program costs (i.e., section 7(g) costs).

9  
10 BPA reserves the option to provide some level of physical power to the DSIs under a Regional  
11 Dialogue contract. If BPA were to make such a sale, it might be necessary for BPA to purchase  
12 Augmentation as described in section 3.2.1.4. These system Augmentation costs will be  
13 allocated to Tier 1 as FBS costs. This power sale would be priced at the Industrial Firm Power  
14 (IP) rate determined in accordance with section 7(c). BPA does not intend to tier the IP rate, but  
15 it is not prohibited by this TRM.

16  
17 **10.4 7(b)(2) Rate Test**

18 No changes are proposed to the section 7(b)(2) rate test to accommodate tiered rates. The  
19 7(b)(2) rate test will use all PF loads and all Tier 1 and Tier 2 Costs allocated to PF loads in the  
20 conduct of the test. The 7(b)(2) rate test will be performed in accordance with the then-current  
21 Section 7(b)(2) Legal Interpretation and Section 7(b)(2) Implementation Methodology; this TRM  
22 does not preclude future changes or corrections to these two documents. Under tiered rates, the  
23 7(b)(2) rate test will use aggregate rates that combine all forecast costs and loads of Tier 1 and  
24 Tier 2.



**11 APPROVAL AND DURATION OF THE TRM**

1  
2 Except as it is subject to changes pursuant to sections 12 and 13, this TRM shall be effective  
3 October 1, 2008, through September 30, 2028, and shall apply to power sales specified in herein  
4 for the period October 1, 2012, through September 30, 2028.  
5

6 In the event that the Federal Energy Regulatory Commission (FERC) approves this TRM for a  
7 period less than through September 30, 2028, then BPA will, prior to the expiration of the then-  
8 effective TRM effective period, 1) propose continuation of the TRM in a hearing conducted  
9 pursuant to section 7(i) of the Northwest Power Act or its successor, and thereafter 2) resubmit  
10 the TRM to FERC for approval through September 30, 2028. References in sections 12 and 13  
11 to the TRM are to the TRM as approved by FERC.  
12

1        **12    CRITERIA AND CONDITIONS FOR TRM CHANGE OR RE-OPENING**

2        It will be BPA’s policy to revise the TRM as little as possible. BPA reserves the right to change  
3        the TRM, but only in accordance with the criteria and conditions set forth in this section 12 and  
4        the applicable process set forth in section 13. Reference here and elsewhere to a “change” to the  
5        TRM means a change in the actual language of the TRM or a patent disregard or omission of  
6        something that is unambiguously required by the TRM; it does not refer to questions of  
7        interpretation or implementation of the TRM. In addition, when a matter is not specifically  
8        addressed in the TRM, i.e., there is a gap or ambiguity in the TRM, BPA may take actions if  
9        necessary to address the matter and implement the TRM between rate cases, subject to the  
10       requirement that the matter be addressed during the next scheduled power rate case. BPA’s rate  
11       case proposal to address that gap or ambiguity does not constitute a change in the TRM for  
12       purposes of section 12 and 13.

13  
14       While it is BPA’s intent to structure a durable commercial relationship through this TRM and  
15       customer contracts based on existing statutory requirements, BPA does not warrant or represent  
16       that the TRM or contracts are immune from subsequently enacted legislation, or that the TRM or  
17       contracts are immune from costs imposed by court order or agency regulations of a general and  
18       public nature.

19  
20       BPA will propose only those changes under sections 12.1 and 12.2 (timely and reasonable cost  
21       recovery and compliance with a court ruling) that are necessary to comply with a court ruling or  
22       ensure cost recovery, and shall seek to limit both the number and scope of such changes. Before  
23       proposing any change in the TRM to ensure timely and reasonable cost recovery, to the extent  
24       practicable BPA will take the following steps in addition to adhering to the applicable process set  
25       forth in section 13:

- 1) BPA will make reasonable efforts to recover the cost from the party(s) that would otherwise be responsible for it, including making demand on any available credit support.
- 2) BPA will make good faith efforts to reduce BPA power costs so as to offset the cost that would otherwise occasion the need for a change in the TRM.
- 3) If the cost recovery problem is occasioned by the design of the TRM, BPA will convene a public meeting with customers and interested third parties to discuss alternatives to change of the TRM.
- 4) After taking such steps, BPA will issue a report to customers and third parties regarding the efforts, including those listed (1-3) above, that the Administrator has taken before resorting to a change in the TRM and why the set of safeguards BPA followed when entering identified transactions (e.g., service at a Tier 2 Rate) were not sufficient to avoid the cost recovery problem.

These criteria or disputes over whether the Administrator has satisfied them do not override, and will not be allowed to frustrate, the Administrator's responsibility to recover costs and timely repay the U.S. Treasury.

#### **12.1 Changes to TRM to Ensure Cost Recovery or Comply with Court Ruling**

BPA reserves the right to change any part of this TRM if the Administrator has determined in accordance with the applicable procedures set forth in section 13 that 1) BPA cannot timely and reasonably recover its costs without changing the TRM or 2) a change to the TRM is necessary to effectively comply with a court ruling. For purposes of this TRM, reference to a court ruling shall be deemed to include a ruling of the Federal Energy Regulatory Commission that disapproves or remands a BPA rate based on the TRM.

1 **12.2 Provisions of the TRM that may be Changed Only to Ensure Cost Recovery or**  
2 **Comply with Court Ruling**

3 The provisions of the TRM identified below cannot be changed except and unless the  
4 Administrator determines in accordance with the applicable procedures set forth in section 13  
5 that BPA cannot otherwise timely and reasonably recover its costs or that the change is necessary  
6 to effectively comply with a court ruling.

- 7 1) The methodology used to determine CHWMs and RHWMs as defined in sections 4.2  
8 and 4.3 except in those instances the TRM specifically provides for in sections 4.2  
9 and 4.3.
- 10 2) The basic Tier 1 Rate design described in section 5, consisting of: a) the concept of  
11 three Tier 1 Cost Allocator (TOCA) Customer Charges: Composite, Slice, and Non-  
12 Slice; b) the development of a Load-Shaping Charge for customers purchasing Block or  
13 Load-Following products; and c) Demand Charge Billing Determinants that include a  
14 Contract Demand Quantity (i.e., “grandfathered” demand) as set forth in section 5.3.
- 15 3) The establishment of Tier 2 Rates, as set forth in section 6, that reflect the incremental  
16 costs of resource acquisitions and purchases BPA must make to serve its load  
17 obligation above the customers’ RHWMs.
- 18 4) Cost allocation criteria for allocating costs between Tier 1 and Tier 2 Rates, and among  
19 Tier 2 Rates, as set forth in section 2.
- 20

21 **12.3 Change for Unintended Consequences**

22 With the exception of TRM changes that are constrained by section 12.2 or implementation of  
23 the TRM reserved by section 12.5, BPA retains the discretion to, in accordance with the  
24 applicable procedures of section 13, propose changes in the TRM to address or avoid unintended  
25 consequences that put at risk the policy goals underlying the TRM.

26

**12.4 Improvements and Enhancements**

In the event of a change or revision not covered by section 12.1, 12.2, or 12.3, changes to improve and enhance the TRM may be made only in accordance with the applicable procedures of section 13.

**12.5 Actions Not Considered to be a Change to the TRM**

The Administrator reserves the discretion he or she otherwise possesses under law to establish, undertake, or otherwise address the following, including through implementation of the TRM in appropriate cases:

- 1) Calculation of actual rate levels.
- 2) Any rate issues not addressed in this TRM.
- 3) Any rate issues specifically identified in this TRM that are specifically reserved for determination in a future 7(i) proceeding. These include, but are not limited to:
  - a) Rate treatment for customers that execute non-CHWM contracts (see section 1)
  - b) Forecast of the output of Tier 1 System Resources (see section 3.1); forecasts of Augmentation of Tier 1 System Resources (see section 3.2); forecasts of Balancing Power Purchases (see section 3.3)
  - c) Allocation of costs consistent with sections 2.1 and 2.2 and the Cost Allocation Table, Table 2.1
  - d) Risk mitigation (consistent with section 9)
  - e) Development of System Shaped Load for each customer (see section 5.2.1)
  - f) Determination of the Overhead Cost Adder to Tier 2 Cost Pools (see section 6.3.3)
  - g) Design, pricing, and application of the RSS rate (see section 8)
  - h) Irrigation Rate Mitigation true up (see section 10.2)
  - i) Application of section 7(c) of the Northwest Power Act (see section 10.3)

Section 12

1 j) Application of section 7(b)(2) of the Northwest Power Act (see section 10.4)

2 k) Rates for New Publics (see section 4.2.6)

3 l) Rates for unanticipated above-RHWM load (see section 6.6)

4 m) Rates for product switching (see section 5.4)

5 n) Rates for transfer of Tier 2 service to a vintage service (see section 6.5)

6 4) TRM Exhibits will be filled in and thereby revised consistent with the terms of the  
7 TRM.

8

9 Revisions pursuant to this section 12.5 do not constitute a “change” to the TRM.

10

11

## 13 PROCESSES FOR TRM CHANGE OR RE-OPENING

### 13.1 Process Generally Applicable to Any TRM Change or Revision

No change to the TRM may be made without complying with the procedural requirements of section 7(i) of the Northwest Power Act or its successor.

In the event that this TRM provides that an input to establishment, administration, or implementation of the TRM (e.g., CHWM determination process and results, RHWM Process and results) shall be as determined pursuant to contract or process outside of the rate case, then any dispute concerning determination of that input shall not be subject to any of the procedures of this section 13. Similarly, no billing disputes shall be subject to any of the procedures of this section 13 except as specifically provided for.

### 13.2 Process for Section 12.3 Change to TRM (“Unintended Consequences Change”)

BPA, upon its own or a customer’s initiative, may make a change as provided for in section 12.3 (unintended consequences that put at risk the policy goals underlying the TRM) only if the Administrator determines based upon the entire rate case record that 1) the change will avoid significant harm due to consequences not anticipated when the TRM was put in place; and 2) the value of the proposed change outweighs any harm created by the change. Upon written petition by Tier 1 preference purchasers totaling both 1) at least 70 percent of such purchasers (utility count), and 2) at least 50 percent of the sum of the CHWMs of all Tier 1 preference purchasers filed within twenty (20) working days after submission of BPA’s initial rate proposal, the rate case Hearing Officer is empowered and required to determine, consistent with the rate case schedule, whether BPA’s proposal to change the TRM pursuant to section 12.3 is necessary to avoid significant harm due to consequences not anticipated when the TRM was put in place and whether the value of the proposed change outweighs any harm created by the change. The process specified in section 13.6 for a mini-trial before the Administrator shall then apply for the purpose of contesting those determinations.

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**13.3 Process for Section 12.4 Improvements and Enhancements**

BPA, upon its own or a customer’s initiative, may make a change as provided for in section 12.4 (improvements or enhancements) only if the Administrator determines based upon the entire rate case record that 1) the change will improve or enhance implementation of the TRM in a way that will continue to effectuate its purposes but be more cost-effective and efficient, customer responsive, readily implementable, or capable of fulfilling the TRM’s purposes; and 2) the value of the proposed change outweighs any detriment created by the change. Upon written petition by Tier 1 preference purchasers totaling both 1) at least 70 percent of such purchasers (utility count), and 2) at least 50 percent of the sum of the CHWMs of all Tier 1 preference purchasers filed within twenty (20) working days after submission of BPA’s initial rate proposal, the rate case Hearing Officer is empowered and required to determine, consistent with the rate case schedule, whether BPA’s proposal to change the TRM pursuant to section 12.4 is appropriate because 1) the change will improve or enhance implementation of the TRM in a way that will continue to effectuate its purposes but be more cost-effective and efficient, customer responsive, readily implementable, or capable of fulfilling the TRM’s purposes; and 2) the value of the proposed change outweighs any detriment created by the change. The process specified in section 13.6 for a mini-trial before the Administrator shall then apply for the purpose of contesting those determinations.

**13.4 Process for TRM Changes to Assure Cost Recovery or Respond to Court Ruling (pursuant to sections 12.1 and 12.2)**

This section applies when BPA proposes to change the TRM to assure cost recovery or respond to court ruling pursuant to section 12.1 or 12.2 and some customers believe that BPA’s proposal to change the TRM is not necessary to assure cost recovery or respond to court ruling pursuant to section 12.1, and/or that the proposed change is unreasonably disproportionate to what is needed to comply with the court ruling or to ensure cost recovery, compared to the alternative proposal(s), if any, offered by the Tier 1 preference purchasers.



1  
2 a. In this event, upon written petition by Tier 1 preference purchasers totaling both 1) at least  
3 70 percent of such purchasers (utility count), and 2) at least 50 percent of the sum of the CHWMs of all  
4 Tier 1 preference purchasers filed within twenty (20) working days after submission of BPA's initial  
5 rate proposal, the rate case Hearing Officer is empowered and required to determine, consistent with the  
6 rate case schedule, whether BPA's proposal to change the TRM is necessary to assure cost recovery or  
7 respond to court ruling pursuant to section 12.1 or 12.2, and/or whether the proposed change is  
8 unreasonably disproportionate to what is needed to comply with the court ruling or to ensure cost  
9 recovery, compared to the alternative proposal(s), if any, offered by the Tier 1 preference purchasers.

10  
11 b. If BPA disagrees with the conclusion of the Hearing Officer, BPA may within five (5) working days  
12 of the Hearing Officer's decision petition the Hearing Officer for a mini-trial before the Administrator.  
13 If such a petition is timely made, the Hearing Officer shall expeditiously schedule, consistent with the  
14 rate case schedule, a mini-trial before the Administrator over whether BPA's proposed TRM change is  
15 in fact required to assure cost recovery or respond to a court ruling and/or whether the proposed change  
16 is unreasonably disproportionate to what is needed to comply with the court order or to ensure cost  
17 recovery, compared to the alternative proposal(s), if any, offered by the Tier 1 preference purchasers.  
18 The process specified in section 13.6 for a mini-trial before the Administrator shall then apply for the  
19 purpose of contesting those determinations.

### 20 21 **13.5 Process for Disputes Over Whether BPA Has Proposed a TRM Change**

22 This subsection applies when both of the following conditions are met: 1) a party to a BPA rate  
23 proceeding alleges that a BPA proposal constitutes or includes a change to the TRM as defined in  
24 section 12, and 2) BPA believes that its proposal is not such a change.  
25

Section 13

1 If Tier 1 preference purchasers totaling both 1) at least 70 percent of Tier 1 preference purchasers (utility  
2 count), and 2) at least 50 percent of the sum of the CHWMs of all such purchasers file a petition with the  
3 Hearing Officer within ten (10) working days after submission of BPA's initial rate proposal alleging  
4 that a BPA proposal constitutes or includes a change to the TRM that has not been acknowledged and  
5 proposed by BPA as a change pursuant to section 12 and that the customers oppose the change, the rate  
6 case Hearing Officer is empowered and required to determine whether the matter proposed by BPA is a  
7 change in the TRM as defined in TRM section 12. If the Hearing Officer concludes that the matter  
8 proposed by BPA is not a change in the TRM as defined in section 12, that conclusion is binding on all  
9 parties for purposes of this section 13.5, and the Hearing Officer shall take no further action pursuant to  
10 this section.

11  
12 If the Hearing Officer concludes that the matter proposed by BPA is a change to the TRM that has not  
13 been proposed by BPA as a change pursuant to section 12, but BPA subsequently alleges, no later than  
14 five (5) working days after the Hearing Officer announces his or her conclusion, that the proposed  
15 change is necessary to assure cost recovery or respond to a court ruling pursuant to section 12.1 or 12.2,  
16 then the Hearing Officer shall make the determinations called for in paragraph a and otherwise proceed  
17 as provided pursuant to paragraph b and section 13.6.

18  
19 If the Hearing Officer concludes that the matter proposed by BPA is a TRM change that has not been  
20 proposed by BPA as a change pursuant to section 12, and BPA does not timely allege that the proposed  
21 change is necessary to assure cost recovery or respond to a court ruling, then the Hearing Officer shall  
22 strike all matter concerning the proposed change from the record, and that shall be conclusive on BPA  
23 and the parties for purposes of that case.

### 13.6 Mini-Trial Regarding Proposed TRM Change

If the Hearing Officer schedules a mini-trial before the Administrator, as described in sections 13.2, 13.3, 13.4, and 13.5, the following procedures will apply. A mini-trial before the Administrator shall be a part of the rate case, shall be presided over by the Hearing Officer, and shall consist of the following:

- 1) Parties shall file statements of position that summarize their arguments as to why the Hearing Officer's decision should be upheld or reversed, whether in whole or in part. The Hearing Officer shall encourage parties with like positions to consolidate their submissions.
- 2) Oral presentations, not to exceed two days in total, shall be scheduled before the Administrator. The order of presentation shall be the Hearing Officer, parties in opposition to the Hearing Officer's decision, and parties in support of the Hearing Officer's decision. Parties' presentations may consist of testimony, oral argument, or a combination of both. The Administrator may ask any questions, or engage in any discussion, with any of the presenters that he or she deems appropriate.
- 3) Within five (5) working days of the oral presentations, the Administrator shall provide the Hearing Officer a written statement that the Administrator either adopts or does not adopt the Hearing Officer's decision. If the Administrator adopts the Hearing Officer's decision, that shall be conclusive on BPA for remaining purposes of the rate case hearing. If the Administrator does not adopt the Hearing Officer's decision, the Administrator shall summarize the basis for the decision, but may elect to change the decision at the conclusion of the rate case hearing in the Administrator's Record of Decision.

The Hearing Officer is further empowered to establish and employ such procedures as deemed necessary or appropriate, consistent with the rate case schedule, to efficiently, fairly, and impartially make the determinations under this section and under section 13.2, 13.3, 13.4, or 13.5. The decision of the Hearing Officer shall be based upon a consideration of the record on the issues, and it shall include findings of fact and conclusions of law, with reasons and bases therefore, upon each material issue of fact, law, or discretion presented on the record. The Hearing Officer may at any time render an

1 accelerated decision in favor of a party as to any or all parts of the issues, without further hearing or  
2 upon such limited additional evidence, such as affidavits, or briefing as he or she may require, if no  
3 genuine issue of material fact exists and a party is entitled to judgment as a matter of law.  
4

5 **13.7 Process Applicable to Alleged BPA TRM Change Outside a Rate Case**

6 In the event a preference customer believes that a BPA action changes or constitutes an attempt to  
7 change the TRM outside a rate case held pursuant to section 7(i) of the Northwest Power Act or its  
8 successor, it shall promptly, but no later than five (5) working days after it learns of BPA's action, notify  
9 BPA in writing of its belief and the general basis for its belief. If BPA agrees with the customer, it shall  
10 not make the change except pursuant to section 13.1. If BPA disagrees with the customer, BPA will  
11 notify customers and interested parties of the notice within five (5) working days of its receipt, and shall,  
12 if possible, provide a summary of its position why the action is not a change or attempted change, and  
13 shall promptly convene a public meeting with customers and interested third parties to discuss the notice  
14 and BPA's action.  
15

16 If, within five (5) working days after the conclusion of the public meeting provided for in the preceding  
17 paragraph, 1) at least 70 percent of Tier 1 preference purchasers (utility count), and 2) Tier 1 preference  
18 purchasers representing at least 50 percent of the sum of the CHWMs of all such purchasers do not  
19 indicate that BPA's action changes or constitutes an attempt to change the TRM, then BPA shall  
20 proceed in the ordinary course. In determining the total, BPA shall count each abstention and absence  
21 of a vote as a vote that the customer does not object to the proposed change.  
22

23 If, within five (5) working days after the conclusion of the public meeting held as described above in  
24 this section, 1) at least 70 percent of Tier 1 preference purchasers (utility count), and 2) Tier 1  
25 preference purchasers representing at least 50 percent of the sum of the CHWMs of all such purchasers

1 indicate that BPA's action changes or constitutes an attempt to change the TRM, then BPA shall refer  
2 the matter to a third-party neutral for a binding decision on the matter.

3  
4 The third-party neutral shall be selected at random from a roster of neutrals maintained by BPA, and  
5 selected by BPA in consultation with Public Power Council representatives, for the purpose of settling  
6 disputes regarding whether a BPA action is a change or attempted change in the TRM.

7  
8 Within five (5) working days of announcement of the neutral's appointment, any customer may submit a  
9 written submission to the neutral, BPA, and other customers in support of its position that BPA's action  
10 constitutes a change or attempted change in the TRM. BPA, and any customer that so elects, shall  
11 within ten (10) working days thereafter submit a written submission to the neutral, BPA, and other  
12 customers in support of its position that BPA's action does not constitute a change or attempted change  
13 in the TRM. No written submission shall exceed fifty (50) double-spaced pages (12 point font; 26 lines  
14 per page, except for single-spaced quotes), together with exhibits not in excess of one hundred  
15 (100) pages.

16  
17 Within five (5) working days of receipt of the last of the written submissions made pursuant to the  
18 paragraph immediately above, the neutral shall notify the parties whether the neutral wishes to hear  
19 argument or otherwise discuss the parties' submissions and, if so, the date for the hearing, provided it  
20 shall occur within ten (10) working days. In the event the neutral has not set a hearing pursuant to the  
21 paragraph immediately above, the neutral shall, within ten (10) working days of the last of the written  
22 submissions, issue a written determination as to whether BPA's action constitutes a change or attempted  
23 change in the TRM. In so doing, the neutral shall accord substantial deference to the Administrator's  
24 determination that the action does not constitute a change or attempted change in the TRM.

25  
26 In the event the neutral has set a hearing, the neutral shall, within ten (10) working days after the  
27 hearing, issue a written determination as to whether BPA's action constitutes a change or attempted

Section 13

1 change in the TRM. In so doing, the neutral shall accord substantial deference to the Administrator's  
2 determination that the action does not constitute a change or attempted change in the TRM.

3  
4 The decision of the neutral shall be binding on and accepted by the Administrator. If the neutral  
5 determines that BPA's action constitutes a change or attempted change in the TRM, the change may not  
6 be made by BPA without complying with the procedural requirements of section 7(i) of the Northwest  
7 Power Act or its successor, and the procedural requirements of section 13.

8  
9 If prior to or during the process set forth in this section BPA has taken the action that the neutral  
10 subsequently determined constitutes a change or attempted change in the TRM, BPA shall take all  
11 actions necessary to revoke the action. In no event shall this be construed to provide for damages or  
12 liability for loss of profits, or special, incidental, or consequential damages.

# Tables

- Table 2.1**      **Cost Allocation Table**
- Table 3.1**      **Tier 1 System Resources**
- Table 4.1**      **Timeline for HWM and Rate Determinations**

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**Table 2.1  
Cost Allocation Table**

**A. Allocation Between Composite and Non-Slice Cost Pools**

|   | <b>A</b>                              | <b>B</b>                                  | <b>C</b>                                  | <b>D</b>                                  | <b>E</b>                                  | <b>F</b>  |
|---|---------------------------------------|---|---|---|---|---|
|   | <b>COST ITEM</b>                      | <b>Year 1<br/>Composite<br/>Cost Pool</b> | <b>Year 1<br/>Non-Slice<br/>Cost Pool</b> | <b>Year 2<br/>Composite<br/>Cost Pool</b> | <b>Year 2<br/>Non-Slice<br/>Cost Pool</b> | <b>Resultant<br/>allocation<br/>shown on<br/>Lines:</b> |
| 1 | Transmission & Ancillary Services     |   |   |   |   | 47 and 164  |
| 2 | Bad Debt Expense                      |   |   |   |   | 84 and 165  |
| 3 | Depreciation                          |   |   |   |   | 102 and 166   |
| 4 | Interest Earned on BPA Fund for Power |   |   |   |   | 111 and 167   |

**B. Cost Pools**

- *Grayed shading in “Actual Data” columns indicates that item is not subject to Slice True-Up.*
- *Blackened row indicates that item is wholly assigned to another Cost Pool.*

|    | <b>A</b>   | <b>B</b>                   | <b>C</b>               | <b>D</b>                   | <b>E</b>               | <b>F</b>                         |
|----|--|----------------------------|------------------------|----------------------------|------------------------|----------------------------------|
|    | <b>COSTS AND RATE ADJUSTMENTS</b>                    | <b>Year 1<br/>Forecast</b> | <b>Actual<br/>Data</b> | <b>Year 2<br/>Forecast</b> | <b>Actual<br/>Data</b> | <b>Total<br/>Rate<br/>Period</b> |
| 5  | <b>COMPOSITE COST</b>                                |                            |                        |                            |                        |                                  |
| 6  | <b>Expenses:</b>                                     |                            |                        |                            |                        |                                  |
| 7  | <b>Power System Generation:</b>                      |                            |                        |                            |                        |                                  |
| 8  | <b>Operating Generation</b>                          |                            |                        |                            |                        |                                  |
| 9  | Columbia Generating Station (WNP-2)                  |                            |                        |                            |                        |                                  |
| 10 | Bureau of Reclamation                                |                            |                        |                            |                        |                                  |
| 11 | Corps of Engineers                                   |                            |                        |                            |                        |                                  |
| 12 | Long-Term Contract Gen Projects (FBS)                |                            |                        |                            |                        |                                  |
| 13 | Long-Term Contract Gen Projects (NR)                 |                            |                        |                            |                        |                                  |
| 14 | <b>Operating Generation Settlement Payment</b>       |                            |                        |                            |                        |                                  |
| 15 | Colville Generation Settlement                       |                            |                        |                            |                        |                                  |
| 16 | Spokane Generation Settlement                        |                            |                        |                            |                        |                                  |
| 17 | <b>Non-Operating Generation</b>                      |                            |                        |                            |                        |                                  |
| 18 | Trojan Decommissioning                               |                            |                        |                            |                        |                                  |
| 19 | WNP-1&3 Decommissioning                              |                            |                        |                            |                        |                                  |
| 20 | <b>Contracted Power Purchases</b>                    |                            |                        |                            |                        |                                  |
| 21 | DSI Monetized Power Sale                             |                            |                        |                            |                        |                                  |
| 22 | PNCA Headwater Benefit                               |                            |                        |                            |                        |                                  |
| 23 | Hedging/Mitigation (Non-Slice cost)                  |                            |                        |                            |                        |                                  |
| 24 | Other Power Purchases (Non-Slice cost)               |                            |                        |                            |                        |                                  |
| 25 | Bookout Adjustments<br>to Contracted Power Purchases |                            |                        |                            |                        |                                  |

**Table 2.1 (continued)**

|    | <b>A</b>  | <b>B</b>               | <b>C</b>           | <b>D</b>               | <b>E</b>           | <b>F</b>                 |
|----|---|------------------------|--------------------|------------------------|--------------------|--------------------------|
|    | <b>COSTS AND RATE ADJUSTMENTS</b>                               | <b>Year 1 Forecast</b> | <b>Actual Data</b> | <b>Year 2 Forecast</b> | <b>Actual Data</b> | <b>Total Rate Period</b> |
| 26 | <b>Augmentation Power Purchases</b>                             |                        |                    |                        |                    |                          |
| 27 | Tier 1 Augmentation Power Purchases                             |                        |                    |                        |                    |                          |
| 28 | Augmentation RSS Adder  |                        |                    |                        |                    |                          |
| 29 | <b>Exchanges &amp; Settlements</b>                              |                        |                    |                        |                    |                          |
| 30 | IOU Residential Exchange (gross costs)                          |                        |                    |                        |                    |                          |
| 31 | Less IOU Residential Exchange revenue                           |                        |                    |                        |                    |                          |
| 32 | Public Residential Exchange (gross costs)                       |                        |                    |                        |                    |                          |
| 33 | Less Public Residential Exchange revenue                        |                        |                    |                        |                    |                          |
| 34 | Other Settlements   |                        |                    |                        |                    |                          |
| 35 | <b>Renewable Generation</b>                                     |                        |                    |                        |                    |                          |
| 36 | <b>Generation Conservation</b>                                  |                        |                    |                        |                    |                          |
| 37 | DSM Technologies  |                        |                    |                        |                    |                          |
| 38 | Low Income Weatherization & Tribal                              |                        |                    |                        |                    |                          |
| 39 | Energy Efficiency Development                                   |                        |                    |                        |                    |                          |
| 40 | Legacy Conservation   |                        |                    |                        |                    |                          |
| 41 | Market Transformation   |                        |                    |                        |                    |                          |
| 42 | <b>Power System Generation Subtotal</b>                         |                        |                    |                        |                    |                          |
| 43 |   |                        |                    |                        |                    |                          |
| 44 | <b>Transmission Acquisition and Ancillary Services:</b>         |                        |                    |                        |                    |                          |
| 45 | Transmission & Ancillary Services                               |                        |                    |                        |                    |                          |
| 46 | Third Party GTA Wheeling  |                        |                    |                        |                    |                          |
| 47 | Third Party Trans & Ancillary Services (Non-Slice cost)         |                        |                    |                        |                    |                          |
| 48 | Generation Integration  |                        |                    |                        |                    |                          |
| 49 | Telemetry/Equip Replacement                                     |                        |                    |                        |                    |                          |
| 50 | Extra-regional Transmission Acquisitions                        |                        |                    |                        |                    |                          |
| 51 | <b>Transmission Acquisition and Ancillary Services Subtotal</b> |                        |                    |                        |                    |                          |
| 52 |   |                        |                    |                        |                    |                          |
| 53 | <b>Power Non-Generation Operations:</b>                         |                        |                    |                        |                    |                          |
| 54 | <b>PS System Operations</b>                                     |                        |                    |                        |                    |                          |
| 55 | Efficiencies Program  |                        |                    |                        |                    |                          |
| 56 | Information Technology  |                        |                    |                        |                    |                          |
| 57 | Generation Project Coordination                                 |                        |                    |                        |                    |                          |
| 58 | Slice Implementation (Slice cost)                               |                        |                    |                        |                    |                          |
| 59 | <b>PS Scheduling</b>  |                        |                    |                        |                    |                          |
| 60 | Operations Scheduling   |                        |                    |                        |                    |                          |
| 61 | Operations Planning   |                        |                    |                        |                    |                          |
| 62 | <b>PS Marketing and Business Support</b>                        |                        |                    |                        |                    |                          |
| 63 | Sales & Support   |                        |                    |                        |                    |                          |
| 64 | Public Communication & Tribal Liaison                           |                        |                    |                        |                    |                          |
| 65 | Strategy, Finance & Risk Mgmt                                   |                        |                    |                        |                    |                          |
| 66 | Executive and Administrative Services                           |                        |                    |                        |                    |                          |
| 67 | Conservation Support (EE staff costs)                           |                        |                    |                        |                    |                          |
| 68 | <b>Power Non-Generation Operations Subtotal</b>                 |                        |                    |                        |                    |                          |
| 69 |   |                        |                    |                        |                    |                          |

**Table 2.1 (continued)**

|     |  |  |  |  |  |  |
|-----|--|--|--|--|--|--|
| 70  | <b>Fish and Wildlife/USF&amp;W/Planning Council:</b>                             |  |  |  |  |  |
| 71  | BPA Fish and Wildlife<br>(includes F&W Shared Services)                          |  |  |  |  |  |
| 72  | USF&W Lower Snake Hatcheries   |  |  |  |  |  |
| 73  | Planning Council   |  |  |  |  |  |
| 74  | Environmental Requirements   |  |  |  |  |  |
| 75  | <b>Fish and Wildlife/<br/>USF&amp;W/Planning Council/Env. Reqt.<br/>Subtotal</b> |  |  |  |  |  |
| 76  |  |  |  |  |  |  |
| 77  | <b>General &amp; Administrative/Shared Services</b>                              |  |  |  |  |  |
| 78  | CSRS/FERS Post-Retirement Contribution   |  |  |  |  |  |
| 79  | Agency Services G&A<br>(excludes Direct Project Support)                         |  |  |  |  |  |
| 80  | Corporate Support – Shared Services<br>(excludes Direct Project Support)         |  |  |  |  |  |
| 81  | TBL Supply Chain – Shared Services   |  |  |  |  |  |
| 82  | <b>General and Administrative/Shared Services<br/>Subtotal</b>                   |  |  |  |  |  |
| 83  |  |  |  |  |  |  |
| 84  | <b>Bad Debt Expense</b>  |  |  |  |  |  |
| 85  | <b>Other Income, Expenses, Adjustments</b>                                       |  |  |  |  |  |
| 86  |  |  |  |  |  |  |
| 87  | <b>Non-Federal Debt Service</b>  |  |  |  |  |  |
| 88  | <b>Operating Generation Debt Service</b>   |  |  |  |  |  |
| 89  | Columbia Generating Station Debt Service   |  |  |  |  |  |
| 90  | Cowlitz Falls Debt Service   |  |  |  |  |  |
| 91  | Northern Wasco Debt Service  |  |  |  |  |  |
| 92  | <b>Non-Operating Generation Debt Service</b>                                     |  |  |  |  |  |
| 93  | WNP-1 Debt Service   |  |  |  |  |  |
| 94  | WNP-3 Debt Service   |  |  |  |  |  |
| 95  | Trojan Debt Service  |  |  |  |  |  |
| 96  | Conservation Debt Service  |  |  |  |  |  |
| 97  | ENW Retired Debt   |  |  |  |  |  |
| 98  | ENW LIBOR Interest Rate Swap   |  |  |  |  |  |
| 99  | <b>Non-Federal Debt Service Subtotal</b>   |  |  |  |  |  |
| 100 |  |  |  |  |  |  |
| 101 | <b>Other Expenses:</b>   |  |  |  |  |  |
| 102 | Depreciation   |  |  |  |  |  |
| 103 | Amortization (FBS)   |  |  |  |  |  |
| 104 | Amortization (Conservation)  |  |  |  |  |  |
| 105 | Interest Expense   |  |  |  |  |  |
| 106 | Appropriated Interest  |  |  |  |  |  |
| 107 | Capitalization Adjustment  |  |  |  |  |  |
| 108 | Gross Bonds Interest Expense   |  |  |  |  |  |
| 109 | Amortization of Cap Bond Premium   |  |  |  |  |  |
| 110 | AFUDC  |  |  |  |  |  |
| 111 | Interest Earned on BPA Fund for Power  |  |  |  |  |  |
| 112 | <b>Interest Expense Sub-Total</b>  |  |  |  |  |  |
| 113 | <b>Total Expenses</b>  |  |  |  |  |  |

**Table 2.1 (continued)**

|     |  |  |  |  |  |  |
|-----|--|--|--|--|--|--|
| 114 | <b>Revenue Credits:</b>  |  |  |  |  |  |
| 115 | Firm Surplus Credit (Excess HWM)                                 |  |  |  |  |  |
| 116 | Hungry Horse Reservation Credit                                  |  |  |  |  |  |
| 117 | WNP-3 Revenue Credit   |  |  |  |  |  |
| 118 | Other Revenues from BPA Contract Obligations                     |  |  |  |  |  |
| 119 | RSS Revenues   |  |  |  |  |  |
| 120 | Ancillary Products Revenue                                       |  |  |  |  |  |
| 121 | 4(h)(10)(C) Credit   |  |  |  |  |  |
| 122 | Colville and Spokane Settlements                                 |  |  |  |  |  |
| 123 | Downstream Benefits and Pumping Power                            |  |  |  |  |  |
| 124 | Energy Efficiency Revenues                                       |  |  |  |  |  |
| 125 | Miscellaneous Revenues   |  |  |  |  |  |
| 126 | Green Tag Revenue  |  |  |  |  |  |
| 127 | Tier 2 Overhead Credit   |  |  |  |  |  |
| 128 | Tier 2 Risk Adder  |  |  |  |  |  |
| 129 | Remarketed RHWB Amounts  |  |  |  |  |  |
| 130 |  |  |  |  |  |  |
| 131 | <b>Total Revenue Credits</b>                                     |  |  |  |  |  |
| 132 |  |  |  |  |  |  |
| 133 | <b>Minimum Required Net Revenue Calculation:</b>                 |  |  |  |  |  |
| 134 | Principal Payment of Federal Debt for Power                      |  |  |  |  |  |
| 135 | Irrigation Assistance  |  |  |  |  |  |
| 136 | Depreciation   |  |  |  |  |  |
| 137 | Amortization   |  |  |  |  |  |
| 138 | Capitalization Adjustment  |  |  |  |  |  |
| 139 | Bond Premium Amortization  |  |  |  |  |  |
| 140 | Principal Payment of Federal Debt<br>exceeding Non Cash Expenses |  |  |  |  |  |
| 141 | <b>Minimum Required Net Revenues Sub-Total</b>                   |  |  |  |  |  |
| 142 |  |  |  |  |  |  |
| 143 | <b>Rate Design Adjustments:</b>                                  |  |  |  |  |  |
| 144 | Low Density Discount   |  |  |  |  |  |
| 145 | Irrigation Rate Mitigation Costs                                 |  |  |  |  |  |
| 146 | FPS (Surplus)/Shortfall  |  |  |  |  |  |
| 147 | 7(c)(2) Delta Allocation   |  |  |  |  |  |
| 148 | 7(b)(3) Protection Amount Allocation                             |  |  |  |  |  |
| 149 | 7(b)(2) Industrial Adjustment                                    |  |  |  |  |  |
| 150 | Conservation Rate Credit   |  |  |  |  |  |
| 151 | <b>Rate Design Adjustments Sub-Total</b>                         |  |  |  |  |  |
| 152 | <b>Total Composite Cost</b>                                      |  |  |  |  |  |
| 153 |  |  |  |  |  |  |

**Table 2.1 (continued)**

|     |  |  |  |  |  |  |
|-----|--|--|--|--|--|--|
| 154 | <b>SLICE COST:</b>   |  |  |  |  |  |
| 155 | Slice Implementation Expenses (100 percent allocated to Slice customers) |  |  |  |  |  |
| 156 | <b>Total Slice Cost for 100 percent allocated expense</b>                |  |  |  |  |  |
| 157 | <b>Total Slice Cost for allocation according to Slice Percentage</b>     |  |  |  |  |  |
| 158 |  |  |  |  |  |  |

|     |   |  |  |  |  |  |
|-----|---|--|--|--|--|--|
| 159 | <b>NON-SLICE COST:</b>                              |  |  |  |  |  |
| 160 | Other Power Purchases (Balancing)                   |  |  |  |  |  |
| 161 | Other Power Purchases (Capacity)                    |  |  |  |  |  |
| 162 | Hedging/Mitigation                                  |  |  |  |  |  |
| 163 | Transmission & Ancillary Services                   |  |  |  |  |  |
| 164 | Third Party Trans & Ancillary Services              |  |  |  |  |  |
| 165 | Bad Debt Expense                                    |  |  |  |  |  |
| 166 | Depreciation  |  |  |  |  |  |
| 167 | Interest Earned on BPA Fund for Power               |  |  |  |  |  |
| 168 | Planned Net Revenues for Risk                       |  |  |  |  |  |
| 169 | Accrual revenues (MRNR adjustment, if applicable)   |  |  |  |  |  |
| 170 | Less Revenue Credits:                               |  |  |  |  |  |
| 171 | Reserve Services                                    |  |  |  |  |  |
| 172 | Secondary Revenue                                   |  |  |  |  |  |
| 173 | Demand Revenue                                      |  |  |  |  |  |
| 174 | Load Shaping Revenue                                |  |  |  |  |  |
| 175 | <b>Total Non-Slice Cost</b>                         |  |  |  |  |  |
| 176 |   |  |  |  |  |  |
| 177 | <b>TIER 2 COST (calculated for each T2 Rate):</b>   |  |  |  |  |  |
| 178 | Acquisition Costs                                   |  |  |  |  |  |
| 179 | BPA Overhead Costs                                  |  |  |  |  |  |
| 180 | RSS Adder   |  |  |  |  |  |
| 181 | Other costs, including risk-related, if appropriate |  |  |  |  |  |
| 182 | <b>Total Tier 2 Cost</b>                            |  |  |  |  |  |

**C. Customer Charge Rate Calculations**

|     | A   | B                     | C                 | D                  |
|-----|---|-----------------------|-------------------|--------------------|
|     |   | Customer Charge Rates |                   |                    |
|     |   | Composite             | Slice             | Non-Slice          |
| 183 | Annual Revenue Requirement (2-year total)   | (Line 154, Col F)     | (Line 159, Col F) | (Line, 182, Col F) |
| 184 | Monthly Revenue Requirement (2-year total divided by 24 months)   |                       |                   |                    |
| 185 | Sum of Billing Determinants   |                       |                   |                    |
| 186 | One Percent of Monthly Requirement (Rate Per Percent = Monthly Revenue Requirement divided by Line 192) |                       |                   |                    |

**Table 3.1  
Tier 1 System Resources**

|    |  |
|----|--|
| 1  | <b>FEDERAL SYSTEM HYDRO GENERATION</b> |
| 2  | <b>Regulated Hydro Projects</b>        |
| 3  | Albeni Falls                           |
| 4  | Bonneville                             |
| 5  | Chief Joseph                           |
| 6  | Dworshak                               |
| 7  | Grand Coulee                           |
| 8  | Hungry Horse                           |
| 9  | Ice Harbor                             |
| 10 | John Day                               |
| 11 | Libby                                  |
| 12 | Little Goose                           |
| 13 | Lower Granite                          |
| 14 | Lower Monumental                       |
| 15 | McNary                                 |
| 16 | The Dalles                             |
| 17 | <b>Independent Hydro Projects</b>      |
| 18 | Anderson Ranch                         |
| 19 | Big Cliff                              |
| 20 | Black Canyon                           |
| 21 | Boise River Diversion                  |
| 22 | Chandler                               |
| 23 | Cougar                                 |
| 24 | Cowlitz Falls                          |
| 25 | Detroit                                |
| 26 | Dexter                                 |
| 27 | Foster                                 |
| 28 | Green Peter                            |
| 29 | Green Springs - USBR                   |
| 30 | Hills Creek                            |
| 31 | Lookout Point                          |
| 32 | Lost Creek                             |
| 33 | Minidoka                               |
| 34 | Palisades                              |
| 35 | Roza                                   |

**Table 3.1 (continued)**

|    |  |
|----|--|
| 36 | <b>DESIGNATED NON- FEDERALLY OWNED RESOURCES</b> |
| 37 | Ashland Solar Project                            |
| 38 | Columbia Generating Station                      |
| 39 | Condon Wind Project                              |
| 40 | Dworshak/Clearwater Small Hydropower             |
| 41 | Elwha Hydro                                      |
| 42 | Foote Creek 1 (37% share)                        |
| 43 | Foote Creek 2                                    |
| 44 | Foote Creek 4                                    |
| 45 | Fourmile Hill Geothermal                         |
| 46 | Georgia-Pacific Paper (Wauna)                    |
| 47 | Glines Canyon Hydro                              |
| 48 | Klondike I Wind Project                          |
| 49 | Stateline Wind Project (30% share)               |

**Table 3.1 (continued)**

|    | <b>Contract Number</b>   | <b>Expiration Date</b> |
|----|--|------------------------|
| 50 | <b>DESIGNATED BPA CONTRACT PURCHASES</b>                                   |                        |
| 51 | <b>Non-Fed Canadian Entitlement Extension Agreement Returns for Canada</b> |                        |
| 52 | Priest Rapids CER for Canada   | 97PB-10099             |
| 53 | Rock Island #1 CER for Canada  | 97PB-10102             |
| 54 | Rock Island #2 CER for Canada  | 97PB-10102             |
| 55 | Rock Reach CER for Canada  | 97PB-10103             |
| 56 | Wanapum CER for Canada   | 97PB-10100             |
| 57 | Wells CER for Canada   | 97PB-10101             |
| 58 | <b>Contract Purchases</b>  |                        |
| 59 | BCHP to BPA Power Sale   | 99PB-22685             |
| 60 | PASA to BPA Peak Replacement   | 94BP-93658             |
| 61 | PASA to BPA Seasonal/Energy/Exchange                                       | 94BP-93658             |
| 62 | PASA to BPA Exchange Energy  | 94BP-93658             |
| 63 | PPL to BPA Southern Idaho  | 89BP-92524             |
| 64 | RVSD to BPA Peak Replacement   | 94BP-93958             |
| 65 | RVSD to BPA Seasonal Exchange  | 94BP-93958             |
| 66 | RVSD to BPA Exchange Energy  | 94BP-93958             |
| 67 | SPP to BPA Harney Wells  | 88BP-92436             |
| 68 | PPL to BPA Seasonal Power Exchange   | 94BP-94332             |
| 69 | PPL to BPA Seasonal Energy Exchange  | 94BP-94332             |



**Table 3.1 (continued)**

|     | <b>Contract Number</b>                     | <b>Expiration Date</b> |  |
|-----|--|------------------------|--|
| 70  | <b>DESIGNATED BPA CONTRACT OBLIGATIONS</b> |                        |  |
| 71  | <b>USBR Load</b>                           |                        |  |
| 72  | BPA to BRCJ                                | 14-03-49151            | 8/23/2024  |
| 73  | BPA to BRCJ                                | 14-03-17506            | 12/31/2023                                       |
| 74  | BPA to BRGR                                | 14-03-73152            | Mutually Agreed                                  |
| 75  | BPA to BREG                                | 14-03-49151            | 8/23/2024  |
| 76  | BPA to BRGC                                | 14-03-001-12160        | 6/30/2017  |
| 77  | BPA to BROP                                | 14-03-79239            | Mutually Agreed                                  |
| 78  | BPA to BRSI                                | 14-03-49151            | 8/23/2024  |
| 79  | BPA to BRSID                               | 14-03-99106            | Mutually Agreed                                  |
| 80  | BPA to BRVS                                | 14-03-63656            | Mutually Agreed                                  |
| 81  | BPA to BRTD                                | 14-03-32210            | Mutually Agreed                                  |
| 82  | BPA to BRTV                                | 14-03-49151            | 8/23/2024  |
| 83  | BPA to BRYK                                | 00PB-12132             | 9/30/2011 (year to year)                         |
| 84  | <b>Contract Loads</b>                      |                        |  |
| 85  | BPA to BCHA Canadian Entitlement           | 99EO-40003             | 9/15/2024 (Contract expected to be replaced)     |
| 86  | BPA to BHEC Power Sale                     | 97PB-10051             | 12/3/2017  |
| 87  | BPA to CMEC Power Sales                    | 97PB-10055             | 6/22/2020 (Deliveries expected to end 9/30/2011) |
| 88  | BPA to PASA Capacity Energy Exchange       | 94BP-93658             | 4/30/2015  |
| 89  | BPA to PASA Seasonal Energy Exchange       | 94BP-93658             | 4/30/2015  |
| 90  | BPA to RVSD C/N/X                          | 94BP-93958             | 5/1/2016   |
| 91  | BPA to RVSD Seasonal Exchange              | 94BP-93958             | 5/1/2016   |
| 92  | BPA to SMGT Power Sale                     | 04PB-11446             | 6/30/2017 (Deliveries expected to end 9/30/2011) |
| 93  | BPA to SPP Harney Wells                    | 88BP-92436             | 2/25/2018 (Contract expected to be replaced)     |
| 94  | Federal System Intertie Tx Losses          | n/a                    | (year to year)                                   |
| 95  | BPA to AVWP WP3 Settlement                 | 85BP-92186             | 6/30/2017  |
| 96  | BPA to PPL Capacity Sale                   | 88BP-92497             | 8/31/2011  |
| 97  | BPA to PPL Seasonal Energy Exchange        | 94BP-94332             | 6/1/2014   |
| 98  | BPA to PPL Seasonal Power Exchange         | 94BP-94332             | 6/1/2014   |
| 99  | BPA to PPL Southern Idaho                  | 89BP-92524             | Mutually agreed/contract expected to be replaced |
| 100 | BPA to PSE WP3 Settlement                  | 85BP-92185             | 6/30/2019  |

**Table 3.1 (continued)**

|     |  | Contract Number   | Expiration Date                              |
|-----|--|-------------------|--|
| 101 | <b>DESIGNATED BPA CONTRACT OBLIGATIONS (continued)</b>   |                   |  |
| 102 | <b>Other Obligations</b>   |                   |  |
| 103 | 1997 Pacific Northwest Coordination Agreement and associated provisions                          | 97PB-10130        | 9/15/2024 (Contract expected to be replaced) |
| 104 | PNCA MOU (COE, Bureau, BPA)  | 97PB-10129        | (year to year)                               |
| 105 | Hourly Coordination  | 98BP-10389        | 6/30/2017 (Contract expected to be replaced) |
| 106 | Non-Treaty Storage Agreement w/BC Hydro  | DE-MS79-90BP92754 | 6/30/2004 (year to year)                     |
| 107 | Non-Treaty Storage Agreement w/Mid-C   | DE-MS79-91BP92785 | 6/30/2004 (year to year)                     |
| 108 | Non-Power Uses Agreement   | n/a               | (year-to-year)                               |
| 109 | Summer Storage Agreement   | n/a               | (year-to-year)                               |
| 110 | Disposal Agreement Entity Agreement dated March 29, 1999   | 00PB-23197        | (year-to-year)                               |
| 111 | Libby Coordination Agreement (LCA), Libby-Arrow Swap, and subsequent updates                     | 99BP-22685        | 9/15/2024 (Contract expected to be replaced) |
| 112 | Arrow Local  | n/a               | (year-to-year)                               |
| 113 | Upper Baker  | 05PB-11542        | (year-to-year)                               |
| 114 | Whitefish Operations   | n/a               | (year-to-year)                               |
| 115 | AOP's/Entity Agreements  | n/a               | (year-to-year)                               |
| 116 | DOP's/Entity Agreements  | n/a               | (year-to-year)                               |
| 117 | Power/Transmission Services MOA for generation inputs for ancillary, control, and other services | 07PB-11856        | 9/30/2009 (Contract expected to be replaced) |
| 118 | Federal system Tx losses for power deliveries  | n/a               | (year-to-year)                               |
| 119 | Interchange  | n/a               | (year-to-year)                               |
| 120 | Loop flow support  | n/a               | (year-to-year)                               |
| 121 | Voltage support (VAR)  | n/a               | (year-to-year)                               |
| 122 | Project use loads not included in USBR   | n/a               | (year-to-year)                               |
| 123 | Resource Support Services  | n/a               | (year-to-year)                               |
| 124 | Other reserve obligation   | n/a               | (year-to-year)                               |

**Table 3.1 (continued)**

|     |   |
|-----|---|
| 125 | <b>AUGMENTATION</b>                           |
| 126 | <b>for Existing Publics</b>                   |
| 127 | Klondike III (22.62% BPA share)               |
| 128 | <b>for DOE Richland</b>                       |
| 129 |   |
| 130 | <b>for New Publics &amp; Federal Agencies</b> |
| 131 |   |
| 132 | <b>for DSI Loads</b>                          |
| 133 |   |

**Table 4.1 Timeline for HWM and Rate Determinations**

| Year | Date         | Event or Action  | Comments   |
|------|--------------|--|--|
| 2008 | Before 12/08 | Forecast CHWM determination.   | See section II.B.2 of RD Policy.   |
|      | 12/1/2008    | Contract package signed; Product selection.  | Resource amounts for customer-owned resources are set. See II.B.10 of RD Policy.   |
| 2009 | 5/1/2009     | Forecast of above-HWM loads for first 2 yr of Transition Period for full-service Load Following customers.   | 2009 forecast TRL minus Existing Resources minus THWM.   |
|      | 5/1/2009     | Forecast of above-HWM loads for 3-yr Transition Period for Block and Slice/Block purchasers and customers buying set amount of Tier 2-priced power.                          | 2009 forecast TRL minus Existing Resources minus THWM.   |
|      | 11/1/2009    | Commitment to buy set amounts of power for FY 2012 and FY 2013 at Tier 2 pricing for Load Following customers.   |  |
|      | 11/1/2009    | Commitment to buy set amounts of power for FY 2012-2014 at Tier 2 pricing for Block, Slice/Block, and Load Following customers choosing service at longer-term Tier 2 Rates. | Certain BPA resource acquisitions for Tier 2-priced power available to Load Following customers may require customer commitment periods in excess of a single Rate Period. |
| 2010 | 7/1/2010     | Rate case load forecasts for FY 2012-2013.   |  |
|      | 10/1/2010    | Forecast of Tier 1 System Resources for CHWM calculation and FY 2012-2013 rate case.   | Forecast of 2012 Tier 1 System Resources for CHWM: FY 2012-2013 average.   |
|      | 12/1/2010    | Federal Register Notice of FY 2012-2013 rate case.   |  |

**Table 4.1 (continued)**

| Year | Date                  | Event or Action   | Comments  |
|------|-----------------------|---|---|
| 2011 | 5/1/2011              | Tier 1 System Resources finalized through 7(i) process.                                     | Used for rate case and CHWM calculation.  |
|      | 6/1/2011              | CHWMs calculated.   | Date is approximate and is intended to include public process/finalization.   |
|      | 8/1/2011              | Rates to FERC for FY 2012-2013.   |   |
|      | 8/1/2011              | Annual Net Requirement calculation.   | This calculation will be governed by the Regional Dialogue-modified 5(b)9(c) Policy and the resource declarations in the RD contract. |
|      | 10/1/2011             | Power delivery begins.  |   |
|      | Before end of FY 2011 | 3-year notice and 5-year commitment for non-vintage power at Tier 2 Rates for FY 2015-2019. | Certain Tier 2 Rate Alternatives may require longer than a 5-year commitment.   |
|      | 7/1/2012              | Tier 1 System Resources forecast for FY 2014-2015 rate case and RHWM calculation.           |   |
|      | 7/1/2012              | Rate case load forecasts for FY 2014-2015.  |   |
|      | 7/1/2012              | RHWMs calculated for FY 2014-2015.  |   |
|      | 8/1/2012              | Annual Net Requirement calculation.   |   |
|      | 12/1/2012             | Federal Register Notice of FY 2014-2015 rate case.  |   |

**Table 4.1 (continued)**

| Year | Date      | Event or Action   | Comments |
|------|-----------|---|----------|
| 2013 | 8/1/2013  | Annual Net Requirement calculation.   |          |
|      | 8/1/2013  | Rates to FERC for FY 2014-2015.   |          |
| 2014 | 7/1/2014  | Tier 1 System Resources forecast for FY 2016-2017 rate case and RHWL calculation. |          |
|      | 7/1/2014  | Rate case load forecasts for FY 2016-2017.  |          |
|      | 7/1/2014  | RHWLs calculated for FY 2016-2017.  |          |
|      | 8/1/2014  | Annual Net Requirement calculation.   |          |
|      | 12/1/2014 | Federal Register Notice of FY 2016-2017 rate case.                                |          |
| 2015 | 8/1/2015  | Annual Net Requirement calculation.   |          |
|      | 8/1/2015  | Rates to FERC for FY 2016-2017.   |          |

# Figures

- Figure 4.1** CHWM Determination Process
- Figure 4.2** Non-Irrigation Load Weather Normalization
- Figure 4.3** Irrigation Load Weather Normalization
- Figure 4.4** Formation of New Publics—Phasing in of HWM  
Amounts

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**Figure 4.1 CHWM Determination Process**

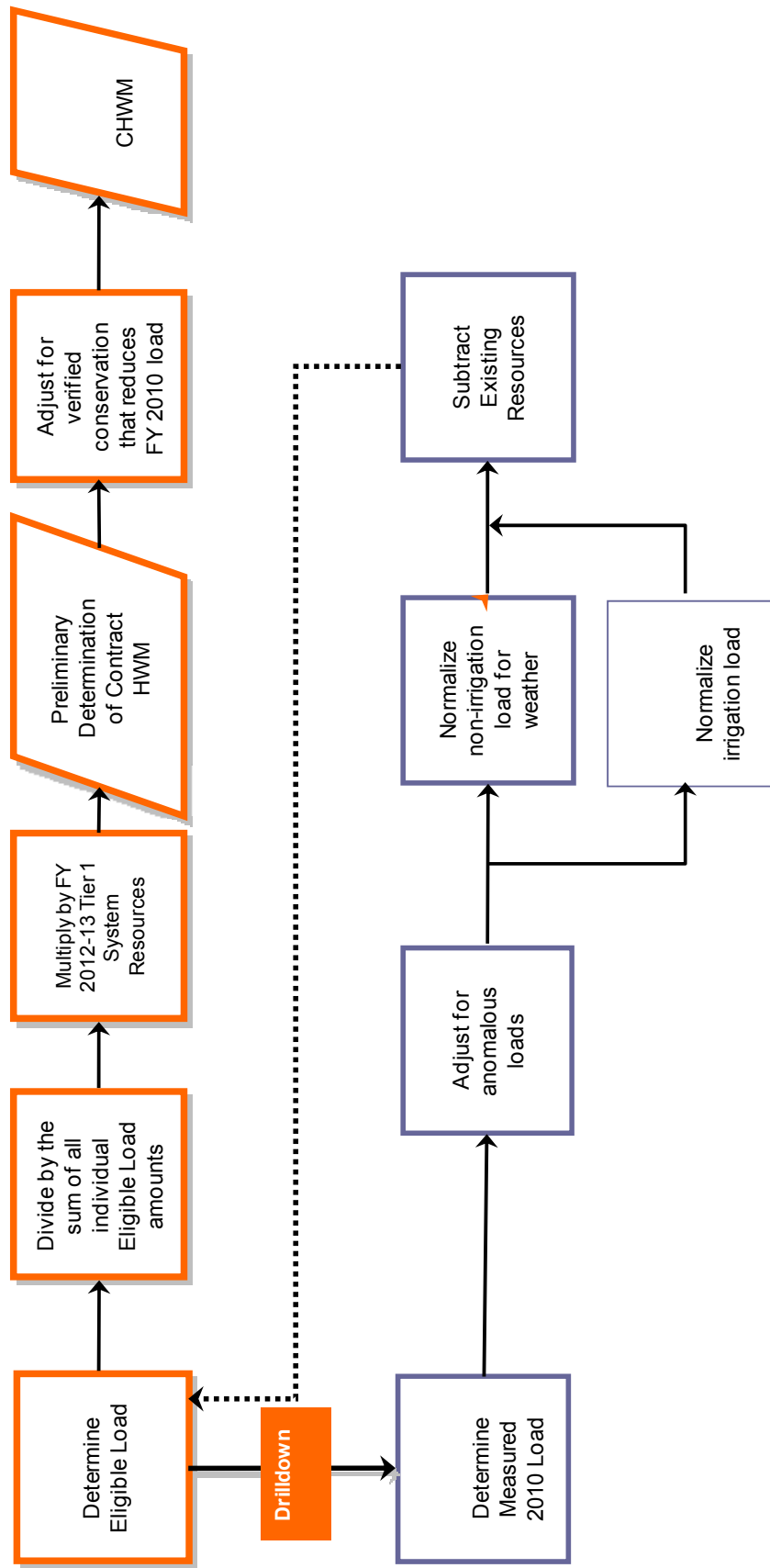


Figure 4.2 Non-Irrigation Load Weather Normalization

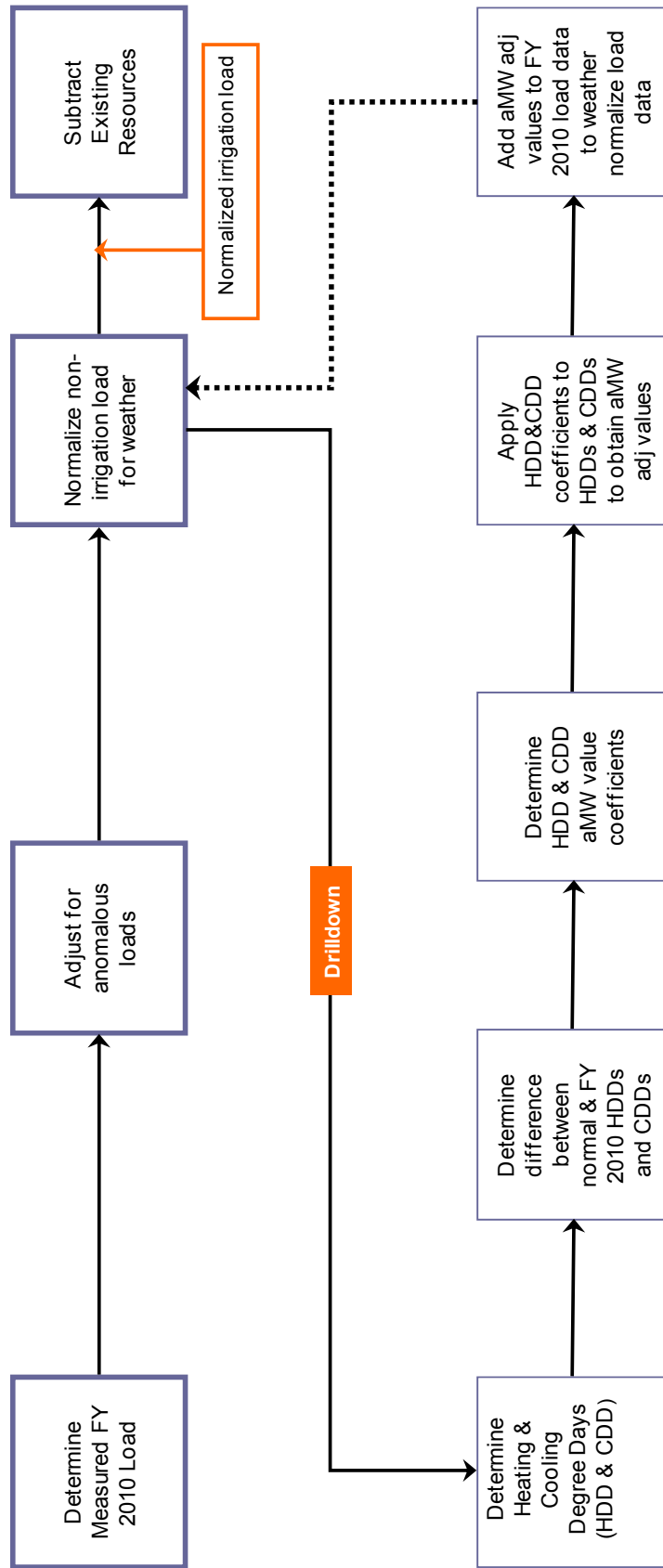
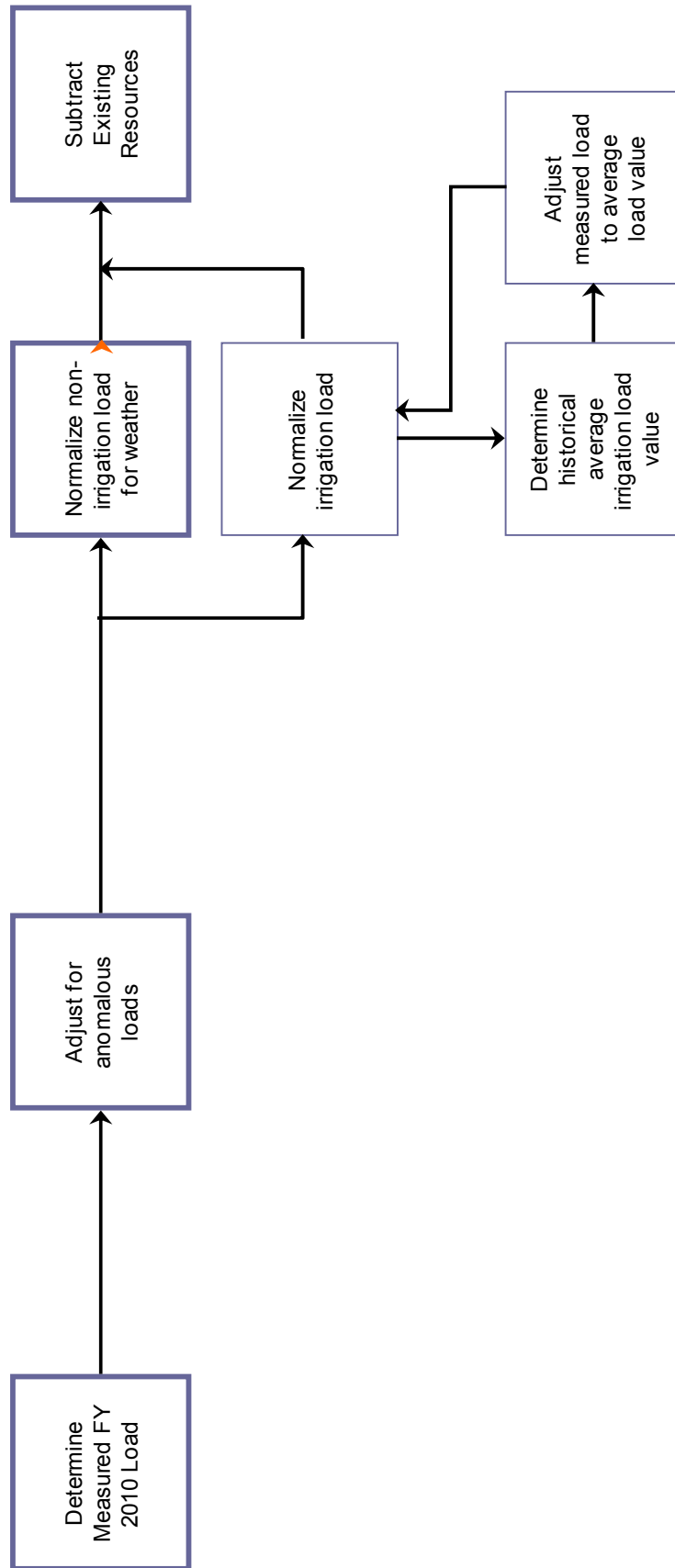


Figure 4.3 Irrigation Load Weather Normalization



**Figure 4.4**

**Formation of New Publics – Phasing in of HWM Amounts**

As described in section 4.2.6.5, when competing requests from New Publics exceed the 50 aMW Rate Period limit, New Publics larger than 10 aMW will have the amount of their CHWM requests over 10 aMW phased in over subsequent Rate Periods. The phase-in will be 33.3 percent for the first 24 aMW above the initial 10 aMW and 20 percent for any remaining amounts.

The example below is for a New Public seeking to purchase 64 aMW.

|   | A                            | B                  | C                  | D                  | E                  | F                  |
|---|------------------------------|--------------------|--------------------|--------------------|--------------------|--------------------|
| 1 |                              | <b>First</b>       | <b>Second</b>      | <b>Third</b>       | <b>Fourth</b>      | <b>Fifth</b>       |
|   |                              | <b>Rate Period</b> | <b>Rate Period</b> | <b>Rate Period</b> | <b>Rate Period</b> | <b>Rate Period</b> |
| 2 | <b>Initial Amount</b>        | 10 aMW             |                    |                    |                    |                    |
| 3 | <b>33.3% for next 24 aMW</b> | 8 aMW              | 8 aMW              | 8 aMW              |                    |                    |
| 4 | <b>20% for all else</b>      | 6 aMW              | 6 aMW              | 6 aMW              | 6 aMW              | 6 aMW              |
| 5 | <b>Annual HWM Addition</b>   | 24 aMW             | 14 aMW             | 14 aMW             | 6 aMW              | 6 aMW              |
| 6 | <b>Cumulative HWM</b>        | 24 aMW             | 38 aMW             | 52 aMW             | 58 aMW             | 64 aMW             |

# **Attachments**

**Attachment A - Product Summary**

**Attachment B - FY 2010 Non-Federal Resource Amounts for CHWM  
Calculations**

**Attachment C - CHWM Calculation Summary**

**Attachment D - Conservation Adjustment**

**Attachment E - Tier 2 Rate Alternatives**

**Attachment F - Tier 2 Vintage Rate Example**

**Attachment G - Example of Calculating the Remarketed Tier 2 Proceeds**

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1 **Attachment A**

2 **Product Summary**

3 This summary is included to facilitate understanding of the products that are being priced in this TRM.  
4 Product attributes may be revised prior to offering CHWM Contracts.

5  
6 **1. Load Following Product**

7 The Load Following product provides firm power service that meets the customer's Total Retail Load  
8 (TRL) less its non-Federal firm resources used to serve its load. For metered customers, BPA will offer  
9 Load Following service for any amount of firm load that is not served by the utility's own resources.

10  
11 Under the Load Following product, when a customer elects to use its Non-Federal Resources to serve a  
12 portion of its load, it must do so consistent with section 5(b)(1) of the Northwest Power Act. Depending  
13 on the type of resource and its output, Resource Support Services (RSS) may be required to be  
14 purchased either from BPA or non-Federal sources for purposes of integrating the resource. When these  
15 resource services are supplied from sources other than BPA, a customer will have several options for  
16 shaping its resources that are applied to load.

17  
18 Customers taking RSS from BPA for their Non-Federal Resources are allowed to have actual resource  
19 amounts applied to load different from planned amounts. Customers serving their load with declared  
20 and non-BPA supported specified or unspecified resource amounts must apply those resource amounts  
21 as planned; otherwise they will face applicable penalties, such as the unauthorized increase charge.

22  
23 **2. Block Product**

24 The Block product provides a planned amount of firm power to meet a customer's forecast annual Net  
25 Requirement load. The customer is responsible for using its own Non-Federal Resources or Unspecified  
26 Resources dedicated to its TRL to meet any load in excess of its planned monthly BPA purchase. This

1 section provides information on the stand-alone Block product and not the Block product portion of the  
2 Slice/Block product, which is discussed below.

3  
4 Customers may choose between two shapes for the Block product. The first, Flat Block, delivers an  
5 equal amount of power in all hours of the year. The second, Shaped Block, is available for that portion  
6 of a customer's block service that is charged Tier 1 Rates, shaped to the customer's forecast monthly  
7 Net Requirement.

8  
9 The customer may choose to establish the monthly Shaped Block amounts as either a flat monthly  
10 amount or as flat monthly diurnal amounts with up to 60 percent of the megawatthours in the monthly  
11 Heavy Load Hour period, not to exceed the HLH Net Requirement amount. Once the shape for the  
12 Shaped Block is established, it will not change during the contract term.

13  
14 Customers that purchase the stand-alone Block product may add Shaping Capacity to their Block  
15 purchase, if their Net Requirement allows for it. The Shaping Capacity product will establish a daily  
16 range for each month within which a customer may reshape the daily Heavy Load Hour energy amount  
17 established for each month. Any Shaping Capacity a customer contractually adds to its purchase will be  
18 a take-or-pay obligation. Also, BPA will establish hour-to-hour ramping limits under certain  
19 circumstances and require pre-schedules to be submitted earlier than standard pre-schedule  
20 requirements.

21  
22 If the customer purchases its Net Requirement at Tier 2 Rates, the calculation that determines the  
23 purchased amount of shaping capacity will *not* be affected by the increased block quantity.

### 24 25 **3. Slice/Block Product**

26 The Slice/Block product provides for the combined sale of two distinct power services to serve a  
27 customer's planned Net Requirement, Block service and Slice service.



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**a. Block Service**

The Block service provided under the Slice/Block product will be provided in the same shapes (flat and shaped to forecast monthly Net Requirement) as described above for the Block-only product, with the following exceptions:

- 1) Shaped Block Limitations. The Shaped Block is the same as described above, except that all monthly amounts are required to be flat in all hours of the month. No variance is allowed between Heavy Load Hour and Light Load Hour periods.
- 2) Shaping Capacity. Shaping Capacity is not available for the Block service included in the Slice/Block product.

**b. Slice Service**

Slice service provides power in the shape of generation from Tier 1 System Resources over the year. The Slice power purchase amount is based on a calculated Slice Percentage applied to actual power from the Tier 1 System Resources. The Slice Percentage is calculated such that on a planned annual basis Slice power does not exceed the customer's Net Requirement when combined with the Block power. In certain periods of the year Slice will deliver more power than in other periods, based on water conditions and system operations. Slice includes an advance sale of surplus power (over-generation) in certain periods (e.g., the spring runoff period) and under certain conditions.

The Slice portion of the Slice/Block product provides for the sale of firm power and surplus power that is indexed to the variable energy output of the Tier 1 System Resources. The Slice product is a power sale subject to limitations and is not a sale of operational rights or resource capability, or a transfer of control of any Federal resources.

The amount of firm power available to a customer under the Slice product is dependent on system operations, hydro conditions, and designated BPA contract obligations. The energy available from the

1 Slice portion of the Slice/Block product may or may not be equal to the difference between a customer's  
2 RHW and the amount of Block service charged at Tier 1 Rates. The Slice product's advance sale of  
3 surplus power also varies with hydro conditions, system obligations, and operating constraints.

4  
5 There is no guarantee that power made available under the Slice product will meet a customer's load  
6 need during any particular timeframe, be it hourly, daily, weekly, monthly, or annually. Customers who  
7 buy the Slice/Block product are obligated to provide their own Non-Federal Power on all hours in which  
8 their TRL is in excess of the amount of Slice power available for load and their planned purchase  
9 amounts of Block power.

10

11

**Attachment B**  
**FY 2010 Non-Federal Resource Amounts For CHWM Calculations**

|    | A<br>Customer      | B<br>Total Resource Amount | C<br>Consumer-Owned or<br>PURPA |
|----|--------------------|----------------------------|---------------------------------|
| 1  | Albion             |                            |                                 |
| 2  | Alder              |                            |                                 |
| 3  | Ashland            |                            |                                 |
| 4  | Asotin             |                            |                                 |
| 5  | Bandon             |                            |                                 |
| 6  | Benton PUD         |                            |                                 |
| 7  | Benton REA         |                            |                                 |
| 8  | Big Bend           |                            |                                 |
| 9  | Big Horn           |                            |                                 |
| 10 | Blachly-Lane       |                            |                                 |
| 11 | Blaine             |                            |                                 |
| 12 | Bonners Ferry      |                            |                                 |
| 13 | Burley             |                            |                                 |
| 14 | Canby              |                            |                                 |
| 15 | Cascade Locks      |                            |                                 |
| 16 | Central Electric   |                            |                                 |
| 17 | Central Lincoln    |                            |                                 |
| 18 | Central MT         |                            |                                 |
| 19 | Centralia          |                            |                                 |
| 20 | Cheney             |                            |                                 |
| 21 | Chewelah           |                            |                                 |
| 22 | Clallam PUD        |                            |                                 |
| 23 | Clark PUD          |                            |                                 |
| 24 | Clatskanie         |                            |                                 |
| 25 | Clearwater         |                            |                                 |
| 26 | Columbia Basin     |                            |                                 |
| 27 | Columbia Power     |                            |                                 |
| 28 | Columbia REA       |                            |                                 |
| 29 | Columbia River PUD |                            |                                 |
| 30 | Consolidated       |                            |                                 |
| 31 | Consumers          |                            |                                 |

**Attachment B Table, cont.**

|    | <b>A</b><br><b>Customer</b> | <b>B</b><br><b>Total Resource Amount</b> | <b>C</b><br><b>Consumer-Owned or<br/>PURPA</b> |
|----|-----------------------------|--|--|
| 32 | Coos-Curry                  |  |  |
| 33 | Coulee Dam                  |  |  |
| 34 | Cowlitz                     |  |  |
| 35 | Declo                       |  |  |
| 36 | Douglas Coop                |  |  |
| 37 | Douglas PUD                 |  |  |
| 38 | Drain                       |  |  |
| 39 | East End                    |  |  |
| 40 | Eatonville                  |  |  |
| 41 | Ellensburg                  |  |  |
| 42 | Elmhurst                    |  |  |
| 43 | Emerald                     |  |  |
| 44 | Energy Northwest            |  |  |
| 45 | EWEB                        |  |  |
| 46 | Fairchild AFB               |  |  |
| 47 | Fall River                  |  |  |
| 48 | Farmers                     |  |  |
| 49 | Ferry                       |  |  |
| 50 | Flathead                    |  |  |
| 51 | Forest Grove                |  |  |
| 52 | Franklin                    |  |  |
| 53 | Glacier Electric            |  |  |
| 54 | Grant                       |  |  |
| 55 | Grays Harbor                |  |  |
| 56 | Harney Electric             |  |  |
| 57 | Hermiston                   |  |  |
| 58 | Heyburn                     |  |  |
| 59 | Hood River                  |  |  |
| 60 | Idaho Falls                 |  |  |
| 61 | Idaho Light & Power         |  |  |
| 62 | Inland                      |  |  |
| 63 | Kittitas                    |  |  |
| 64 | Klickitat                   |  |  |
| 65 | Kootenai                    |  |  |

**Attachment B Table, cont.**

|     | <b>A</b>         | <b>B</b>                     | <b>C</b>                           |
|-----|------------------|------------------------------|------------------------------------|
|     | <b>Customer</b>  | <b>Total Resource Amount</b> | <b>Consumer-Owned or<br/>PURPA</b> |
| 66  | Lakeview         |                              |                                    |
| 67  | Lane             |                              |                                    |
| 68  | Lewis            |                              |                                    |
| 69  | Lincoln MT       |                              |                                    |
| 70  | Lost River       |                              |                                    |
| 71  | Lower Valley     |                              |                                    |
| 72  | Mason PUD1       |                              |                                    |
| 73  | Mason PUD3       |                              |                                    |
| 74  | McCleary         |                              |                                    |
| 75  | McMinnville      |                              |                                    |
| 76  | Milton           |                              |                                    |
| 77  | Milton-Freewater |                              |                                    |
| 78  | Minidoka         |                              |                                    |
| 79  | Missoula         |                              |                                    |
| 80  | Modern           |                              |                                    |
| 81  | Monmouth         |                              |                                    |
| 82  | Nespelem         |                              |                                    |
| 83  | Northern Wasco   |                              |                                    |
| 84  | Northern Lights  |                              |                                    |
| 85  | Ohop             |                              |                                    |
| 86  | Okanogan Coop    |                              |                                    |
| 87  | Okanogan PUD     |                              |                                    |
| 88  | Orcas            |                              |                                    |
| 89  | Oregon Trail     |                              |                                    |
| 90  | Pacific PUD      |                              |                                    |
| 91  | Parkland         |                              |                                    |
| 92  | Pend Oreille     |                              |                                    |
| 93  | Peninsula        |                              |                                    |
| 94  | Plummer          |                              |                                    |
| 95  | PNGC             |                              |                                    |
| 96  | Port of Seattle  |                              |                                    |
| 97  | Port Angeles     |                              |                                    |
| 98  | Raft River       |                              |                                    |
| 99  | Ravalli          |                              |                                    |
| 100 | Richland         |                              |                                    |
| 101 | Riverside        |                              |                                    |

**Attachment B Table, cont.**

|     | <b>A</b>           | <b>B</b>                     | <b>C</b>                           |
|-----|--------------------|------------------------------|------------------------------------|
|     | <b>Customer</b>    | <b>Total Resource Amount</b> | <b>Consumer-Owned or<br/>PURPA</b> |
| 102 | Rupert             |                              |                                    |
| 103 | Salem              |                              |                                    |
| 104 | Salmon River       |                              |                                    |
| 105 | Seattle            |                              |                                    |
| 106 | Skamania           |                              |                                    |
| 107 | Snohomish          |                              |                                    |
| 108 | Soda Springs       |                              |                                    |
| 109 | South Side         |                              |                                    |
| 110 | Southern MT        |                              |                                    |
| 111 | Springfield        |                              |                                    |
| 112 | Steilacoom         |                              |                                    |
| 113 | Sumas              |                              |                                    |
| 114 | Surprise Valley    |                              |                                    |
| 115 | Tacoma             |                              |                                    |
| 116 | Tanner             |                              |                                    |
| 117 | Tillamook          |                              |                                    |
| 118 | Troy               |                              |                                    |
| 119 | Umatilla           |                              |                                    |
| 120 | Umpqua             |                              |                                    |
| 121 | United             |                              |                                    |
| 122 | USBIA Wapato       |                              |                                    |
| 123 | USDOE Albany (ARC) |                              |                                    |
| 124 | USDOE Richland     |                              |                                    |
| 125 | USN Bangor         |                              |                                    |
| 126 | USN Jim Creek      |                              |                                    |
| 127 | USN Puget          |                              |                                    |
| 128 | Vera               |                              |                                    |
| 129 | Vigilante          |                              |                                    |
| 130 | Wahkiakum          |                              |                                    |
| 131 | Wasco              |                              |                                    |
| 132 | Weiser             |                              |                                    |
| 133 | Wells              |                              |                                    |
| 134 | West Oregon        |                              |                                    |
| 135 | Whatcom            |                              |                                    |
| 136 | Yakama             |                              |                                    |

1 **Attachment C**

2 **CHWM Calculation Summary**

- 3
- 4 1. BPA will determine customer load eligible for BPA’s preliminary calculation of CHWM  
5 (Eligible Load) by subtracting the customer’s Existing Resources from the customer’s  
6 adjusted Measured FY 2010 Load, as defined below.

7 
$$\text{EligibleLoad} = 2010\text{AdjustedLoad} - \text{ExistingResources}$$

8 where:

9  $2010\text{AdjustedLoad}$  = Measured FY 2010 Load adjusted for load and data  
10 anomalies (see section 4.2.1.1) and Weather Normalization (see  
11 section 4.2.1.2)

12  $\text{ExistingResources}$  = customer’s Existing Resources as shown in Attachment B

- 13 2. If the sum of all utilities’ Eligible Load is greater than the forecast firm critical output of  
14 Tier 1 System Resources, BPA will augment Tier 1 System Resources, subject to the limits  
15 described in section 3.2.1. The forecast firm critical output of Tier 1 System Resources for  
16 this calculation will be the average of the FY 2012 and FY 2013 forecast firm critical output  
17 of Tier 1 System Resources (the average value will be used due to substantial differences in  
18 Columbia Generating Station (CGS) capability in alternate years). The forecasts of firm  
19 critical output of Tier 1 System Resources for the RHWM Process will be calculated  
20 similarly (i.e., an average of the two years of the Rate Period) for subsequent Rate Periods.

21

22 The following paragraphs provide a sequential overview of the CHWM calculation process. The  
23 sections referenced below and TRM section 4 must be consulted for a full description and  
24 necessary related information.

- 1 3. BPA will perform the preliminary calculation of each customer's CHWM by scaling each  
2 customer's Eligible Load to the forecast firm critical output of Tier 1 System Resources:

$$3 \quad CHWM_{prelim} = \frac{EligibleLoad}{\sum EligibleLoad} \times TISR_{2012}$$

4 where:

5  $TISR_{2012}$  = the average of forecast firm critical output of Tier 1 System Resources  
6 for FY 2012 and FY 2013, including Augmentation as necessary

- 7 4. BPA will adjust its preliminary calculation of CHWM for the customer's credited FY 2007-  
8 2010 conservation. Then BPA will rescale the adjusted preliminary CWHM to the same  
9 average forecast firm critical output of Tier 1 System Resources used above (see  
10 section 4.2.4):

$$11 \quad CHWM_{final} = \frac{ConsAdjCHWM}{\sum ConsAdjCHWM} \times TISR_{2012}$$

12 where:

13  $ConsAdjCHWM$  = BPA's preliminary calculation of the customer's CHWM  
14 adjusted for the amount of credited conservation the customer achieved  
15 from FY 2007-2010



1 **Attachment D**

2 **Conservation Adjustment**

3 **Example of Conservation Adjustment Calculation**

4 The following table shows a simplified example of how the Conservation Adjustment works for  
5 a single utility doing varying amounts of conservation.

- 6 1) Row 2 shows the credit for the conservation the utility achieved. In this example it is  
7 assumed that all conservation is utility self-funded, and 100 percent credit is given for  
8 achieved conservation.
- 9 2) Row 3 accounts for the amount of conservation achieved in the preliminary calculation of  
10 CHWM (load with no conservation (100) minus the conservation achieved).
- 11 3) Row 4 shows the conservation credit being added back to arrive at the conservation-  
12 adjusted CHWM (row 2 + row 3).
- 13 4) Row 5 shows the calculation of the rebalancing factor by taking the individual  
14 conservation-adjusted CHWM (row 4) and dividing it by the sum of the conservation-  
15 adjusted CHWMs for all utilities (7,470 aMW; the sum of the preliminary calculation of  
16 all the utilities' CHWMs plus the total conservation by all utilities).
- 17 5) Row 6 shows the CHWM—calculated by multiplying the rebalancing factor by the Tier 1  
18 System Resources (row 5  $\times$  7,300 aMW).

19 Note that as the amount of conservation achieved increases, the amount of Augmentation  
20 decreases, assuming that the Augmentation cap of 300 aMW has not been reached.

21

1 **Single Utility Conservation Adjustment Scenarios**

2  
3 Assumptions: Tier 1 System Resource amount = 7300 aMW, including 100 aMW Augmentation;  
4 total conservation by all other utilities = 170 a MW

5

|   |   | <b>Scenario</b> |              |              |
|---|---|-----------------|--------------|--------------|
|   |   | <b>A</b>        | <b>B</b>     | <b>C</b>     |
| 1   | Base case = FY 2010 load with no conservation (aMW) | 100             | 100          | 100          |
| 2   | Credited conservation FY 2007-2010 (aMW)            | 0               | 1            | 3            |
| 3   | CHWM preliminary calculation                        | 100             | 99           | 97           |
| 4   | Conservation-adjusted CHWM                          | 100             | 100          | 100          |
| 5   | Rebalancing factor <sup>1</sup>                     | $100/7470^2$    | $100/7470^2$ | $100/7470^2$ |
| 6   | <b>CHWM (aMW)<sup>3</sup></b>                       | <b>97.72</b>    | <b>97.72</b> | <b>97.72</b> |
| Net change due to conservation adjustment (aMW)             |   | -2.28           | -1.28        | 0.72         |
| Remaining amount eligible to purchase at Tier 1 Rates (aMW) |   | 0               | 0            | 0.72         |

6 <sup>1</sup> Rebalancing factor = this utility’s conservation-adjusted CHWM divided by the sum of all  
7 utilities’ conservation-adjusted CHWMs

8 <sup>2</sup> The increase in the sum of the conservation adjusted CHWMs would be offset by an equal  
9 reduction in Augmentation; thus the 7470 aMW total would not change

10 <sup>3</sup> CHWM = rebalancing factor (row 5) times the amount of Tier 1 System Resources  
11 (7300 aMW)

12  
13 **Counting the Conservation Credit toward the Adjustment**

14 The figure below shows how the process of counting conservation savings for the Conservation  
15 Adjustment will take place. The process for verifying savings is described in BPA’s  
16 Conservation Rate Credit and Conservation Acquisition Agreement Implementation Manual

1 (Implementation Manual). The Implementation Manual must be followed for BPA-funded as  
2 well as utility self-funded conservation measures, projects, and programs.



4  
5 BPA will conduct oversight of all utilities' conservation savings that have been submitted in  
6 biannual and annual reports through the PTR system. To count toward the Conservation  
7 Adjustment, conservation measures and projects eligible for reimbursement according to the  
8 Implementation Manual must be started after October 1, 2006, and completed no later than  
9 September 30, 2010. Measures must also be effective on load in FY 2010 (i.e., measures where  
10 the measure life does not extend through FY 2010 or a major plant closing where measures were  
11 implemented will not count toward the Conservation Adjustment, as they do not reduce FY 2010  
12 load).

13  
14 **Cost-Effective Measures**

15 All savings that are claimed for credit toward the Conservation Adjustment must be considered  
16 cost-effective in accordance with the Implementation Manual in effect when the conservation is  
17 reported to BPA. BPA acquires cost-effective conservation as defined by the Council's Power  
18 Plan. In determining cost-effectiveness, the Council looks to section 3(4) of the Northwest  
19 Power Act.

20  
21 Deemed measures in the PTR for which BPA provides a reimbursement are considered cost-  
22 effective. Deemed measures are those measures with a predetermined amount of savings.

1 Custom projects are considered measures or projects for which BPA has not deemed a  
2 reimbursement level or for which cost effectiveness has not been pre-determined. These projects  
3 must be submitted as Custom Project Proposals (CPPs) and meet all of the Custom Project  
4 requirements, outlined in the Implementation Manual.

### 6 **Savings Entry into the PTR System**

7 For savings to be counted toward the Conservation Adjustment, they must be entered into and  
8 reported through the PTR annually, pursuant to the schedule required in the then-current BPA  
9 Implementation Manual. Annual reports in the PTR for FY 2010 must be submitted in suitable  
10 form no later than October 31, 2010. Credit will not be given toward the Conservation  
11 Adjustment for any savings contained in reports that are not submitted on time.

12  
13 Deemed measures must be reported through the PTR and accepted by BPA's Contracting  
14 Officer's Technical Representative (COTR). The acceptance phase is when reports have been  
15 reviewed by the COTR and a determination has been sent by BPA accepting the report. Through  
16 the oversight process the amount of savings may change by 1) a utility notifying BPA that they  
17 made an error, or 2) BPA making an adjustment as a result of findings from an oversight review.

18  
19 For custom projects, the Completion Report must be submitted and accepted no later than  
20 September 30, 2010, and be included in the Conservation Rate Credit (CRC) FY 2010 annual  
21 report and/or CAA invoice. All required measurement and verification must take place and be  
22 final before the Completion Report is submitted to BPA for acceptance. Oversight applies to  
23 custom projects as well.

### 25 **Transparency of the Annual Conservation Savings Amount**

26 BPA will make public the pre- and post-conservation-adjusted CHWM amounts for each  
27 customer, along with the credited conservation amounts used for the adjustment process. BPA

1 will also release the conservation achievements for each customer on an annual basis for  
2 achievements in FY 2007 through FY 2010. This will allow all customers to see the amount of  
3 conservation being achieved by other utilities and entities. The release will include BPA-funded  
4 and utility self-funded conservation achievements. Note that the oversight process takes place  
5 throughout the year, and the released numbers may be subsequently adjusted to reflect findings  
6 from the oversight process.

### 7 8 **Verification and Oversight**

9 Verification and oversight will be conducted in a similar manner for both BPA-funded and utility  
10 self-funded claimed conservation. BPA or BPA's agent will review and conduct oversight  
11 inspections of report records; monitor or review the customer's procedures and records; conduct  
12 site visits; and verify energy savings methods and results. The number, timing, and extent of  
13 such inspections shall be at the discretion of BPA and will be coordinated with the customer.  
14 These reviews and inspections will occur at BPA's expense.

15  
16 Oversight may result in a change (increase or decrease) to the energy savings achieved by a  
17 utility after the savings in the reports have been accepted. Therefore, depending on the timing of  
18 the oversight, the published conservation achievements may be adjusted to account for findings  
19 from the oversight process. For FY 2010, the numbers will be finalized by early 2011 and will  
20 not be modified after that.

### 21 22 **Non-Standard Cases and Exceptions**

23 While the standard process as defined above will be followed for the vast majority of measures  
24 and projects, there are some situations that will require exceptions, as described below.

1 **Federal Conservation Projects**

2 Federal conservation projects will not be required to input measure and project savings into the  
3 PTR system. These projects will be imported directly into BPA's Energy Efficiency database.  
4 These savings are not put into the PTR because the Federal entities that would claim the savings  
5 are not standard utility customers and do not necessarily utilize CRC or CAA funding. If a  
6 utility wishes to claim savings for projects completed in its service territory at Federal facilities  
7 for which CRC or CAA funds were used, the utility will need to report the savings through the  
8 PTR as required by the Implementation Manual.

9  
10 **Irrigation Rate Mitigation Product**

11 The Irrigation Rate Mitigation Product (IRMP) provides participants a one-quarter mill credit  
12 (\$0.00025) for irrigation load to be utilized for the installation of cost-effective conservation  
13 measures. Energy savings from the IRMP have not been reported through the PTR system as of  
14 FY 2007. The PTR system will be modified in FY 2008 to accept IRMP reports for deemed  
15 measured and custom projects. There will be a procedure developed to inform customers of the  
16 updated reporting requirements. Additionally, there will be a process developed for adding to  
17 the PTR IRMP measures installed in FY 2007. Oversight for energy savings claimed under the  
18 IRMP conservation incentive will be conducted in a manner similar to other savings attributable  
19 to the Conservation Adjustment.

20  
21 For savings to be reviewed and credited toward the CHWM Conservation Adjustment, measures  
22 and/or projects must be reported through the PTR on the timeline required in the Implementation  
23 Manual. PTR system reports for IRMP in the PTR for FY 2010 must be submitted in suitable  
24 form no later than October 31, 2010. Credit will not be given toward the Conservation  
25 Adjustment for any savings contained in reports that are not submitted on time.

1 **Scientific Irrigation Scheduling**

2 Scientific Irrigation Schedule (SIS) is designed as having a three-year measure life, so any SIS  
3 measure/program initiated prior to FY 2007 will not be eligible for credit toward the  
4 Conservation Adjustment. Savings over the life of the SIS program are measured and collected;  
5 however, only those savings realized in FY 2010 will be credited toward the Conservation  
6 Adjustment. Therefore, irrigation savings will be counted from two different irrigation seasons  
7 (i.e., October 2009 and June-September 2010). Utilities must report all conservation savings  
8 attributable to SIS in the annual report for FY 2010 or a previous report.

9  
10 **Transformer De-energization**

11 Transformer de-energization is designed as having a three-year measure life. Only those savings  
12 actually realized in FY 2010 from transformer de-energization will be credited toward the  
13 Conservation Adjustment.

14





1 **Attachment E**

2 **Tier 2 Rate Alternatives**

3 BPA plans to offer above-RHWM service at the Tier 2 Load Growth and Short-Term rates for  
4 service beginning October 1, 2011. Service at a Tier 2 Vintage rate(s) may also be available at  
5 that time.

6  
7 **1. Rate Alternatives**

8 **a. Tier 2 Load Growth Rate**

9 The Tier 2 Load Growth rate is available to customers electing the Load Following product.  
10 Customers that elect to pay the Load Growth rate for all or a portion of their above-RHWM load  
11 must make that election by November 1, 2009. A customer choosing this alternative is electing  
12 BPA as its primary service provider for most, if not all, of its future load service and is  
13 committed to purchase at the Load Growth rate for the duration of the contract. BPA manages  
14 resource acquisitions to meet the above-RHWM loads of these customers and melds into the  
15 Load Growth rate the costs of such acquisitions over time.

16  
17 **b. Tier 2 Short-Term Rate**

18 The Tier 2 Short-Term rate is available to all customers. Customers that elect to pay the Short-  
19 Term rate for all or a portion of their above-RHWM load for the Transition Period must make  
20 that election by November 1, 2009. Thereafter, service at the Short-Term rate will require 3-year  
21 notice and a 5-year commitment (except for the last purchase period, which is 4 years in  
22 duration). Due to the short-term nature of these commitments from customers, BPA does not  
23 intend to assign the costs of longer-term resources to this Cost Pool. It may be the case that  
24 some longer-term resource costs will be allocated temporarily (i.e., for a Rate Period or two) to  
25 this Cost Pool, until those costs are allocated to a longer purchase period rate pool.

1 **c. Tier 2 Vintage Rates**

2 Tier 2 Vintage rates are intended to be based on costs of specific resources or groups of  
3 resources for customers that need power to be based on specific resource types (e.g., renewable)  
4 or that want to know more about resource costs before they make a long-term commitment. If  
5 BPA has been able to secure a resource in accordance with a prospectus offered to eligible  
6 customers, and if those customers agree to transfer load service from the Short-Term rate to the  
7 Vintage rate, then that Vintage rate will be developed (based on the specific resource and other  
8 costs, as appropriate) and proposed in the next general power rate case.

9  
10 **2. Provision for Conservation Mechanisms in Lieu of Tier 2 Rate Alternatives**

11 A customer may elect to have BPA serve its above-RHWM load at a Tier 2 Rate. Depending on  
12 the circumstances, BPA could develop programs that encourage a utility to develop conservation  
13 in amounts that reduce the customer's above-RHWM load and thus its Tier 2 purchase  
14 obligation. BPA would fully recover the cost of such conservation from the customer through a  
15 bilateral arrangement.

1 **Attachment F**

2 **Tier 2 Vintage Rate Example**

3 Assume for purposes of this example only that customers have committed to purchase 20 aMW  
4 of renewable Tier 2 Vintage rate service. In this example, the basis for the Vintage rate is a  
5 70 MW wind farm that BPA acquires at a cost of \$70/MWh. The forecast generation of the wind  
6 farm is 20 aMW. In addition to the cost of the power, the rate will include Resource Support  
7 Services (RSS) components, including the Diurnal Flattening Service (assume a rate of  
8 \$7/MWh) and the Resource Shaping Charge (assume a rate of \$5/MWh) to price it equivalent to  
9 an annual flat block of power. The Overhead Cost Adder is also included (assume \$0.25/MWh).  
10 Also assume that BPA has determined that no risk mitigation or transaction costs are required.

11  
12 The calculation of the Vintage rate for the specified 70 MW wind farm looks like this:

|   | A                          | B                  | C                  |
|---|----------------------------|--------------------|--------------------|
| 1 | <b>Cost Component</b>      | <b>Annual Cost</b> | <b>\$/MWh</b>      |
| 2 | Resource Cost              | \$12,264,000       | 70.00              |
| 3 | Diurnal Flattening Service | 1,226,400          | 7.00               |
| 4 | Resource Shaping Charge    | 876,000            | 5.00               |
| 5 | Overhead Cost Adder        | <u>43,800</u>      | 0.25               |
| 6 | Total                      | \$14,410,200       |                    |
| 7 |                            |                    |                    |
| 8 | <b>Vintage Rate</b>        |                    | <b>\$82.25/MWh</b> |

13  
14 A customer that has subscribed to 3 aMW (26,280 MWh) of power at this Tier 2 Vintage rate  
15 would be charged \$2,161,530 for the year. This customer is also subject to any energy true-ups  
16 (through the Resource Shaping Charge Adjustment) and possible remarketing credits/charges.



1 **Attachment G**

2 **Example of Calculating the Remarketed Tier 2 Proceeds**

3 Assume that in FY 2014 BPA must remarket 1 aMW of a Load Following customer's 3 aMW  
4 purchase of renewable power that is priced at a Tier 2 Vintage rate of \$82.25/MWh. The  
5 summer before the Fiscal Year that BPA had planned to charge this customer for that 1 aMW,  
6 BPA will calculate the average market price used for valuing Tier 2 remarketed amounts.  
7 Assume the average price for a flat block of power is \$60/MWh. Assume that a 10% discount  
8 (\$6/MW) off this market price is the appropriate amount to compensate BPA for costs such as  
9 broker or other marketing fees, transmission costs, transmission losses, and odd-lot sizes. A  
10 sample customer bill is shown below.

11 **POWER BILL**

13 Purchaser: Public Utility #1 Billing Period: October 2013  
14 Invoice Number: Oct14-EXAMPLE Period Ending: October 31, 2013  
15 Issue Date: November 12, 2013

| Sched     | Service Desc      | Amount      | Unit  | Rate    | Revenue    |
|-----------|-------------------|-------------|-------|---------|------------|
| Tier 1    | ...               | ...         | ...   | ...     | ...        |
| Sub-Total |                   |             |       |         | ...        |
| Tier 2    | Flat Block        | 3*1,000*744 | kWh @ | 0.08225 | \$183,582  |
| Tier 2    | Remarketed Amount | 1*1,000*744 | kWh @ | 0.05400 | (\$40,176) |
| Tier 2    | RSC Adjustment    | ...         | kWh@  | 0.04500 | ...        |
| Sub-Total |                   |             |       |         | \$143,406  |
| Total     |                   |             |       |         | ...        |





